



Notice of Meeting and Meeting Agenda Regional Parks Committee

Wednesday, October 28, 2020

10:00 AM

6th Floor Boardroom
625 Fisgard St.
Victoria, BC V8W 1R7

B. Isitt (Chair), D. Screech (Vice Chair), F. Haynes, J. Loveday, C. McNeil-Smith, R. Martin,
R. Mersereau, J. Ranns, L. Seaton, M. Tait, G. Young, C. Plant (Board Chair, ex-officio)

The Capital Regional District strives to be a place where inclusion is paramount and all people are treated with dignity. We pledge to make our meetings a place where all feel welcome and respected.

1. Territorial Acknowledgement

2. Approval of Agenda

3. Adoption of Minutes

3.1. [20-462](#) Minutes of the July 22, 2020 and September 30, 2020 Regional Parks Committee Meetings

Recommendation: That the minutes of the Regional Parks Committee meetings of July 22, 2020 and September 30, 2020 be adopted as circulated.

Attachments: [Minutes - July 22, 2020](#)
[Minutes - September 30, 2020](#)

4. Chair's Remarks

5. Presentations/Delegations

6. Committee Business

6.1. [20-566](#) 2019-2022 Parks & Natural Resource Management Service Planning

Recommendation: [At the September 30, 2020 Regional Parks Committee meeting, the following motion arising was postponed to the next meeting:]
The Regional Parks Committee recommends to the Capital Regional District Board:
That the Board Chair advocate to the provincial and federal governments asking them to participate in further parkland acquisition in the Capital Region.

Attachments: [Staff Report: 2019-2022 Parks & Natural Resource Mgmt Service Planning](#)
[Appendix A: Community Needs Summary - Parks & Natural Resource Mgmt](#)
[Appendix B: Parks & Natural Resource Mgmt - Initiatives Progress Report](#)

6.2. [20-657](#) Response to Notice of Motion: Galloping Goose Regional Trail Dog Management - Kilometre 49-Kilometre 55

Recommendation: The Regional Parks Committee recommends to the Capital Regional District Board:
That the direction for dog management included in the 2016 Regional Trails Management Plan remain in place for the Galloping Goose Regional Trail between kilometres 49 and 55.

Attachments: [Staff Report: Response to NOM GGRT-km49-55](#)
[Appendix A: Location Map](#)
[Appendix B: Regional Trails Management Plan Process](#)
[Appendix C: Enforcement of Dogs on Leash 2018-2019](#)

6.3. [20-673](#) 2020 CRD Regional Parks Compliance & Enforcement Program

Recommendation: The Regional Parks Committee recommends to the Capital Regional District Board:
That this report be received for information.

Attachments: [Staff Report: 2020 CRD RP Compliance & Enforcement](#)
[Appendix A: 2020 RP Compliance & Enforcement Summary](#)

7. Notice(s) of Motion

8. New Business

9. Motion to Close the Meeting

9.1. [20-683](#) Motion to Close the Meeting

Recommendation: 1. That the meeting be closed for Land Acquisition in accordance with Section 90(1)(e) of the Community Charter.
2. That such disclosures could reasonably be expected to harm the interests of the Regional District.

10. Adjournment

The next meeting is November 25, 2020.

To ensure quorum, please advise Tamara Pillipow (tpillipow@crd.bc.ca) if you or your alternate cannot attend.

Meeting Minutes

Regional Parks Committee

Wednesday, July 22, 2020

10:00 AM

6th Floor Boardroom
625 Fisgard St.
Victoria, BC V8W 1R7

PRESENT

Directors: B. Isitt (Chair), D. Screech (Vice Chair), F. Haynes, J. Loveday (EP)(10:15 am),
C. McNeil-Smith, D. Kobayashi (for R. Martin)(EP), R. Mersereau (10:06 am), J. Ranns (10:08 am),
L. Seaton, M. Tait, G. Young, C. Plant (Board Chair, ex-officio)

Staff: R. Lapham, Chief Administrative Officer; L. Hutcheson, General Manager, Parks and
Environmental Services; T. Robbins, General Manager, Integrated Water Services; J. Leahy, Senior
Manager, Regional Parks; S. Henderson, Manager, Real Estate; B. Schultz, Manager Planning,
Resource Management and Development, Regional Parks; E. Gorman, Deputy Corporate Officer;
M. Lagoa, Acting Deputy Corporate Officer; S. Closson, Committee Clerk (Recorder)

EP - Electronic Participation

Regrets: Director R. Martin

The meeting was called to order at 10:01 am.

1. Territorial Acknowledgement

Chair Isitt provided a Territorial Acknowledgment.

2. Approval of Agenda

MOVED by Director Haynes, **SECONDED** by Director Seaton,
That the agenda for the July 22, 2020 Regional Parks Committee meeting be
approved.
CARRIED

3. Adoption of Minutes

3.1. [20-398](#) Minutes of the February 26, 2020 Regional Parks Committee Meeting

MOVED by Director Screech, **SECONDED** by Director Haynes,
That the minutes of the Regional Parks Committee meeting of February 26, 2020
be adopted as circulated.
CARRIED

4. Chair's Remarks

The Chair spoke to the recent wildfire on Mill Hill and commented on the
amazing efforts by firefighters and the work of the CRD Parks staff. On behalf

of the Committee, the Chair expressed appreciation for the efforts in containing the fire and preventing more damage and asked that the public be cautious when visiting parks.

5. Presentations/Delegations

- 5.1. [20-443](#) Delegation - Garreth Ashley; Representing the Guardians of Mid Island Estuaries Society: Re: Agenda Item 6.1.: Non-Migratory Canada Goose Management

Garreth Ashley spoke to Item 6.1. in support of the management of the non-migratory Canada Goose population.

6. Committee Business

- 6.1. [20-433](#) Non-Migratory Canada Goose Management

J. Leahy spoke to Non-Migratory Canada Goose Management.

Discussion ensued on the following:

- CRD participation in the egg addling program
- funding sources for pilot project option
- goose population trends over the last five years
- potential creation of a wildlife service and partnership options
- funding option from the federal government for the protection of salmonoid

**MOVED by Director Plant, SECONDED by Director Screech,
That the report be received for information.
CARRIED**

**MOVED by Director Plant, SECONDED by Director Screech,
That the Regional Parks Committee recommends to the Capital Regional District Board:
That staff provide a report on a Canada Goose Management Program Service.
CARRIED**

7. Notice(s) of Motion

There were no Notice(s) of Motion.

8. New Business

There was no new business.

9. Motion to Close the Meeting

- 9.1. [20-438](#) Motion to Close the Meeting

**MOVED by Director McNeil-Smith, SECONDED by Director Seaton,
That the meeting be closed for Land Acquisition under s. 90 (1)(e) of the
Community Charter.
CARRIED**

MOVED by Director McNeil-Smith, **SECONDED** by Director Mersereau,
That such disclosure could reasonably be expected to harm the interests of the
Regional District.
CARRIED

10. Adjournment

The meeting rose from closed session at 11:27 am. without report.

