

# **Capital Regional District**

625 Fisgard St., Victoria, BC V8W 1R7

# Notice of Meeting and Meeting Agenda Performing Arts Facilities Select Committee

Wednesday, December 8, 2021

9:00 AM

6th Floor Boardroom 625 Fisgard St. Victoria, BC V8W 1R7

C. Plant (Chair), D. Screech (Vice Chair), L. Helps, G. Holman, D. Howe, J. Loveday, C. McNeil-Smith, R. Martin, R. Mersereau, K. Murdoch, L. Seaton, N. Taylor, K. Williams

The Capital Regional District strives to be a place where inclusion is paramount and all people are treated with dignity. We pledge to make our meetings a place where all feel welcome and respected.

# 1. Territorial Acknowledgement

# 2. Approval of Agenda

# 3. Adoption of Minutes

**3.1.** <u>21-895</u> Minutes of the September 8, 2021 Performing Arts Facilities Select

Committee Meeting

Recommendation: That the minutes of the Performing Arts Facilities Select Committee meeting of

September 8, 2021 be adopted as circulated.

Attachments: Minutes - September 8, 2021

#### 4. Chair's Remarks

# 5. Presentations/Delegations

In keeping with directives from the Province of BC, there is limited space for the public to attend CRD Board meetings in-person at this time. However, the public may continue to view meeting materials and Live Webcasts online. If you wish to attend a meeting in-person, please email legserv@crd.bc.ca.

CRD encourages delegations to participate electronically. Please complete the online application for "Addressing the Board" on our website and staff will respond with details.

Alternatively, you may email your comments on an agenda item to the CRD Board at crdboard@crd.bc.ca.

#### 6. Committee Business

**6.1.** <u>21-877</u> Advancing a Full Regional Performing Arts Facilities Service without

Alternative Approval Process

Recommendation: The Performing Arts Facilities Select Committee recommends to the Capital Regional

District Board:

That the Advancing a Full Regional Performing Arts Facilities Service without

Alternative Approval Process report be received for information.

(NWA)

<u>Attachments:</u> Staff Report: Advancing a Regional Performing Arts Facilities Service

Appendix A: Decision-Making Flowchart

Appendix B: Letter from Langford

Appendix C: Bylaw No. 4445 Performing Arts Facilities Service

**6.2.** Options for Sub-regional Performing Arts Facilities Services

Recommendation: The Performing Arts Facilities Select Committee recommends to the Capital Regional

District Board:

That the Royal and McPherson Theatres Services Advisory Committee be directed to

reconsider changes to Bylaws No. 2587, "Royal Theatre Local Service Area

Establishment Bylaw No. 1, 1998", and No. 2685, "McPherson Playhouse Local Service Area Establishment Bylaw No. 1, 1999", to create greater budgetary flexibility for the

funding of the Royal Theatre and McPherson Playhouse.

(NWA)

<u>Attachments:</u> <u>Staff Report: Subregional Performing Arts Facilities Service</u>

Appendix A: Decision Making Flowchart

Appendix B: Bylaw No. 2587 Royal Theatre Service

Appendix C: Bylaw No. 2685 McPherson Playhouse Service

#### 7. Notice(s) of Motion

#### 8. New Business

# 9. Adjournment

The next meeting is TBD.

To ensure quorum, please advise Tamara Pillipow (tpillipow@crd.bc.ca) if you or your alternate cannot attend.



# **Capital Regional District**

625 Fisgard St., Victoria, BC V8W 1R7

# **Meeting Minutes**

# **Performing Arts Facilities Select Committee**

Wednesday, September 8, 2021

9:00 AM

6th Floor Boardroom 625 Fisgard St. Victoria, BC V8W 1R7

#### **PRESENT**

Directors: C. Plant (Chair), D. Screech (Vice Chair), M. Alto (for L. Helps) (EP), G. Holman, P. Brent (for D. Howe), J. Loveday, C. McNeil-Smith, R. Martin (EP), R. Mersereau (EP), K. Murdoch (9:04am) (EP), L. Seaton (EP), N. Taylor, K. Williams (EP)

Staff: N. Chan, Chief Financial Officer; K. Morley, General Manager, Corporate Services; C. Gilpin, Manager, Arts & Culture; M. Lagoa, Deputy Corporate Officer; T. Pillipow, Committee Clerk (Recorder)

EP - Electronic Participation

Regrets: Directors L. Helps, D. Howe

The meeting was called to order at 9:00 am.

#### 1. Territorial Acknowledgement

Chair Plant provided a Territorial Acknowledgement.

#### 2. Approval of Agenda

MOVED by Director McNeil-Smith, SECONDED by Alternate Director Brent, That the agenda for the September 8, 2021 Performing Arts Facilities Select Committee be approved.

CARRIED

# 3. Adoption of Minutes

# **3.1.** <u>21-635</u> Minutes of the May 19, 2021 Performing Arts Facilities Select Committee Meeting

MOVED by Director McNeil-Smith, SECONDED by Alternate Director Brent, That the minutes of the Performing Arts Facilities Select Committee meeting of May 19, 2021 be adopted as circulated.

CARRIED

#### 4. Chair's Remarks

The Chair welcomed C. Gilpin as the new Manager of Arts & Culture. He also thanked staff for the work that was completed during the summer break and noted that if passed, it will be presented to the Board today.

# 5. Presentations/Delegations

#### **5.1.** 21-665

Delegation - Christopher Devlin; Representing Royal and McPherson Theatres Society: Re: Agenda Item 6.1.: Proposed Performing Arts Facilities Service: Establishing Bylaw No. 4445 and Service Plan

Christopher Devlin spoke in favour of Item 6.1.

#### 6. Committee Business

# **6.1**. <u>21-614</u>

Proposed Performing Arts Facilities Service: Establishing Bylaw No. 4445 and Service Plan

N. Chan spoke to Item 6.1.

Discussion ensued on the following:

- the timing and sequencing of the recommendations
- criteria to receive the regional service designation and funding
- reasoning for the recommendation of an Alternative Approval Process (AAP)
- funding options outside a service establishment
- allocation of funds
- ownership of Royal and McPherson Theatres
- the maximum allowable requisition
- adjustment of the budget due to participants opting out of the service
- a consultation plan with municipalities, electoral areas and arts organizations

MOVED by Director Screech, SECONDED by Director McNeil-Smith, The Performing Arts Facilities Select Committee recommends to the Capital Regional District Board:

- 1. That Bylaw No. 4445, "Regional Performing Arts Facilities Service Establishing Bylaw No. 1, 2021", be read a first, second, and third time;
- That staff canvas participants of the Royal Theatre and McPherson Playhouse services to gauge interest in participation in the regional service to be established by Bylaw No. 4445;
- 3. That if service participants of the Royal Theatre and McPherson Playhouse services informally consent to creation of the service to be established by Bylaw No. 4445, staff are directed to forward Bylaw No. 4445 to the Inspector of Municipalities for review and approval; and
- 4. That staff be directed to initiate a region-wide Alternate Approval Process (AAP) in accordance with Sections 342(4) and 345 of the Local Government Act to meet the legislated requirement for elector approval of Bylaw No. 4445.