MOVED by Director Screech, **SECONDED** by Director Seaton,
That the July 22, 2020 Regional Parks Committee meeting be adjourned at 11:27
am.
CARRIED

Chair

Recorder

Meeting Minutes

Regional Parks Committee

Wednesday, September 30, 2020

10:00 AM

6th Floor Boardroom
625 Fisgard St.
Victoria, BC V8W 1R7

Special Meeting

PRESENT

Directors: B. Isitt (Chair), D. Screech (Vice Chair), F. Haynes, J. Loveday (10:09 am), C. McNeil-Smith (EP), R. Mersereau, L. Seaton, M. Tait, G. Young, C. Plant (Board Chair, ex-officio)

Staff: R. Lapham, Chief Administrative Officer; L. Hutcheson, General Manager, Parks and Environmental Services; G. Harris, Senior Manager, Environmental Protection; J. Leahy, Senior Manager, Regional Parks; S. Henderson, Manager, Real Estate; B. Schultz, Manager Planning, Resource Management and Development, Regional Parks; M. Lagoa, Acting Deputy Corporate Officer; S. Closson, Committee Clerk (Recorder)

EP – Electronic Participation

Regrets: Directors R. Martin, J. Ranns

The meeting was called to order at 10:00 am.

1. Territorial Acknowledgement

Chair Isitt provided a Territorial Acknowledgement.

2. Approval of Agenda

MOVED by Director Seaton, **SECONDED** by Director Haynes,
That the agenda for the September 30, 2020 Regional Parks Committee meeting
be approved.
CARRIED

3. Chair's Remarks

The Chair noted that the meeting fell on Orange Shirt Day and the importance of acknowledging past harm but to look forward to working and building more respectful relationships with First Nations and in this area where the CRD has already made good progress.

4. Presentations/Delegations

- 4.1. [20-595](#) Delegation - Mick Collins; Representing the Victoria Golden Rods and Reels Fishing and Social Club: Re: Agenda Item 5.2.: Elk/Beaver Lake Remediation Project

M. Collins spoke in favour of the Elk/Beaver Lake Remediation Project.

- 4.2. [20-594](#) Delegation - Jamie Disbrow; Representing the Beaver Elk Environmental Stewards Society: Re: Agenda Item 5.2.: Elk/Beaver Lake Remediation Project

J. Disbrow spoke in favour of the Elk/Beaver Lake Remediation Project.

5. Committee Business

- 5.1. [20-566](#) 2019-2022 Parks & Natural Resource Management Service Planning

L. Hutcheson provided an overview of the 2019-2022 Parks & Natural Resource Management Service Planning.

Discussion ensued on the following:

- funding formula for acquisitions
- future consideration for park acquisitions
- Land Acquisition Fund criteria
- infrastructure renewal gap
- operational and maintenance costs
- grant renewal programs
- invasive plant species
- tax implications
- alternate revenue sources

MOVED by Director Mersereau, **SECONDED** by Director Loveday,
That an alternate recommendation replace no. 2 of the original recommendation:

2. That the Land Acquisition Fund be increased by \$1 per average residential household assessment each year until 2025, beginning in 2021, and that staff report back on options to ensure adequate operational and capital funds are available annually to support growth in park assets.

MOVED by Director Plant, **SECONDED** by Director Loveday,
That the amendment be further amended to replace "\$1" with "\$2" and to replace "2025" with "2030" as follows:

2. That the Land Acquisition Fund be increased by \$2 per average residential household assessment each year until 2030, beginning in 2021, and that staff report back on options to ensure adequate operational and capital funds are available annually to support growth in park assets.

DEFEATED

OPPOSED: Haynes, McNeil-Smith, Screech, Seaton, Tait, Young

Director McNeil-Smith requested the amendment be split into the following recommendations and the request was granted by the Chair:

- 2. That the Land Acquisition Fund be increased by \$1 per average residential household assessment each year until 2025, beginning in 2021, and;
- 3. That staff report back on options to ensure adequate operational and capital funds are available annually to support growth in park assets.

MOVED by Director Mersereau, **SECONDED** by Director Loveday,

2. That the Land Acquisition Fund be increased by \$1 per average residential

household assessment each year until 2025, beginning in 2021.

CARRIED

OPPOSED: McNeil-Smith, Seaton, Tait, Young

MOVED by Director Mersereau, **SECONDED** by Director Loveday,

3. That staff report back on options to ensure adequate operational and capital funds are available annually to support growth in park assets.

CARRIED

MOVED by Director Isitt, **SECONDED** by Director Seaton,

That this matter be referred to the Board.

DEFEATED

OPPOSED: Haynes, Isitt, Loveday, McNeil-Smith, Mersereau, Plant, Screech, Seaton, Tait, Young

MOVED by Director Plant, **SECONDED** by Director Haynes,

That the Regional Parks Committee recommend to the Capital Regional District Board:

That the Board Chair advocate to the provincial and federal governments asking them to participate in further parkland acquisition in the Capital Region.

MOVED by Director Isitt, **SECONDED** by Director Loveday,

That the arising motion be postponed to the next Regional Parks Committee meeting.

CARRIED

MOVED by Director Screech, **SECONDED** by Director Plant,

The question was called on the main motion:

The Regional Parks Committee recommends to the Capital Regional District Board:

1. That Appendix A, Community Need Summary - Parks & Natural Resource Management be approved as presented and advanced to the October 28, 2020 provisional budget review process.

CARRIED

5.2. [20-571](#)

Elk/Beaver Lake Remediation Project

J. Leahy spoke to the Elk/Beaver Lake Remediation Project.

Discussion ensued on the following:

- agricultural land use practices
- water quality identification
- environmental stewardship
- possible timeline for system installation

MOVED by Director Tait, **SECONDED** by Director Mersereau,

The Regional Parks Committee recommends to the Capital Regional District Board:

1. That this report be received for information; and
2. That staff be directed to implement actions within the Elk/Beaver Lake Watershed Management Plan, as opportunities allow.

MOVED by Director Mersereau, **SECONDED** by Director Loveday,

That the motion be amended to add the words "...taking into consideration approaches and actions recommended by community stakeholders." after the

words "...as opportunities allow."

DEFEATED

OPPOSED: McNeil-Smith, Plant, Screech, Seaton, Tait, Young

MOVED by Director Tait, **SECONDED** by Director Mersereau,
The Regional Parks Committee recommends to the Capital Regional District
Board:

1. That this report be received for information; and
2. That staff be directed to implement actions within the Elk/Beaver Lake Watershed Management Plan, as opportunities allow.

CARRIED

6. Notice(s) of Motion

There were no Notice(s) of Motion.

7. New Business

There was no new business.

8. Motion to Close the Meeting

8.1. [20-585](#)

Motion to Close the Meeting

MOVED by Director Loveday, **SECONDED** by Director Mersereau,
That the meeting be closed for Land Acquisition in accordance with Section 90(1)
(e) of the Community Charter.
CARRIED

MOVED by Director Loveday, **SECONDED** by Director Mersereau,
That such disclosure could reasonably be expected to harm the interests of the
Regional District.
CARRIED

The meeting went into closed session at 11:52 am and rose without report at
12:19 pm.

9. Adjournment

MOVED by Director Seaton, **SECONDED** by Director Loveday,
That the September 30, 2020 Regional Parks Committee meeting be adjourned at
12:19 pm.
CARRIED

Chair

Recorder

**REPORT TO REGIONAL PARKS COMMITTEE
MEETING OF WEDNESDAY, SEPTEMBER 30, 2020**

SUBJECT **2019-2022 Parks & Natural Resource Management Service Planning**

ISSUE SUMMARY

To provide the Regional Parks Committee with an overview of relevant initiatives undertaken by the Regional Parks division to deliver on approved Board Priorities and the Corporate Plan and to consider an increase to the Land Acquisition Fund (LAF).

BACKGROUND

The CRD Board completed its strategic planning early in 2019 and approved the CRD Board Strategic Priorities 2019-2022.

The four priorities are:

1. Community Wellbeing – Transportation & Housing;
2. Climate Action & Environmental Stewardship;
3. First Nations Reconciliation; and
4. Advocacy, Governance & Accountability

The priorities were confirmed at the annual check-in on May 13, 2020.

The 2019-2022 CRD Corporate Plan is aligned to the Board direction. It highlights the initiatives the CRD needs to deliver over the Board's four-year term to address the region's most important needs. The Corporate Plan identified 10 initiatives under the Parks & Natural Resource Management, which fall under the Regional Parks Committee's mandate.

Appendix B *Parks & Natural Resource Management - Initiatives Progress Report* provides insights into what has been delivered through the 12 delivery initiatives approved last year, for delivery in 2020. Two initiatives related to environmental protection regarding invasive species and environmental stewardship, are also included.

The Service Planning process gathered information necessary to assemble a provisional budget for Committee and Board review. The purpose of this report is to explain how the Regional Parks divisional program of work connects to the Board Priorities, Corporate Plan and provisional budget.

In addition to the above, the following motion was carried at the CRD Board meeting Wednesday, April 8, 2020:

That staff report back on options to improve the capacity of the CRD Parks Acquisition Fund, for example, starting in 2021 by \$2.00 per year to reach \$40.00 from its current \$20.00.

ALTERNATIVES

Alternative 1

The Regional Parks Committee recommends to the Capital Regional District Board:

1. That Appendix A Community Need Summary - Parks & Natural Resource Management be approved as presented and advanced to the October 28, 2020 provisional budget review process.
2. That the Land Acquisition Fund be maintained at the current rate of \$20 per average residential household assessment.

Alternative 2

That Appendix A Community Need Summary - Parks & Natural Resource Management be referred back to staff for additional information.

IMPLICATIONS

Financial Implications

Initiatives identified in the Corporate Plan (including Board Priorities) cannot be undertaken without resourcing. The Board determines resourcing through its annual review and approval of financial plans. To support the Board's decision-making, staff, through the service planning process, provide recommendations on funding, timing and service levels.

Staff will explore a number of strategies to ensure sufficient funding is in place in future years to sustain the Regional Parks service. A revenue strategy is being prepared for fall 2020 that will identify opportunities to fund new assets. Future additional requisition increases may be also be required to fund significant new infrastructure or to address unforeseen failures of existing priority assets.

During this year's service planning process, staff have been mindful of the fiscal challenges facing the region in the months ahead. To that end, any budget increase or other impacts have been mitigated as much as possible.

Staff have not identified any new service delivery initiatives for 2021 that require additional funding. Priority initiatives from 2020, such as hiring a Recreation Specialist and a Cultural Interpreter, have been completed by repurposing existing vacancies. The Regional Parks Strategy update is also a priority and an options analysis is currently being done in-house and a staff report will be presented at a fall 2020 Regional Parks Committee meeting.

Since 2000, Regional Parks has acquired almost 4,800 hectares through the LAF. The fund was established in 2000 for a 10-year period (2000-2009) at a rate of \$10 per average residential household assessment. In 2010, the fund was extended for 10 years (2010-2019), starting at a rate of \$12 per average residential household assessment and increasing by \$2 per year to a maximum of \$20 in 2014, through to 2019. In 2019, the CRD Board renewed the LAF for another 10-year period (2020-2029) at the rate of \$20 per average residential household assessment.

For 2020, the LAF generated approximately \$3.9 million. The LAF increased from 3.75M in 2019 to \$3.86M in 2020, as a result of the addition of new households (property assessment folios) and will continue to grow with the creation of new households in the region.

If the LAF were increased in a similar phased implementation, each \$2 per average household increment would add approximately \$400,000 of available funds annually for land acquisition. A \$2 per average household increase represents a 2.5% increase to the total Regional Parks budget, and less than 0.15% increase to the CRD operating budget. By 2030, the LAF could generate in excess of \$8 million per year, resulting in a net 25% increase compared to the current Regional Parks budget or a 1.5% increase compared to the current CRD operating budget.

Service Delivery Implications

The Community Need Summary provides an overview of all work that needs to be undertaken in order to meet regulatory requirements, satisfy Board direction and meet the needs of the communities we serve.

To date, increased attention has been placed on educating the public on social distancing, staff and public safety and additional signage to increase awareness of prevention activities. This, in some cases, has required limited access or alternative approaches to public access, customer service, public engagement and meetings. It is anticipated that further COVID-19 impacts to service delivery will be realized throughout 2021.

The acquisition of new land often requires additional funds for management, development and operations. These costs are not included in the estimated costs to acquire land identified in the Land Acquisition Strategy. The management and development cost for each acquisition are identified in a report to the Board when it considers acquisition of a specific parcel.

On average, the cost to manage one hectare of CRD regional parkland is \$957/year. Sustainable service delivery needs to consider and plan for the growth of the CRD regional parks system over time. For example, maximizing optimization strategies and revenue generation options would be the priority for long-term system sustainability, as opposed to additional LAF funding.

Social Implications

Regional park visitation statistics indicate an upward growth trend in annual use. Higher visitor use puts utilization pressure on existing infrastructure, creating an increased need for ongoing maintenance or earlier replacement of assets.

Sustainable service delivery needs to consider and plan for the environmental and social carrying capacity of the parks and trails.

Regional parks and trails contribute significantly to the environmental, economic and social sustainability of the region and are a defining ingredient of the region's livability. However, given the social and economic uncertainty associated with the COVID-19 worldwide pandemic and other cost pressures emerging on requisitions across the Capital Regional District service areas at present, it is prudent to maintain the current LAF levy at the current level.

CONCLUSION

Staff have been progressing initiatives and actions identified in the Corporate Plan, including Board Priorities. The Board determines resourcing through its annual review and approval of financial plans. As per previous years, to support the Board's decision-making, staff are providing recommendations on funding, timing and service levels through the service and financial planning processes.

RECOMMENDATION

The Regional Parks Committee recommends to the Capital Regional District Board:

1. That Appendix A, Community Need Summary - Parks & Natural Resource Management be approved as presented and advanced to the October 28, 2020 provisional budget review process.
2. That the Land Acquisition Fund be maintained at the current rate of \$20 per average residential household assessment.