MOVED by Director Holman, SECONDED by Director Williams
That we refer back to staff to explore how non-consenting jurisdictions can be
exempted from the proposed Performing Arts Facilities service.

DEFEATED

OPPOSED: Alto, Brent, Loveday, McNeil-Smith, Mersereau, Murdoch, Plant, Screech, Taylor

The question was called on the main motion.

The Performing Arts Facilities Select Committee recommends to the Capital

**Regional District Board:** 

- 1. That Bylaw No. 4445, "Regional Performing Arts Facilities Service Establishing Bylaw No. 1, 2021", be read a first, second, and third time;
- That staff canvas participants of the Royal Theatre and McPherson Playhouse services to gauge interest in participation in the regional service to be established by Bylaw No. 4445;
- 3. That if service participants of the Royal Theatre and McPherson Playhouse services informally consent to creation of the service to be established by Bylaw No. 4445, staff are directed to forward Bylaw No. 4445 to the Inspector of Municipalities for review and approval; and
- 4. That staff be directed to initiate a region-wide Alternate Approval Process (AAP) in accordance with Sections 342(4) and 345 of the Local Government Act to meet the legislated requirement for elector approval of Bylaw No. 4445.

CARRIED

OPPOSED: Holman, Williams, Seaton

# 7. Notice(s) of Motion

There were no notice(s) of motion.

8. New Business

There was no new business.

# 9. Adjournment

MOVED by Director McNeil-Smith, SECONDED by Alternate Director Brent, That the September 8, 2021 Performing Arts Facilities Select Committee be adjourned at 10:41 am.

CARRIED

CHAIR		
RECORDER		



# REPORT TO PERFORMING ARTS FACILITIES SELECT COMMITTEE MEETING OF WEDNESDAY, DECEMBER 08, 2021

# <u>SUBJECT</u> Advancing a Full Regional Performing Arts Facilities Service without Alternative Approval Process

# **ISSUE SUMMARY**

The Capital Regional District (CRD) Board directed staff to review options for establishing a performing arts facilities service with full regional participation that does not involve a region-wide Alternative Approval Process.

# **BACKGROUND**

On September 8, 2021, the CRD Board considered four recommended motions from the Performing Arts Facilities Select Committee to establish a new performing arts facilities service with full regional participation through a region-wide Alternative Approval Process (AAP). Three out of four motions passed, resulting in a mixed outcome with no clear path forward. Directors who did not support the full suite of motions cited either cost or the approval process selected or both as the main rationale for their decision.

On October 13, 2021, the Board considered a staff report that reviewed the outcomes of the September 8, 2021, meeting. The Board passed a motion for an amended recommendation, namely:

- 1. That staff take no further action related to Bylaw No. 4445 at this time, nor to its proposed approval process as outlined in the recommendations brought to Board on September 8, 2021.
- 2. That staff be directed to report back to the CRD Arts Facilities committee with options regarding:
  - a. Moving forward with a full regional service that does not include the Alternative Approval Process
  - b. A sub-regional arts facilities service
- 3. That the following motion be postponed until after the CRD Performing Arts Facilities Select Committee have reviewed the above two options:

That the CRD Board Chair send a letter to all CRD jurisdictions, outlining the benefits of joining the Royal Theatre Service and McPherson Playhouse Service, along with associated costs, and encouraging non participating jurisdictions to join these existing services.

Full regional and sub-regional possibilities for a performing arts facilities service or multiple related services have distinct considerations. This report examines possible options for a full regional service. A separate staff report, "Options for Sub-regional Performing Arts Facilities Services", should be read in conjunction with this report to understand all possible ways forward (see Appendix A for flowchart of decision-making process for all policy options in both reports).

# Support for Full Regional Participation

Several jurisdictions have signaled support for the concept of this new service, while others have indicated that they are not interested in participating. On June 21, 2021, Langford City Council sent a letter to the CRD Board, indicating Langford "does not support the establishment of a new performing arts service" (see Appendix B for full letter). On July 14, 2021, Director Holman read into the record a Motion with Notice: Electoral Areas Exclusion from New Regional Arts Facility Service that "the proposed new regional arts facility service exclude electoral areas, while leaving open the possibility that they can opt into the service voluntarily". On September 8, 2021, at the Electoral Areas Meeting, both Director Holman and Director Hicks voted in favour of this motion, indicating the electoral areas of Salt Spring Island and Juan de Fuca do not support participating in a regional performing arts facilities service.

# <u>ALTERNATIVES</u>

# Alternative 1

The Performing Arts Facilities Select Committee recommends to the Capital Regional District Board:

That the Advancing a Full Regional Performing Arts Facilities Service without Alternative Approval Process report be received for information.

#### Alternative 2

That the Performing Arts Facilities Select Committee recommend to the Capital Regional District Board that:

- 1. The third reading of Bylaw 4445, "Regional Performing Arts Facilities Service Establishing Bylaw No. 1, 2021", is rescinded.
- 2. That staff draft changes to Bylaw 4445 specifying that electoral approval will be sought through region-wide referendum.
- 3. That staff report back to the CRD Board with detailed costing and timeline for running a region-wide referendum, including additional requirements for staff capacity.

#### **IMPLICATIONS**

Alignment with Board & Corporate Priorities

Board Initiative 12a-1 in the 2019-2022 Corporate Plan indicates there is a priority to:

"Facilitate a discussion of the region's art facility needs & explore partnerships to support 100% participation in the CRD arts functions."

In 2019, the CRD tasked the Regional Arts Facilities Select Committee with holding discussions on the region's arts facilities needs and engaging a consultant to design and facilitate a process for public and stakeholder input. The Regional Arts Facilities Select Committee convened five times between November 2019 and March 2021 to hold discussions and advance this work. In 2020 consultations were conducted, which lead to the report *Stage One: A Public Conversation about Performing Arts Facilities in the CRD* as well as an online resource documenting an inventory of arts facilities in the region, including their capacity, location, and functions.

On March 3, 2021, the Regional Arts Facilities Select Committee recommended to the Board that the top recommendation of the report be implemented through the establishment of a new regional performing arts facilities service. On April 14, 2021, the Board approved a recommendation from the Governance Committee to create a Performing Arts Facilities Select Committee whose purpose would be "to define the scope and functions of a regional service that will lead to the drafting of an establishing bylaw for the Performing Arts Facilities Service." The Performing Arts Facilities Select Committee convened three times between May and September 2021. On September 8, 2021, the Performing Arts Facilities Select Committee reviewed an establishing bylaw, accompanying service plan and financial simulation for a regional performing arts facilities service, and made recommendations to the Board.

Through these two select committees, consultations with stakeholders and the general public, the resultant publically-available report and online inventory of arts facilities in the region, the Board has facilitated discussion of the region's art facility needs and has fulfilled the scope of work outlined in this Board initiative.

# Legislative Implications

Before the new service bylaw can be adopted, it must receive approval of the participating areas and the Inspector of Municipalities. The *Local Government Act (LGA)* provides three ways to obtain approval, to be decided by the Board:

- 1. *LGA* Section 344: Referendum;
- 2. LGA Section 345: Alternative Approval Process (AAP); or
- 3. *LGA* Section 346: Consent by Municipal Council (on behalf of electors) and by AAP within the Electoral Areas (Municipal Consent/EAs).

The choice on the method of electoral approval for a regional service is made by the Board, but subject to review of the Inspector of Municipalities at the time of Inspector approval of the bylaw.

Under a municipal consent/EA AAP, lack of support from even one part of the region would mean the establishing bylaw would no longer support a regional service; it would become sub-regional. As indicated through letter (Langford) and through vote at the September 8, 2021, Electoral Area Committee (Salt Spring Island and Juan de Fuca electoral areas voted against), these jurisdictions have already expressed they are not interested in joining a regional performing arts facilities service. As such, municipal consent/EA AAP is not a viable option for electoral approval at this time.

Region-wide AAP has been eliminated as an option for electoral approval by the Board vote on September 8, 2021. Thus, the only remaining option for electoral approval is region-wide referendum.

A region-wide referendum would take approximately four to six months and with an estimated cost of over \$500,000. Running a referendum in conjunction with the 2022 local government elections may not result in significant savings, as the CRD cannot require municipalities to participate by placing the referendum question on their ballots or sharing polling locations. This costing and timeline is an approximation, based on previous experiences with smaller sub-regional referenda. If Alternative 2 of this report were resolved, staff would report back with a more detailed cost estimate and a more precise timeline of next steps.

CRD staff currently do not have the capacity to execute a region-wide referendum as a standalone process in the same year as a general election. More staff would need to be hired on a temporary basis to support the legislative requirements of a region-wide referendum.

A motion to pursue a region-wide referendum would also require a two-thirds majority vote at the CRD Board in order to pass.

Bylaw 4445 currently specifies that electoral approval would be sought through region-wide AAP (see Appendix C). In order to advance this initiative by region-wide referendum, the third reading of Bylaw 4445 would need to be rescinded by the CRD Board and staff would need to update the draft of the bylaw to specify that electoral approval is being sought through region-wide referendum.

# **CONCLUSION**

The CRD Board directed the Performing Arts Facilities Select Committee to review options for a performing arts facilities service with region-wide participation that did not involve a region-wide Alternative Approval Process as a way of attaining electoral approval. The staff report details the viability and implications of the two remaining options, municipal consent / alternative approval process in electoral areas and region-wide referendum.

### **RECOMMENDATION**

The Performing Arts Facilities Select Committee recommends to the Capital Regional District Board:

That the Advancing a Full Regional Performing Arts Facilities Service without Alternative Approval Process report be received for information.

Submitted by:	Chris Gilpin, Manager, Arts and Culture Division
Concurrence:	Rianna Lachance, BCom, CPA, CA, Acting Chief Financial Officer
Concurrence:	Kristen Morley, J.D., General Manager, Corporate Services & Corporate Officer
Concurrence:	Robert Lapham, MCIP, RPP, Chief Administrative Officer

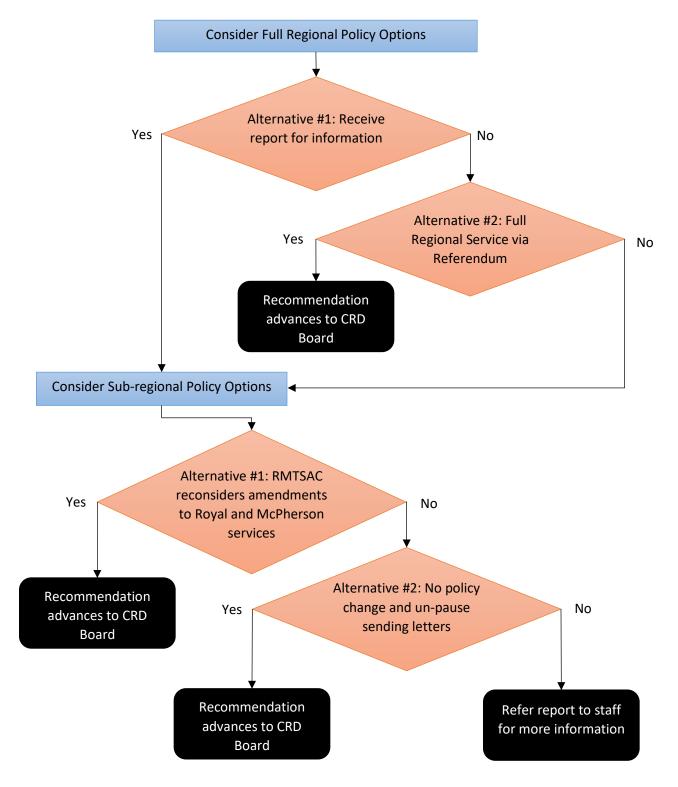
# ATTACHMENT(S)

Appendix A: Flowchart of Decision-Making Process for Policy Options

Appendix B: June 21, 2021 Letter from the City of Langford

Appendix C: Bylaw No. 4445, "Regional Performing Arts Facilities Service Establishing Bylaw No. 1. 2021"

Appendix A: Flowchart of Decision-Making Process for Policy Options



E-Mail: crdboard@crd.bc.ca

# Langford

2021/06/21

CRD Board 625 Fisgard Street Victoria, BC V8W 2S6

Dear Board Members,

RE: New CRD Regional Performing Arts Service

At the City of Langford's regular meeting of Council held on June 21, 2021, a report was brought forward to discuss the new CRD regional performing arts service.

At that meeting Council directed staff to provide this letter to you advising that the City does not support the establishment of a new performing arts service.

This decision was based on the lack of information with respect to what the service may look like, the potential costs related to the service, the scope of the service with respect to the number and types of facilities and the City's desire to fund services which more directly benefit its residents.

Please don't hesitate to contact me should you need anything further.