Submitted by:	Jeff Leahy, RPF, Senior Manager, Regional Parks
Concurrence:	Larisa Hutcheson, P. Eng., General Manager, Parks & Environmental Services
Concurrence:	Robert Lapham, MCIP, RPP, Chief Administrative Officer

ATTACHMENTS

Appendix A: Community Need Summary - Parks & Natural Resource Management
Appendix B: Parks & Natural Resource Management – Initiatives Progress Report

Community Need

2021 Summary



Parks & Natural Resources Management

Strategy

Target Outcome

We envision additional land acquisitions and increased access to parks and recreational trails

Strategic Context

Strategies

- [Regional Climate Action Strategy](#)
- [Regional Parks Strategic Plan](#)
- [Land Acquisition Strategy](#)
- [Special Task Force on First Nations Relations](#)
- [Statement of Reconciliation](#)

Trends, risks and issues

- Protection of important ecosystems, species and cultural values - With increasing visitor use, protecting park values while offering recreational opportunities is a major challenge. Compliance education is one of the best tools to alleviate these pressures.
- Sustainable Funding into the Future – Resourcing levels may have been adequate in the past, but now, with an expanding land base and higher levels of use, resources for the construction of new assets are not sufficient. A revenue strategy is being prepared for Fall of 2020 that will look at a fair and equitable system of administering Regional Parks and Trails user fees.
- Helping Understand and Fight Climate Change – The CRD continues to work with researchers and academics to collaborate on climate change research in our parks and protected areas.
- Planning for Regional Parks – With new Regional Parks opening and with the public and First Nations increasing their participation in the park planning process, it is more important than ever to ensure preparation of management plans is timely and effective. Management Plans are essential for the protection of values and the management of activities.
- Aging infrastructure continues to be a concern as some critical assets are reaching the end of their serviceable lives and require increased effort and money to renew or replace them.
- Connecting with Nature – Outdoor space and activities play an important role in the lives of residents of the capital region especially during COVID times.
- COVID 19 – 2020 has been typified by the efforts required to manage against the spread of Covid-19.

Community Need



2021 Summary

From remote meetings, to changes in public consultation, from frequency of facility cleaning to the sheer number of people seeking social distancing opportunities in the parks, 2020 has been particularly challenging for staff to find new ways of protecting themselves and others as they manage the public expectation to have outdoor areas in which to recreate.

- Managing for Growth - Population growth and aging of the region's current population will have profound implications for the Regional Parks and Trails as well as their assets.
- Embracing First Nations Relationships through Cultural Connections - Respect for First Nations traditions, culture and communities will be an important part of CRD Regional Parks' future. That future includes more First Nations communities showcasing their heritage and cultural practices as well as offering opportunities for park visitors to learn about indigenous perspectives.

Services

Core Services Levels	
Service	Levels
Planning, Resource Management & Development Contribute to effective and efficient decision making through plan and policy development, natural and cultural resource management, capital development planning, project management and geographic mapping; development of the Strategic Plan and park management plans. Provide oversight of the land acquisition program. Guide the implementation of scientific and technical work related to environmental management.	<ul style="list-style-type: none">• Manage two Management Plan processes with at least one approval annually; direct and conduct engagement with, on average, three First Nations per plan.• Evaluate 20 candidate properties for land acquisition and complete one acquisition per year. Annual budget of \$3.7m. Develop activity reports and strategy documents.• Support planning and provide project management where needed for capital facility projects, annual expenditures to \$2m.• Manage two contracts per year for technical planning studies or services.• Undertake five conservation projects per year and maintain existing formal partnership agreements.• Manage asset inventory data and coordinate renewal forecasting asset management and capital project planning• Provide spatial and GIS data analysis and collection for a range of purposes, including existing and new digital data sharing

Community Need



2021 Summary

	<p>agreements and up to 200 public and internal cartography products for 34 parks and 100s of sign posts, park facilities, trails, etc.</p> <ul style="list-style-type: none"> • Maintain and develop asset management data. • Respond to around 70 development referrals per year.
<p>Regional Parks Operations</p> <p>Responsible for the daily operations and maintenance of regional parks, attending to nature centres, campgrounds, washrooms, trails, beaches, picnic areas, parking lots, bridges, kiosks and signs; implementing restoration projects and overseeing park safety and security, including bylaw enforcement and fire management.</p>	<ul style="list-style-type: none"> • Manage and maintain 400km of park trails, 55 washrooms and 132 garbage containers (most serviced daily) • Undertake 20+ infrastructure and facility replacement and repair projects annually • Every year, prepare or update a Facilities Plan and 33 Operating Plans • Manage three campgrounds; meet target of 65% weekend occupancy rate at Sooke Potholes and Island View Beach (from May to September) • Conduct 5,000 compliance and enforcement patrol hours annually (CRD bylaw enforcement officers and CRD park rangers)
<p>Visitor Services</p> <p>Connect people with the natural environment, conduct social science research and planning, provide park volunteer opportunities for residents, cultivate community partnerships and provide administrative services; provide web-based park information and publications to the public, and issue park use permits for group picnic shelters and special events</p>	<ul style="list-style-type: none"> • 580 volunteers delivering 5,700 hours of engagement, parks and trails condition checks, and invasive species removal • Deliver 120 educational programs, 130 nature outings and 10 outreach events annually • Process 240 special events permits annually • Conduct up to eight Visitor Use Surveys annually <p><i>(subject to COVID-19 health protocols)</i></p>
<p>Regional Trails</p> <p>Manage Regional Trails system to protect and operate three regional trails that provide a transportation and recreation function and that provide non-motorized trails for active transportation and recreation to connect municipalities, electoral areas and the region with adjacent jurisdictions.</p>	<ul style="list-style-type: none"> • Operate, manage and maintain 95km of multi-use regional trails • Conduct 250km of boom flail vegetation removal annually

Community Need



2021 Summary

Support Services

The core services listed rely on the support of several corporate and support divisions to effectively operate on a daily basis. These services are reported on in the Accountability Community Need Summary.

- Services include Human Resources & Corporate Safety, Corporate Communications, Asset Management, Financial Services, Information Technology & GIS, Information Services, Legislative Services, Facility Management, Fleet Management, Legal Services, Risk & Insurance and Real Estate Services.

Initiatives

Ref	Initiative	Description	Year(s)	Status	2021 impacts
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Regional Parks did not submit IBCs for 2021

Initiative approved in prior years which have now been delivered or absorbed in Core Services:

- 6a-8 – Capital Reserve and addition of 5 FTEs*
- 6b-4 – Enhance Parks Operations*
- 6e-1 – Land Acquisition Fund Renewal
- 6f-1 – Dog Management Policy Framework

Business Model

Funding

Who contributes

- All 13 Municipalities and 3 Electoral Areas
- Support Services: varies per service

Funding Sources

- Requisitions, grants, donations and non-tax revenue

Reporting Structure

- [Regional Parks Committee](#)