Sincerely,

Marie Watmough

Manager of Legislative Services

# CAPITAL REGIONAL DISTRICT BYLAW NO. 4445

# A BYLAW TO ESTABLISH A REGIONAL PERFORMING ARTS FACILITIES OPERATION, FUNDING, AND GRANTING SERVICE

#### WHEREAS:

- A. Under Bylaw No. 2587, Royal Theatre Local Service Area Establishment Bylaw No. 1, the Regional Board on behalf of the municipalities of Victoria, Oak Bay, and Saanich established a service to fund, operate, and maintain the Royal Theatre;
- B. Under Bylaw No. 2685, McPherson Playhouse Local Service Area Establishment Bylaw No. 1, 1999, the Regional Board established a local service on behalf of the City of Victoria to fund, operate, and maintain the McPherson Playhouse;
- C. By regional alternative approval process pursuant to ss. 342 and 345 of the *Local Government Act*, the region's electors have approved the creation of a regional performing arts facilities funding service to encompass both the services set out in Bylaws No. 2587 and 2685, as well as the operation and funding of other performing arts facilities with regional impact;
- D. The Board wishes to establish a service to operate and fund the planning, development, capital, and operation of performing arts facilities with regional impact;

**NOW THEREFORE**, the Capital Regional District Board in open meeting assembled hereby enacts as follows:

#### **Definitions**

- 1. The following definitions are used in this bylaw, both in plural and singular:
  - (a) A "performing arts facility with regional impact" and "regional performing arts facility" means a public venue that:
    - i. is located within the boundaries of the service area, that is, the Capital Regional District;
    - ii. is designed for the primary purpose and function of performing arts presentations;
    - iii. attracts audiences from beyond its local area (e.g. regional or multi-regional draw);
    - iv. functions as a roadhouse-style presentation venue that is available for bookings form a wide range of commercial and community user groups on a year-round basis;
    - v. is not embedded within an educational, religious, or for-profit organization; and
    - vi. is owned or operated by a public authority, non-profit, registered charity, or local government, or a combination thereof.
  - (b) "roadhouse-style presentation venue" means a venue available for rental or use by travelling and local productions, and not possessed or controlled by a single performing arts producing company or organized group of such companies.

#### Service

2. The Capital Regional District hereby establishes a service for the purpose of recreation, leisure, and community use in relation to operation and funding of performing arts facilities with regional impact, including the operation and funding of the planning, development, capital and operating costs of performing arts facilities with regional impact.

- 3. The scope of the service includes, without limiting the foregoing:
  - (a) Annual capital and operating funding for the Royal Theatre and McPherson Playhouse to established minimum levels, being:
    - i. \$400,000 in capital and \$350,000 in operating for the McPherson Playhouse; and
    - ii. \$480,000 in capital and \$100,000 in operating for the Royal Theatre,

where capital amounts may be used for but are not limited to the renovation, reconstruction, or rebuilding of the respective theatre facilities, machinery, equipment, reserve fund transfers or annual debt servicing, and where annual operating amounts may also include capital expenditures of the same nature if necessary or desirable;

- (b) Operation of grant programs benefitting performing arts facilities with regional impact, including:
  - i. for regional facility planning projects;
  - ii. for major and minor capital improvements to regional performing arts facilities, including payment of debt; and
  - iii. for operations of such regional performing arts facilities;
- (c) Establishment of a capital reserve fund to benefit performing arts facilities with regional impact, including the construction of new facilities, renovation of existing facilities, and payment of debt for capital projects; and
- (d) Operation of a grants assistance program, to apply for grants on behalf of the CRD for regional performing arts facilities associated with or operated by the service and to assist regional performing arts facilities in applying for planning, capital, operating, and other grants.

#### **Boundaries**

4. The boundaries of the Service Area are the boundaries of the Capital Regional District, including all municipalities and electoral areas.

#### **Participating Area**

5. The participating areas for the service are the electoral areas and municipalities making up the Capital Regional District: the Electoral Areas of Salt Spring Island, Southern Gulf Islands, and the Juan de Fuca; and the Municipalities of Victoria, Oak Bay, Esquimalt, Saanich, Central Saanich, North Saanich, Sidney, View Royal, Highlands, Colwood, Langford, Sooke, and Metchosin.

#### **Cost Recovery**

- 6. As provided in Section 378 of the *Local Government Act*, the annual costs of providing the Service, net of grants and revenue, shall be recovered by one or more of the following:
  - (a) property value taxes imposed in accordance with Division 3 [Requisition and Tax Collection], Part 11 of the Local Government Act;
  - (b) fees and charges imposed under Section 397 of the Local Government Act;
  - (c) revenues raised by other means authorized under the Local Government Act or another Act;
  - (d) revenues received by agreement, enterprise, gift, grant or otherwise.

#### **Cost Apportionment**

7. The annual costs recovered by requisition in accordance with this bylaw shall be apportioned among the participants by dividing the costs into two equal parts, one part apportioned on the basis of population, where population is the total population estimate as determined annually by the Regional

District; and one part apportioned on the basis of assessments, where assessments are the annual converted value of land and improvements in the participating areas.

#### **Maximum Requisition**

- 8. In accordance with Section 339(1)(e) of the *Local Government Act*, the maximum amount that may be requisitioned annually for the cost of the Service is the greater of:
  - (a) Three Million and Sixty Thousand dollars (\$3,060,000); or
  - (b) An amount equal to the amount that could be raised by a property value tax rate of \$0.023 per One Thousand Dollars (\$1,000) that, when applied to the net taxable value of land and improvements in the Service Area, will yield the maximum amount that may be requisitioned for the Service.

# **Transition of Services**

9. Despite section 8, if the services established by Bylaw No. 2587, Royal Theatre Local Service Area Establishment Bylaw No. 1, and Bylaw No. 2685, McPherson Playhouse Local Service Area Establishment Bylaw No. 1, 1999 are still operating and are used to requisition funds, the requisition for this service shall be reduced in proportion by the amounts requisitioned under the respective services under Bylaw No. 2587 and 2685. For clarity, should services under Bylaw No. 2587 or 2685 continue to be operated and no requisition of funds occurs under the respective service, the maximum requisition for this service shall not be reduced.

#### Agreement

10. The Capital Regional District may enter into agreements with one or more organizations to operate regional performing arts facilities held or operated by the service.

#### Citation

11. This Bylaw may be cited as the "Performing Arts Facilities Service Establishing Bylaw No. 1, 2021".

READ A FIRST TIME THIS	8th	day of	September,	2021	
READ A SECOND TIME THIS	8th	day of	September,	2021	
READ A THIRD TIME THIS	8th	day of	September,	2021	
APPROVED BY THE INSPECTOR OF MUNICIPALITIES THIS		day of			
APPROVED BY PARTICIPANTS BYALTERNATIVE APPROVAL PROCESS		day of			
ADOPTED THIS		day of			
CHAIR	COF	RPORATE O	FFICER		



# REPORT TO PERFORMING ARTS FACILITIES SELECT COMMITTEE MEETING OF WEDNESDAY, DECEMBER 08, 2021

# **SUBJECT** Options for Sub-regional Performing Arts Facilities Services

# **ISSUE SUMMARY**

The Capital Regional District (CRD) Board has directed staff to review options for a performing arts facilities service with sub-regional participation.

# **BACKGROUND**

On October 13, 2021, the CRD Board considered a staff report that reviewed the outcomes of the September 8, 2021, CRD Board meeting. The CRD Board passed a motion for an amended recommendation, namely:

- 1. That staff take no further action related to Bylaw No. 4445 at this time, nor to its proposed approval process as outlined in the recommendations brought to Board on September 8, 2021.
- 2. That staff be directed to report back to the CRD Arts Facilities committee with options regarding:
  - a. Moving forward with a full regional service that does not include the Alternative Approval Process
  - b. A sub-regional arts facilities service
- 3. That the following motion be postponed until after the CRD Performing Arts Facilities Select Committee have reviewed the above two options:

That the CRD Board Chair send a letter to all CRD jurisdictions, outlining the benefits of joining the Royal Theatre Service and McPherson Playhouse Service, along with associated costs, and encouraging non participating jurisdictions to join these existing services.

Full regional and sub-regional possibilities for a performing arts facilities service or multiple related services have distinct considerations. This report examines possible options for sub-regional services. A separate staff report, "Advancing a Full Regional Performing Arts Facilities Service without Alternative Approval Process", should be read in conjunction with this report to understand all possible ways forward (see Appendix A for flowchart of decision-making process for all policy options in both reports).

Performing Arts Facilities with Regional or Sub-regional Impact

The 2020 report, Stage One: A Public Conversation about Performing Arts Facilities in the CRD, includes an analysis of venues, their capacities and their capabilities. While many smaller venues may have limited impact outside of their local jurisdiction, larger venues that draw audiences from across multiple areas of the CRD show greater evidence of having a strong sub-regional or regional impact. The largest and most significant of these are the venues already supported through sub-regional services, namely the Royal Theatre and McPherson Playhouse. The Royal Theatre is the only venue in the CRD equipped for full theatrical productions with a seating capacity over 1000 people (full seating capacity = 1,416). Similarly, the McPherson Playhouse is

the only venue in the CRD equipped for full theatrical productions with a capacity between 500-1000 people (full seating capacity = 772). There are some educational and outdoor venues of this size that can accommodate musical events with limited technical requirements, but there are no other large venues that can host the full range of performing arts shows (theatre, dance, opera, etc.). An analysis of Royal and McPherson Theatres Society ticket sales provides strong evidence that audiences travel from across the CRD to attend shows in these venues, indicating significant impact beyond the City of Victoria.

The *Stage One* report notes that the Royal Theatre and McPherson Playhouse draw audiences from every jurisdiction in the CRD and that "three municipalities are paying while the benefits are enjoyed by all [CRD] municipalities and their residents". Consequently, the report recommends a "shift toward shared financial responsibility model for these two theatres". This provides strong rationale for the expansion of these existing sub-regional services to include new participants. Adding new participants would distribute the cost burden among jurisdictions that benefit from these facilities more fairly and would allow municipalities to come together to leverage scale, distributing the cost of any potential increases to the contribution levels to these performing arts facilities more widely, and thus, making such increases more possible.

# Current Sub-regional Services for Performing Arts Facilities

Through two sub-regional services, the CRD provides a total of \$1,330,000 in operating and minor capital funding for the Royal Theatre and McPherson Playhouse (see Table 1). The Royal Theatre is owned by the CRD and the McPherson Playhouse is owned by the City of Victoria. Both facilities are managed by a non-profit organization, the Royal and McPherson Theatres Society (RMTS).

Table 1. Current CRD Funding for Royal Theatre and McPherson Playhouse

Performing Arts Facility	Operating Funding	Minor Capital Funding*	Participants
Royal Theatre	\$100,000	\$480,000	Oak Bay, Saanich, Victoria
McPherson Playhouse	\$350,000	\$400,000	Victoria

<sup>\*</sup> Minor Capital Funding refers to building maintenance, renovation, and accessibility.

The mix of participating areas in the existing sub-regional services demonstrate a desire from jurisdictions to have flexibility in deciding which, if any, of these facilities they wish to support. Separate services—one for each performing arts facility—allows for contribution levels and a mix of participating areas that is more customized and suitable to that specific facility. This approach allows jurisdictions to make their own assessment of the level of impact a performing arts facility has on their local community and base their own level of participation on that assessment.

A sub-regional service that combined contributions for both Royal Theatre and McPherson Playhouse facilities into a single bylaw would provide less choice to potential participating areas and could force some existing participants (Oak Bay, Saanich) into a difficult decision of supporting either both facilities or neither of them. Furthermore, any sub-regional service that attempted to fund all performing arts facilities with sub-regional impact would need to define criteria for what constitutes sub-regional impact. This would be subject to interpretation and potentially stymied by geographical considerations of what constitutes sub-regional impact in different parts of the capital region. For instance, whether or not ArtSpring on Salt Spring Island,

<sup>1</sup> Strategic Moves. (2020). Stage One: A Public Conversation about Performing Arts Facilities in the CRD. p. 27.

currently funded by Bylaw No. 3116, "Salt Spring Island Arts Contribution Service Establishment Bylaw No. 1, 2003", has sub-regional impact on the northern part of the Saanich peninsula and/or other southern gulf islands would require greater analysis.

Having separated sub-regional services—one for each performing arts facility—aligns to the way that the CRD funds recreation facilities and enables greater responsiveness to facility-specific needs in contribution agreements and the mix of participants.

Recent Initiatives to Amend Sub-regional Service Bylaws

Bylaw No. 2587, "Royal Theatre Local Service Area Establishment Bylaw No. 1, 1998" (Royal Theatre Service), and Bylaw No. 2685, "McPherson Playhouse Local Service Area Establishment Bylaw No. 1, 1999" (McPherson Playhouse Service), specify levels of funding that have remained unchanged since 1998 and 1999 respectively (see Appendix B and C for full text of existing bylaws).

In 2019, the CRD's Royal and McPherson Theatres Services Advisory Committee (RMTSAC), which reports to the Finance Committee, acknowledged that the value of funding received by the theatres through their respective bylaws has eroded over the past 20 years and that the ability to adjust funding levels would be desirable. According to the RMTS, increased funding levels could address the forecasted capital plan deficits for each facility and allow for increased discounts to rental rates for local non-profit community user groups.