Community Need Key Performance Indicator (KPI)			
Definition and Source	2019 Actual	2020 Forecast	2021 Target
Metric 1: 100% of critical infrastructure in the Regional Parks and Trails system in good or better condition Percentage of critical infrastructure in the Regional Parks and Trails system that is in good or very good condition; data from asset management sustainable report cards.	75%	85%	90%
Metric 2: Maintain a visitor experience satisfaction rate of 85% or better for Regional Parks and Trails Percentage of visitors that described their overall experience with Regional Parks and Trails as 'quite satisfactory' or 'very satisfactory'; data from CRD Regional Parks Resident Survey 2017 (collected every 5 years)	85%*	85%*	85%*
Metric 3: A 25% contribution of land acquisition funding from community partners Percentage of the Land Acquisition Fund contributions annually that comes from community partners; data from Land Acquisition Updates	0%	40%	25%
Metric 4: Maintain a volunteer base of greater than 500 people Number of active volunteers in Regional Parks and Trails; data from volunteer registry	526	350	500
Discussion			
<p>Link to Target Outcome</p> <ul style="list-style-type: none"> The Land Acquisition Fund provides funding for the purchase of land for regional parks and trails. Tracking community contributions helps demonstrate the sufficient availability of funding and community support for the strategy that has been put in place. Measuring the level of asset renewal investment and condition of parks and recreation trail infrastructure is a good indicator of how well-maintained, and therefore accessible and inclusive, the infrastructure is. This is supplemented by information about visitor satisfaction to ensure that expectations are met and that CRD actions and initiatives are facilitating a good experience for visitors. <p>Discussion</p> <ul style="list-style-type: none"> Metric 1: Ensuring critical regional park assets are in good or better condition supports active living and recreation in a safe, inclusive outdoor environment. During COVID times increased access to a safe and inclusive regional parks and trails system is essential to personal health and wellness. 			

Community Need Key Performance Indicator (KPI)			
Definition and Source	2019 Actual	2020 Forecast	2021 Target
<ul style="list-style-type: none"> Metric 2: Maintaining visitor experience satisfaction suggests that CRD presence and actions are facilitating more than 7.5M visits where people connect with and embrace the regional parks and trails system. This in turn will generate the support for additional land acquisitions. Metric 3: Since 2000, with the support of partners, the regional parks system has grown by almost 4,800 hectares through a number of land acquisitions valued at \$62.6M. The CRD partners in land acquisitions have contributed almost \$16.8M, or 27% of the overall cost of the purchases. Going forward, the CRD will seek an average of 25% contribution of land acquisition funding from community partners. The data recorded shows the following: <ul style="list-style-type: none"> 2019: \$6.5M invested in acquisitions with no partnership/community contribution 2020: forecasted invested of \$1.1M for three potential acquisitions, with \$775,000 in partnership/community expenditure Metric 4: Maintain a volunteer base of greater than 500 people. The number of volunteers in 2020 is lower due to COVID-19 and the cessation of volunteer activities. We expect that the volunteer base will return to pre-COVID-19 levels and we will continue to monitor the volunteer numbers in relation to the ongoing pandemic. 			

Community Need

Initiative Progress Report



Parks & Natural Resource Management

Initiatives approved in 2020 Budget		
Ref	Initiative	Progress to date
6a-1	Regional Parks Strategy Update	Progressing - Regional Parks Committee Staff Report scheduled for early 2021 to present options relating to the Regional Parks Strategy update. Options analysis being done in-house.
6a-5	Recreational Initiatives – Recreational Specialist	Completed - Vacant Regional Parks position repurposed and Outdoor Recreation Specialist hired.
6a-8	Capital Reserve*	Completed - \$925,000 incorporated into regional parks capital reserve fund to help address critical assets that require renewal or replacement.
6b-1	Invasive Species Management	Ongoing - Part of core services
6b-2	Environmental Stewardship Programs	Ongoing - Part of core service – Expanded focus on community environmental stewardship.
6b-4	Enhance Parks Operations*	Completed – Two full-time Park Rangers and three full-time Park Maintenance Workers hired. Vehicles and supplies were acquired for the new positions.
6b-5	Mountain Bike Policy*	Progressing – Mountain Bike Committee in place and meetings are scheduled. Report out to the Parks Committee expected early 2021
6d-1	Engage with First Nations First Nations Liaison position	Completed – Vacant Regional Parks Interpretive position repurposed to a First Nations Cultural Interpreter position.
6e-1	Land Acquisition Fund Renewal	Completed – Approved by CRD Board for another 10 years
6f-1	Dog Management Policy Framework	Completed – Framework approved by the CRD Board. Completed in-house and funded through core budget.
7a-10	Jordan River Dam Breach Siren	Completed
13a-1.2	Recreational Programming and Rates – Regional Parks	Completed

* New - Initiatives not in the 2019-2022 Corporate Plan



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REPORT TO REGIONAL PARKS COMMITTEE MEETING OF WEDNESDAY, OCTOBER 28, 2020

SUBJECT **Response to Notice of Motion: Galloping Goose Regional Trail Dog Management – Kilometre 49-Kilometre 55**

ISSUE SUMMARY

A Notice of Motion was approved at the February 26, 2020 Regional Parks Committee (RPC) meeting requesting that staff report back on providing a seasonal '*dog-under-command*' option for the Galloping Goose Trail from KM 49 to the CRD watershed [KM 55], including data on enforcement and options for streamlined engagement.

BACKGROUND

The RPC, at its February 26, 2020 meeting, passed the following motion:

to request staff to report back on providing a 'dog-under-command' option for the Galloping Goose Trail from KM 49 to the CRD watershed [KM 55], except between June 1 and Sept 15 between 9 am and 9 pm, including data on tickets issued in 2018 and 2019 and also including options for streamlined engagement including cyclists, Sooke residents and other trail users.

The Regional Trails Management Plan, approved by the Capital Regional District (CRD) Board in 2016, directs that pets must be on-leash at all times on all regional trails, including the entire 55 km Galloping Goose Regional Trail. This direction was developed through a three-year public process, which included a public survey (2013) and a management planning process (2014-2016). The planning process considered input received from First Nations, municipalities/electoral areas and the public.

Issues raised through public engagement regarding dogs on regional trails included: the danger of dogs moving across the path of oncoming cycling traffic (safety for cyclists and dogs); environmental concerns; off-leash dogs running up to other users; off-leash dogs knocking over children and adults; and people being afraid of dogs. There were also comments supporting dogs and having dogs off-leash on the regional trails.

In developing the Regional Trails Management Plan (2016), the multi-disciplinary planning team considered all comments received, as well as the conservation, visitor safety and experience, cultural heritage, operations, enforcement, and planning implications of dog management alternatives. In rural multiple-use portions of the Galloping Goose Regional Trail, including km 49-55 (see Appendix A for location map), additional considerations if dogs were allowed off leash included: risk of large carnivore interactions; conflicts with equestrian trail users; impacts to sensitive flora/fauna (e.g., ground nesting birds, small mammals or a significant plant that dogs off leash/off trail might impact); and impacts to agriculture.

A Regional Trails Management Plan (RTMP) policy is to have regionally consistent practices where possible. The RTMP has a consistent dog management policy for all portions, classifications, and jurisdictions of the three current regional trails (the Galloping Goose,

Lochside, and the E&N Rail Trail-Humpback Connector). The consistency in policy is a response to system-wide dog management concerns, as well as the additional concerns for rural multiple-use trails, and provides clarity in public awareness and enforcement efforts.

The RTMP dog management policy states:

For the safety of trail users, their pets, and wildlife, all pets must be on-leash at all times while on regional trails....Pet owners or guardians should ensure that their pets remain both on the trail and on the proper side of the trails.

Based on this Board-approved policy, the CRD Parks Regulation Bylaw No. 4225, which regulates the use of regional parks and trails, was updated in 2018 to require dogs on leash on the three regional trails.