On April 23, 2019, the RMTSAC passed a resolution recommending amending the Royal Theatre Service and the McPherson Playhouse Service that would allow the maximum requisition amount to rise over time as the value of property assessments in the CRD increased ("the 2019 subregional initiative"), by way of Bylaws No. 4299, "Royal Theatre Local Service Area Establishment Bylaw No. 1, 1998, Amendment Bylaw No. 1, 2019") and No. 4300, "McPherson Playhouse Local Service Area Establishment Bylaw No. 1, 1999, Amendment Bylaw No. 1, 2019".

The amending bylaws were circulated to the participants of the respective services for consent with the following outcomes:

- Oak Bay Council provided consent to Bylaw No. 4299 in a letter dated June 6, 2019.
- Saanich Council requested changes to Bylaw No. 4299. Staff correspondence dated June 19, 2019, conveyed Council's request to limit "the maximum requisition in any given year to the greater of the previous maximum or the previous maximum times a prescribed percentage increase" (note: a CRD bylaw cannot define the maximum requisition as a percent increase, see *Legislative Implications* below).
- Victoria, in correspondence dated January 23, 2020, advised the CRD of the council motion: "That Council direct staff to advise the Capital Regional District staff that the City request the CRD convene a meeting with Victoria, Saanich and Oak Bay staff to discuss funding arrangements for the Royal Theatre service."

The requested meeting was held at which municipal staff conveyed to CRD staff the following points on which they were in agreement:

- That the existing maximum requisition should be increased,
- That specific allocations for capital and operating should be contained within the bylaw,
- That the intermunicipal formula in the bylaw did not need to be changed; and

• That a limit on maximum requisition be specified within the bylaw.

At the conclusion of the meeting there was agreement that the ability to increase funding was worth further exploring and had clear rationale.

On July 29, 2020, the RMTSAC reviewed these responses through a staff report that noted:

"Since the introduction of bylaws 4299 and 4300 a year ago, COVID19 has introduced significant uncertainly into the operations of the Royal & McPherson Theatres Society and the theatres. Some time may need to pass before the needs can be known in this changed environment."

At that meeting, the RMTSAC passed a motion not to proceed any further with the approval process for the amending bylaws, which were subsequently withdrawn. Another key factor in halting this process was the creation, in November 2019, of the Regional Arts Facilities Select Committee. The RMTSAC indicated that it would make sense to postpone this sub-regional initiative until the results of the Board initiative to examine full regional policy options had been fully explored.

Options to Create Greater Flexibility Funding Requisition

The CRD's current sub-regional services for performing arts facilities each contain a fixed maximum level of requisition with no option for increases above that maximum. For the Royal Theatre (Bylaw No. 2587), that fixed maximum level is \$580,000. For the McPherson Playhouse, that fixed maximum level is \$750,000.

A typical establishing bylaw provides flexibility in the potential requisition by defining the maximum requisition with two "the greater amount of either" clauses, either a fixed dollar amount or a potential linked to property assessments, which allows the potential requisition to expand with growth in the region. One approach would be to allow the greater of a) the current fixed maximum requisition amount and b) an assessment factor that would provide an amount equal to that current fixed maximum amount based on the most recent property assessments. This would establish baseline funding at the current level and enable future growth based on assessed value.

Also, there is no cost apportionment method set out in Bylaw No. 2685 (McPherson Playhouse Service), as Victoria is the only participant. Revisions to Bylaw No. 2685 should identify a cost apportionment method to enable cost estimates for jurisdictions interested in joining that service.

The current recommendation incorporates outcomes from both the 2019 sub-regional initiative, as well as the Board priority initiative to explore a new full regional performing arts facilities service. Feedback from municipalities on the 2019 sub-regional initiative was never incorporated into a revised version of the amending bylaws in large part due to the disruption of COVID-19 and desire to explore a full regional performing arts facilities service. The CRD Board has now directed staff to provide sub-regional options. A modified version of the 2019 sub-regional initiative that incorporates feedback from municipalities on the first draft of the amending bylaws would both: a) address the key identified need for greater budgetary flexibility in funding the Royal Theatre and McPherson Playhouse and b) reflect input from current participating areas (see Table 2).

 Table 2. Comparison of 2019 Sub-regional Initiative to Current Recommendation

Bylaw	2019 Sub-regional Initiative	Current Recommendation	Notes
2587 & 2685	Change requisition formula from based on Intermunicipal formula to based 100% property assessment.	Do not include this change.	Municipal staff from Oak Bay, Saanich, and Victoria indicated the change was not desired.
2587 & 2685	Remove specific spending allocations for operating and capital.	Do not include this change.	Municipal staff from Oak Bay, Saanich, and Victoria indicated the change was not desired.
2587	Change maximum requisition to the greater of \$580,000 or equivalent per \$1,000/assessments.	Include this change.	Creates greater budgetary flexibility to address capital plan deficit and increase discounts to local user groups.
2685	No change to maximum requisition formula.	Include a change to maximum requisition to the greater of \$750,000 or equivalent per \$1,000/assessments.	Creates greater budgetary flexibility to address capital plan deficit and increase discounts to local user groups.
2685	Add details on cost sharing apportionment method and calculation.	Include this change.	Clarifies cost sharing calculation for potential participants.

# **ALTERNATIVES**

#### Alternative 1

The Performing Arts Facilities Select Committee recommends to the Capital Regional District Board:

That the Royal and McPherson Theatres Services Advisory Committee be directed to reconsider changes to Bylaws No. 2587, "Royal Theatre Local Service Area Establishment Bylaw No. 1, 1998", and No. 2685, "McPherson Playhouse Local Service Area Establishment Bylaw No. 1, 1999", to create greater budgetary flexibility for the funding of the Royal Theatre and McPherson Playhouse.

# Alternative 2

The Performing Arts Facilities Select Committee recommends to the Capital Regional District Board:

- 1. That Board initiative 12a-1 has been fully explored; and
- 2. That the CRD Board Chair send a letter to all CRD jurisdictions, outlining the benefits of joining the Royal Theatre Service and McPherson Playhouse Service, along with associated costs, and encouraging non participating jurisdictions to join these existing services.

#### Alternative 3

That this report be referred back to staff for other revisions or additional information.

# **IMPLICATIONS**

# Financial Implications

This report does not recommend how much funding is needed. It recommends amendments to the establishing bylaws that would provide greater budgetary flexibility.

The case for the amount of funding needed is the responsibility of the RMTS to provide to the RMTSAC. The amount of funding approved is the result of RMTSAC deliberation, their recommendation to the Finance Committee, and approval of the Board through the CRD budget approval process. The changes recommended in this report would allow for more flexibility in the budget approval process, as the allowable requisition in Bylaw 2587 and Bylaw 2685 could result in increases in the overall level of funding to the Royal Theatre and McPherson Playhouse.