Similarly, the Board-approved 2019 Dog Management Policy Framework assigns the baseline dog management category of “dogs on-leash” to all regional trails, with “dogs on-leash optional under control” noted as not an appropriate category.

The RPC also requested enforcement ticketing data. Enforcement of the dogs on-leash policy is primarily “education with voluntary compliance” conversations; written warnings and tickets are issued when voluntary compliance is not achieved. Data specific to km 49-55 of the Galloping Goose Regional Trail is not available. Combined data of 2018 and 2019 dog on-leash enforcement at Sooke Potholes Regional Park and the Galloping Goose Regional Trail (primarily between Marwood Avenue [km 19] and Kapoor Regional Park [km 55]) shows approximately 422 “education with voluntary compliance” conversations, 14 written warnings, and one ticket. See Appendix C for more detailed data.

ALTERNATIVES

Alternative 1

The Regional Parks Committee recommends to the CRD Board:
That the direction for dog management included in the 2016 Regional Trails Management Plan remain in place for the Galloping Goose Regional Trail between kilometres 49 and 55.

Alternative 2

The Regional Parks Committee recommends to the CRD Board:
That the Board direct staff to initiate a Regional Trails Management Plan amendment process and undertake streamlined First Nations, municipal/electoral, and public engagement regarding a possible amendment to the dog management policy on the Galloping Goose Regional Trail between kilometres 49 and 55, and report back to the Committee.

Alternative 3

The Regional Parks Committee recommends to the Capital Regional District Board:
That this report be referred back to staff for additional information.

IMPLICATIONS

Environmental and Climate Implications

There are no new environmental implications with Alternative 1.

If Alternative 2 is chosen, and an amendment allowing a measure of seasonal “dogs-leash optional under control” is approved, there is potential for increased risk of conflicts between dogs and large carnivores, as km 49 to 55 of the Galloping Goose is wilderness area with active habitat for bears, wolves, and cougars. Carnivores may also be more present during the spring and fall seasons due to decreased human use, as well as seasonal food opportunities, such as the salmon runs in the adjacent Sooke River. There is also potential of increased risk to sensitive flora/fauna during critical life stages. Dogs are required to be on leash year round in the adjacent regional parks (Sea to Sea, Sooke Potholes, and Kapoor) for these reasons.

Social Implications

With Alternative 1, some members of the public will be disappointed that the existing on-leash requirement for regional trails is not changed, while others who sought on-leash dog management practices through the Regional Trails Management Plan process are likely to be satisfied that the existing policy remains in place.

With Alternative 2, First Nations, municipalities/electoral areas, and the public would need to be engaged in a streamlined engagement process of 7+ months. See Appendix B for a summary of a potential streamlined Regional Trails Management Plan amendment process.

If Alternative 2 is chosen and an amendment allowing a measure of “leash optional under control” is approved, there is potential for increased safety and visitor experience conflicts between dogs and other trail users, particularly equestrians and cyclists. Once the Todd Creek Trestle reopens, an increase in usage is expected. Of note: while there are no trail counters to provide user data on this portion of the trail, this area is sparsely populated with likely lower trail use in the fall-spring seasons in comparison to commuter serving portions of the trail.

Service Delivery Implications

Alternative 2 requires undertaking a public amendment process for the Regional Trails Management Plan. Working on amendments will possibly require CRD staff to delay completing other park management planning priorities (i.e., Mount Work, East Sooke, and Roche Cove-Matheson Lake regional parks management planning processes).

If the current policy is amended as suggested by the RPC motion (creating an area of exception to the regional trail policy), signage and mapping would need to be updated, and a public awareness campaign undertaken to clarify where and when dogs could be “leash optional under control.”

Financial Implications

No financial implications exist with Alternative 1.

If Alternative 2 is chosen, there will be financial implications of conducting First Nations, municipal/electoral, and public engagement for a Regional Trails Management Plan amendment process (e.g., advertising, venue rental). This is likely in the order of \$5,000.

There may be additional financial implications to move forward on an amendment without delaying existing planning processes by utilizing contracting opportunities.

Intergovernmental Implications

If Alternative 1 is chosen, the CRD website could be updated to identify where in the regional parks system “leash optional under control” areas exist. The CRD could provide this link to all municipalities to share for information and public awareness. Additionally, the CRD could promote that the municipalities and electoral areas consider providing additional dog off-leash or leash-optional opportunities in appropriate local parks and trails.

If Alternative 2 is chosen, at a minimum, all municipalities the Galloping Goose runs through should be offered the opportunity to comment on the proposed amendment, as those municipalities may want to consider the implications of a similar amendment within their jurisdictions.

Alignment with Existing Plans & Strategies

Alternative 1 maintains consistency with the Board-approved Regional Trails Management Plan and the Board-approved Dog Management Policy Framework.

Alternative 2 initiates a process to consider an amendment to the Regional Trails Management Plan. If policy changes are approved, there would be an inconsistency with the 2019 Dog Management Policy Framework.

Alignment with Board & Corporate Priorities

The 2019-2022 CRD Corporate Plan identifies dog management as a Board priority and directs Regional Parks to develop a Dog Management Policy Framework. A Dog Management Policy Framework was developed and approved by the CRD Board at its December 11, 2019 meeting. The policy framework provides a consistent, systematic way to determine how dogs will be managed within the regional park system.

CONCLUSION

This report outlines the potential implications of providing a seasonal ‘dog-under-command’ option for the Galloping Goose Regional Trail from KM 49 to the CRD watershed [KM 55], provides information on dog-related enforcement and tickets issued, and includes a potential streamlined Regional Trails Management Plan amendment engagement process should the Committee choose that approach. Due to the risk of increased user conflicts, large carnivore conflicts, environmental impacts, service delivery implications and complications for policy communication, staff recommend that the dog management policy remain in place.

RECOMMENDATION

The Regional Parks Committee recommends to the Capital Regional District Board:

That the direction for dog management included in the 2016 Regional Trails Management Plan remain in place for the Galloping Goose Regional Trail between kilometres 49 and 55.