The addition of any new participants to either service would result in cost reductions to current participants through a wider distribution of cost sharing.

Alignment with Board & Corporate Priorities

Board Initiative 12a-1 in the 2019-2022 Corporate Plan indicates there is a priority to:

"Facilitate a discussion of the region's art facility needs & explore partnerships to support 100% participation in the CRD arts functions."

In 2019, the CRD tasked the Regional Arts Facilities Select Committee with holding discussions on the region's arts facilities needs and engaging a consultant to design and facilitate a process for public and stakeholder input. The Regional Arts Facilities Select Committee convened five times between November 2019 and March 2021 to hold discussions and advance this work. In 2020, consultations were conducted, leading to a report, *Stage One: A Public Conversation about Performing Arts Facilities in the CRD*, as well as an online resource that documents an inventory of arts facilities in the region, including their capacity, location, and functions.

On April 14, 2021, the CRD Board approved a recommendation from the Governance Committee to create a Performing Arts Facilities Select Committee whose purpose would be "to define the scope and functions of a regional service that will lead to the drafting of an establishing bylaw for the Performing Arts Facilities Service". The Performing Arts Facilities Select Committee convened three times between May and September 2021. On September 8, 2021, the Performing Arts Facilities Select Committee reviewed an establishing bylaw, accompanying service plan and financial simulation for a regional performing arts facilities service, and made recommendations to the CRD Board.

Through these two select committees, consultations with stakeholders and the general public, the resultant publically-available report and online inventory of arts facilities in the region, the CRD Board has facilitated discussion of the region's art facility needs and has fulfilled the scope of work outlined in this Board initiative.

# Legislative Considerations

Reconciling the 2019 request of Saanich Council to provide incremental percent increases is not possible as the options for defining a maximum requisition are contained in the *Local Government Act*:

- 339. (1) An establishing bylaw for a service must do the following: [...]
  - (e) set the maximum amount that may be requisitioned for the service by
    - (i) specifying a maximum amount,
    - (ii) specifying a property value tax rate that, when applied to the net taxable value of land and improvements in the service area, will yield the maximum amount, or
    - (iii) specifying both a maximum amount and a property value tax rate as referred in the subparagraphs (i) and (ii), in which case the maximum amount is whichever is greater at the applicable time.

Increases cannot be fixed in the bylaw as indexed to inflation or any specific percentage amount.

The mandate of the Royal and McPherson Theatres Services Advisory Committee (RMTSAC) is to advise and make recommendations on CRD services related to the Royal Theatre and McPherson Playhouse. The RMTSAC is composed of representatives from the participating areas of the existing services with two members from Victoria, two members from Saanich, and one member from Oak Bay.

If the recommendation of this report is advanced as proposed, the process for the approval of amending bylaws can be expected to take five to eight months, involving the following steps:

- The CRD Board directs the RMTSAC to reconsider amending Bylaw Nos. 2587 and 2685 to create greater budgetary flexibility,
- The RMTSAC reviews options for amendments, implications for current participating areas, and recommends policy direction to CRD Board,
- The CRD Board directs staff to draft amendments.
- Amending bylaws receive approval and three readings by the CRD Board,
- The respective bylaws are circulated to the current participating areas for consent (2/3 consent is required):
  - o For amendments to Bylaw No. 2587 (Royal Theatre Service), two of the three participating areas of Oak Bay, Saanich and Victoria must consent; and
  - o For amendments to Bylaw No. 2685 (McPherson Playhouse Service), the sole participating area of Victoria must consent,
- Approval by the Provincial Inspector of Municipalities is sought and if granted; then
- The CRD Board gives final reading and adopts the bylaws.

# CONCLUSION

The CRD Board directed the Performing Arts Facilities Select Committee to review options for a sub-regional performing arts facilities service. These options were informed by previous work by the Royal and McPherson Theatres Services Advisory Committee to create amending bylaws for the Royal Theatre and McPherson Playhouse services. Subsequent feedback from current participants was incorporated in the revised approach to amending Bylaw Nos. 2587 and 2685.

# RECOMMENDATION

The Performing Arts Facilities Select Committee recommends to the Capital Regional District Board:

That the Royal and McPherson Theatres Services Advisory Committee be directed to reconsider changes to Bylaws No. 2587, "Royal Theatre Local Service Area Establishment Bylaw No. 1, 1998", and No. 2685, "McPherson Playhouse Local Service Area Establishment Bylaw No. 1, 1999", to create greater budgetary flexibility for the funding of the Royal Theatre and McPherson Playhouse.

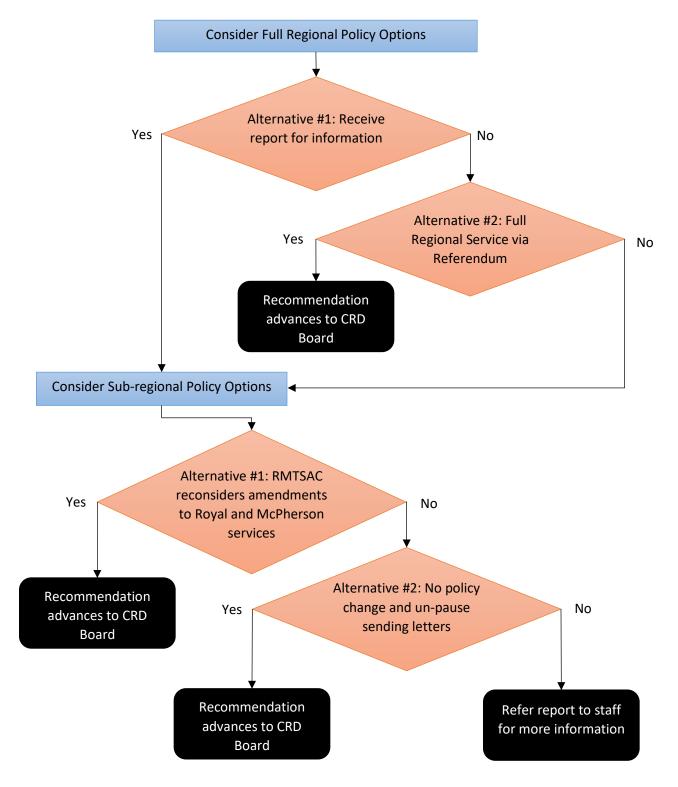
Submitted by:	Chris Gilpin, Manager, Arts and Culture Division
Concurrence:	Rianna Lachance, BCom, CPA, CA, Acting Chief Financial Officer
Concurrence:	Kristen Morley, J.D., General Manager, Corporate Services & Corporate Officer
Concurrence:	Robert Lapham, MCIP, RPP, Chief Administrative Officer