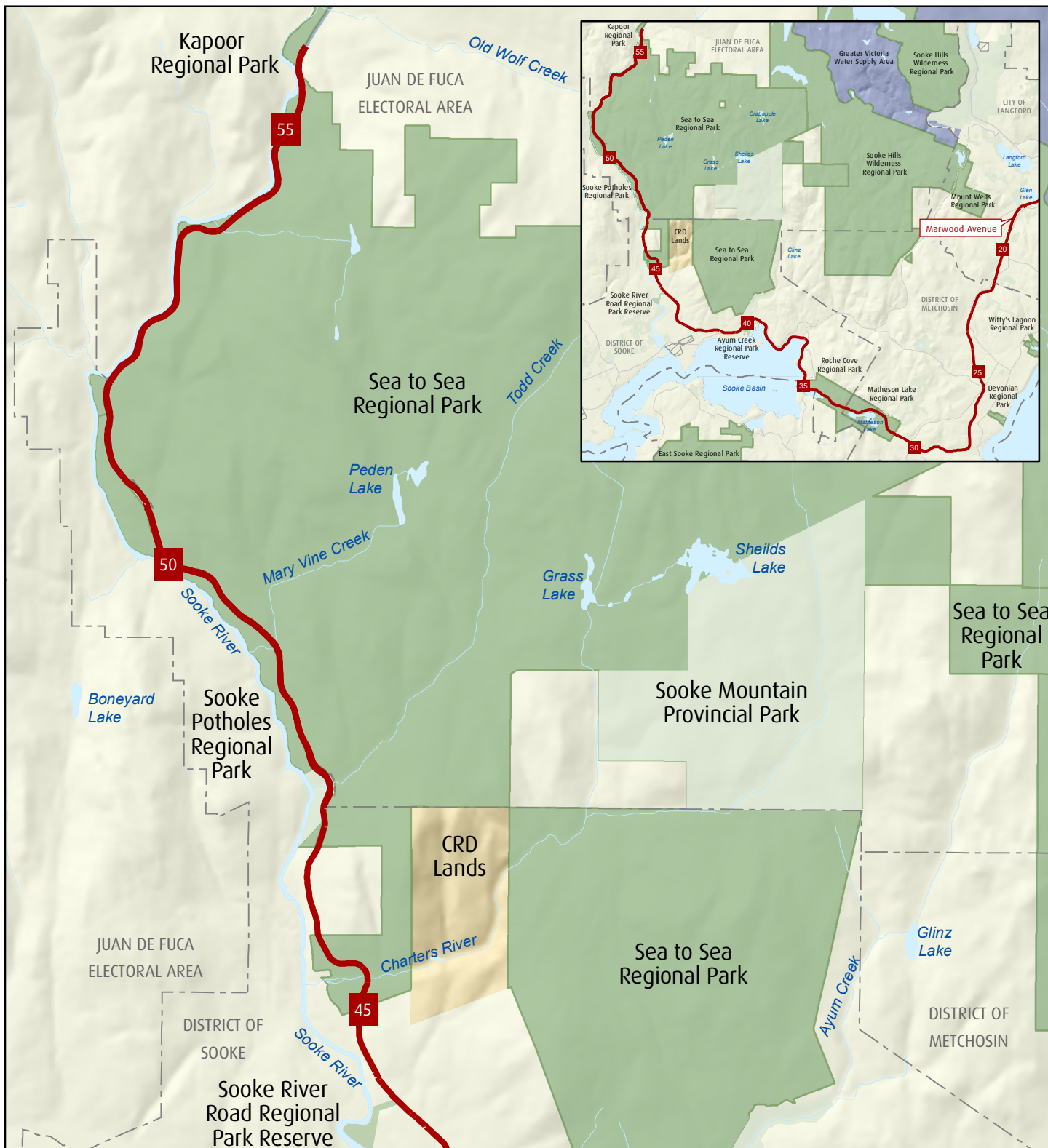
Submitted by:	Jeff Leahy, RPF, Senior Manager, Regional Parks
Concurrence:	Larisa Hutcheson, P. Eng., General Manager, Parks & Environmental Services
Concurrence:	Robert Lapham, MCIP, RPP, Chief Administrative Officer

ATTACHMENTS

Appendix A: Location Map

Appendix B: Regional Trails Management Plan Process

Appendix C: Enforcement of Dogs on Leash 2018-2019



0 1 2
Kilometres

UTM Zone 10N NAD 1983

Important This map is for general information purposes only. The Capital Regional District (CRD) makes no representations or warranties regarding the accuracy or completeness of this map or the suitability of the map for any purpose. **This map is not for navigation.** The CRD **will not be liable** for any damage, loss or injury resulting from the use of the map or information on the map and the map may be changed by the CRD at any time.

2020-10-28-SR-RPC-GallopingGoose-km49-km55-AppA.mxd | 1 September 2020

- Galloping Goose Regional Trail
- 45 Regional Trail Km Marker
- Regional Park
- Other Park
- CRD Lands
- Greater Victoria Water Supply Area
- First Nations Reserve
- Road / Highway
- Municipal / Electoral Boundary

Appendix A

Galloping Goose Regional Trail
(Location: 49km to 55km)

Regional Parks
Committee Staff Report
October 28, 2020


Making a difference...together

**REGIONAL TRAILS MANAGEMENT PLAN
STREAMLINED AMENDMENT PROCESS
October 2020**

The Regional Trails Management Plan (RTMP) indicates that if significant issues or new information arise over the lifespan of the management plan that require substantive change in policy or management direction to address, a plan amendment may be considered. Amendments to the RTMP must be approved by the CRD Board.

The Regional Parks planning process recognizes that consultation is important for the management of regional parks and trails, if management plans are to have credibility and acceptance. Engagement opportunities for First Nations, other key government agencies, stakeholders and the public are included.

Since the Galloping Goose Regional Trail is a regional facility and since the Regional Trails Management Plan addresses management for all three current regional trails, public engagement on an amendment to the Regional Trails Management Plan would typically allow for input from any interested member of the public, stakeholder group, First Nation or government agency throughout the CRD. A streamlined amendment process could focus intergovernmental outreach to only those First Nations or governments that the Galloping Goose runs through/proximate to.

The following suggestions are provided to streamline the amendment process, while still ensuring that meaningful public engagement occurs:

- (a) Opportunities for public/stakeholder input would be limited to an on-line survey (i.e., no open houses). First Nations and municipalities/electoral areas will be provided opportunities for a meeting/presentation.
- (b) Use a three-week comment period, rather than the typical four-week period.
- (c) Seek input from First Nations and only municipalities/electoral areas that the Galloping Goose runs through/proximate to.

The general process for a streamlined proposed plan amendment would include:

Task	Anticipated Time Frame	Comments
Project Initiation	2.5 months	
Develop project charter and related plans	2 weeks	<ul style="list-style-type: none"> • clarify project scope • identify the project team • confirm the proposed amendment language • develop communications plan
Staff reports and Board approval	2 months	<ul style="list-style-type: none"> • present staff report to RPC for project recommendation to CRD Board • present staff report to CRD Board for project approval

Engagement	2.5 months	
Prepare public information	1+ month	Develop: <ul style="list-style-type: none"> • project info for website • info bulletin about amendment • survey document • trail signage • ads • media release • letters
Notify public, stakeholders, First Nations and government agencies		
Engagement with First Nations	2 months	
Launch and run survey	3 weeks	
Analyze input received and prepare engagement report	2 weeks	
RPC and Board Review	2 months	
Staff reports to present input and recommend action to Committee and Board	2 months	For example: <ul style="list-style-type: none"> • prepare in August • September Committee • October Board
Total	7 months	

Actual timeline would be dependent on work plan priorities of project team members.

If the Regional Trails Management Plan is amended, the CRD Parks Regulation Bylaw will also need to be amended.

**2018-2019
ENFORCEMENT OF DOGS ON LEASH REQUIREMENT
ON GALLOPING GOOSE REGIONAL TRAIL**

	Hours of Patrol	Visitors Seen	Dogs Seen	Dogs Seen On Leash	Dogs Seen Off Leash	"Education With Voluntary Compliance" Conversations ¹	Written Warning Issued For Dogs Off Leash	Municipal Ticket Information (MTI) Issued
2018²								
Sooke Potholes	247	Unknown	Unknown	Unknown	Unknown	~124	0	0
Galloping Goose Regional Trail³	137	Unknown	Unknown	Unknown	126	~100	1	0
2019								
Sooke Potholes	226	9,849	496	286	210	~93	2	1
Galloping Goose Regional Trail³	113	2,337	394	250	144	~105	11	0

1. "Dog Off Leash" conversation totals are estimated from a total number of "education with voluntary compliance" conversations.
2. 2018 statistics based on more generalized information and are approximate only.
3. Majority of patrols on Galloping Goose were between Marwood Ave. (km 19) and Kapoor Regional Park (km 55).

**REPORT TO REGIONAL PARKS COMMITTEE
MEETING OF WEDNESDAY, OCTOBER 28, 2020**

SUBJECT 2020 CRD Regional Parks Compliance and Enforcement Program

ISSUE SUMMARY

To update the Regional Parks Committee on the Capital Regional District (CRD) Regional Parks Compliance and Enforcement Program from January to August 2020.

BACKGROUND

The CRD Regional Parks Compliance and Enforcement Program has evolved over the past several years. With the continued growth of the regional parks land base and the increasing number of visitors, balancing conservation and multiple recreational interests will continue to be a key focus. A Compliance and Enforcement Program, with a focus on compliance education, is one of the best tools to help alleviate the pressures on regional parks and trails. In 2020, the CRD restructured its Regional Parks Compliance and Enforcement Program by changing its park technician position to a senior ranger and tasking the senior ranger with oversight of the program. In addition to hiring the senior ranger position, the CRD approved the hiring of two new full-time park rangers, bringing the full-time park ranger allocation to 3.5 positions; four auxiliary rangers were also hired for peak season coverage.

Park rangers are the frontline ambassadors in regional parks and on regional trails. They support a broad range of events, activities and issues, such as:

- serving as friendly ambassadors for CRD regional parks and trails, building relationships and assisting park visitors
- deterring negative activities through a uniformed, diplomatic and authoritative presence
- promoting voluntary compliance by educating the public about park regulations, such as smoking, dogs on-leash and, most recently, social distancing associated with COVID-19
- supporting and monitoring permitted events
- working with bylaw enforcement, police, fire and rescue service, BC Ambulance and other departments and agencies on issues found in regional parks and on regional trails
- dealing with homelessness as it impacts regional parks and connecting individuals with support services
- participating in facility and trail maintenance
- conducting compliance and enforcement patrols
- undertaking routine inspections in response to complaints or incidents
- investigating alleged non-compliance with legislation when enforcement action is being contemplated
- providing wildfire support outside of municipal fire districts in the form of wildfire mop-up duties
- educating park visitors on First Nations traditions and culture

The CRD also uses a combination of park rangers and bylaw enforcement officers to provide a regular presence in parks and on regional trails. The Compliance and Enforcement Program supports CRD Board priorities and CRD Regional Parks strategic goals around climate action, environmental stewardship and protecting the natural environment by ensuring park visitors use

regional parks and trails in a way that is safe and consistent with the principles driving those strategic directions.

Conducting compliance and enforcement patrols in regional parks reduces the risks of major incidents, as park rangers and bylaw officers address hazardous behaviors (e.g., cliff jumping, drinking, etc.) before accidents can happen—this reduces the burden on other municipal response agencies. Appendix A provides a summary of compliance and enforcement actions in 2020 within regional parks and trails.

During the core 2020 season (May to August), bylaw officers spent over 670 hours patrolling Thetis Lake Regional Park (60% of their overall patrols), with park rangers spending an additional 166 hours in that park. Municipal resources also provide valuable services in their capacity as first responders and are, on occasion, requested to attend regional parks to deal with matters beyond the capacity of CRD staff. For example, in 2020, Thetis Lake Regional Park, which sees an annual visitation level of 500,000, was identified as an area of concern by View Royal Fire Department due to the volume of call outs. For the past two summers, View Royal Fire Department was called out to Thetis Lake Regional Park 14 times (2019 – 5 times and 2020 – 9 times); medical assist (5), rescue (4), fire (3), assist police (1), and diesel spill in parking lot (1).

In 2020, COVID-19 created increased pressure on the program, as park rangers and bylaw officers were out in the parks and on regional trails educating visitors on social distancing. Overall, visitation to regional parks (excluding regional trails) has increased approximately 22% for the period January to August 2020 compared to the same period in 2019. This is likely the result of a number of other park agencies being closed during COVID-19, along with people recreating locally.

CONCLUSION

In 2020, the CRD restructured its Regional Parks Compliance and Enforcement Program by changing its park technician position to a senior ranger position and tasking the senior ranger with oversight of the program. To date in 2020, regional parks experienced a 22% increase in visits. The CRD Regional Parks Compliance and Enforcement Program will continue to focus on compliance education as one of the best tools to help alleviate the pressures and challenges the system faces.

RECOMMENDATION

The Regional Parks Committee recommends to the Capital Regional District Board:

That this report be received for information.

Submitted by:	Jeff Leahy, RPF, Senior Manager, Regional Parks
Concurrence:	Larisa Hutcheson, P. Eng., General Manager, Parks & Environmental Services
Concurrence:	Robert Lapham, MCIP, RPP, Chief Administrative Officer

ATTACHMENT

Appendix A: 2020 Regional Parks Compliance and Enforcement Summary

2020 REGIONAL PARKS COMPLIANCE AND ENFORCEMENT SUMMARY

Table 1: 2019-2020 Enforcement Action Summary

	2019 (Jan-Dec)		2020 (Jan-Aug)		2020 YTD
Actions	Park Rangers	Bylaw Officers	Park Rangers	Bylaw Officers	Totals
Patrol hours	2,524 hours	1,228 hours	1,687 hours	1,425 hours	3,112 hours
Non-violation (public relations) engagements	5,505	N/A	6,221	N/A	6,221+
Voluntary compliance	2,571	N/A	2,831	N/A	2,831+
Written warnings	237	566	192	489	681
Evictions	65	N/A	59	N/A	59
MTI's issued	33	89	29	63	92

Note: The focus for bylaw officers is to manage the significant increase in peak seasonal visitation in the parks, ensuring compliance with specific regulations (e.g., possession or consumption of alcohol, dogs on-beach, illegal parking, and failure to obey signs with respect to high risk activities, such as cliff jumping, etc.) and, as such, they don't track non-violations and voluntary compliance interactions. Park rangers interact with the public on a broader approach with the goal of generating voluntary compliance and, as such, track a broader range of public interactions.

Table 2: 2020 Municipal Ticket Informations (MTIs) Issued (January to August)

2020 MTIs Issued (Jan-Aug)				
Section	Offence	MTI	Park Rangers	Bylaw Officers
10(1)	Vehicle off-road	1	1	
10(3)	Illegal parking	36	3	33
4(4)	Possession or consumption of liquor	24	9	15
7(10)	No cycling	1		1
6(4)	No camping	6	6	
4(3)	Failure to obey sign or posted notice	18	6	12
7(5)	Illegal fire	2	2	
8(1)(D)	Dog feces not removed	1	1	
11(1)(B)	Commercial activity without a permit	1	1	
8(1)(A)	Dog not under control	1		1
6(1)(B)	Cause disturbance between 10pm and 7am	1		1
	Total	92	29	63