# **ATTACHMENT(S)**

Appendix A: Flowchart of Decision-Making Process for Policy Options

Appendix B: Bylaw 2587, "Royal Theatre Local Service Area Establishment Bylaw No. 1, 1998" Appendix C: Bylaw 2685, "McPherson Playhouse Local Service Area Establishment Bylaw No. 1, 1999"

Appendix A: Flowchart of Decision-Making Process for Policy Options



#### CAPITAL REGIONAL DISTRICT

#### BYLAW NO. 2587

# A BYLAW TO ESTABLISH THE OPERATION OF THE ROYAL THEATRE AS A LOCAL SERVICE

\*

WHEREAS by Letters Patent, Division XI, dated February 15, 1974, as amended by further Supplementary Letters Patent, the Capital Regional District was granted the function of purchasing, maintaining, equipping, operating and selling the Royal Theatre in Victoria, British Columbia and, pursuant to that authority, sold the Royal Theatre to the City of Victoria, the District of Saanich and the District of Oak Bay.

AND WHEREAS the Board of the Capital Regional District wishes to reacquire the Royal Theatre from the City of Victoria, the District of Saanich and the District of Oak Bay and to exercise the function granted to it by the Letters Patent in accordance with Part 21 of the Municipal Act subject to all the terms and conditions contained in the Letters Patent and including all the powers granted by the Letters Patent;

AND WHEREAS the Board of the Capital Regional District wishes to proceed under section 775 of the *Municipal Act* and establish the service as a local service by bylaw under sections 775(4) and 806 of the *Municipal Act*;

AND WHEREAS the Board of the Capital Regional District has obtained the consent of the Councils of the City of Victoria, the District of Saanich and the District of Oak Bay.

NOW THEREFORE the Regional Board of the Capital Regional District in open meeting assembled enacts as follows:

#### Local Service

1. The function of purchasing, maintaining, equipping, operating and selling the Royal Theatre in Victoria, British Columbia granted to the Capital Regional District by Letters Patent, Division XI, is hereby converted to a local service for pleasure, recreation and community use and includes, without limitation, all facilities and concessions associated with the Royal Theatre and a parking lot.

#### Boundaries

2. The boundaries of the service area shall be the boundaries of the City of Victoria, the District of Saanich and the District of Oak Bay.

# Participating Area

3. The City of Victoria, the District of Saanich and the District of Oak Bay are the participating areas for this local service.

# **Cost Recovery**

- 4. The annual costs for the local service, net of grants and other revenues shall be recovered by one or more of the following:
  - a) the requisition of money under section 822 of the *Municipal Act* to be collected by a property value tax to be levied and collected under section 824(1) of the *Municipal Act*,
  - b) the imposition of a parcel tax imposed under section 824(2) of the Municipal Act; and
  - c) the imposition of fees and other charges that may be fixed by separate bylaw

# Maximum Requisition

- 5. The maximum amount that may be requisitioned under section 816(1) of the *Municipal Act* for the annual cost of the local service will be:
  - a) for capital expenditures including but not limited to, the renovation, reconstruction or rebuilding of a performing arts theatre, machinery and equipment, reserve fund transfers and annual debt servicing payments the maximum amount will be Four Hundred and Eighty Thousand (480,000) Dollars.
  - b) for annual operating expenditures which may also include expenditures of a nature referred to in a) above, the maximum amount will be One Hundred Thousand (100,000) Dollars.

# Apportionment

6.(1) In this section the following definitions apply:

**population** means the population for each municipality most recently published by the Province of British Columbia, Ministry of Finance and Corporate Affairs

grantable crown land means land and improvements owned by the crown or an agent of the crown in the previous year if the municipality received a grant in lieu of taxes for that land and improvements in the year before the current year and where the grant in lieu of taxes was equal to the property tax that would have been payable under section 331(1)(a), (b) and (c) if the land and improvements were not Crown Land

grantable crown land value means for grantable crown land owned by:

- a) the Province of British Columbia, excluding land owned by the British Columbia Hydro and Power Authority, the previous year's assessed value under the Assessment Act
- b) the British Columbia Hydro and Power Authority, the assessed value under the Assessment Act, 2 years previous to the current year
- c) the Government of Canada, the value of land and improvements, 2 years previous to the current year

net taxable value of land and improvements means the prior year's net taxable value of land and improvements for general municipal purposes under the Assessment Act converted value of land and improvements means, within each municipality, the net taxable value of land and improvements multiplied by the percentages listed below for each property class added to the grantable crown land values multiplied by the percentages listed below for each property class:

Class of	Multiple		
Property			
1	10	%	
2	35	%	
3	40	%	
4	34	%	
5	34	%	
6	24.5	%	
7	30	%	
8	10	%	
9	10	%	

- 6.(2) The amount of the annual operating and capital costs recovered by requisition shall be apportioned among the participants on the basis of:
  - a) 50% on the basis of the converted value of land and improvements as defined above.
  - b) 50% on the basis of population as defined above

#### Grants in Lieu of Taxes

For the purpose of 814 (4), (5) and (6) of the *Municipal Act* funds paid to the Regional District in respect of the local service will be held to the credit of the participant making the payment.

# Committee and Operation

- 8.(1) Despite sections 2 and 16 of the Letters Patent, the Board of the Regional District may maintain, operate, equip and sell the Royal Theatre in accordance with the applicable provisions of the *Municipal Act*.
  - (2) Despite sections 5 to 15 of the Letters Patent, the Board of the Regional District may by bylaw provide for the establishment of a committee for the purpose of managing the administration and operation of the Royal Theatre and may, in relation to the committee, exercise the powers of the Regional Board under section 795(2) of the *Municipal Act*.

# Citation

9. This Bylaw may be cited as "Royal Theatre Local Service Area Establishment Bylaw No 1, 1998".

READ A FIRST TIME THIS	11th day of	February	1998
READ A SECOND TIME THIS	11th day of	February	1998
READ A THIRD TIME THIS	11th day of	February	1998
APPROVED BY THE INSPECTOR OF MUNICIPALITIES THIS	6th day of	March	1998
ADOPTED THIS	25th day of	March	1998

Jacque 6 Campbell

Carmen Chiel\_

Filed with the Inspector of Municipalities this 27th day of March 1998

#### CAPITAL REGIONAL DISTRICT

# BYLAW NO. 2685

**************************
A BYLAW TO ESTABLISH THE OPERATION OF THE MCPHERSON PLAYHOUSE AS A LOCAL SERVICE
**************************************

# WHEREAS:

- A. A Regional District may, by bylaw, establish a local service under Section 798 (1)(f) of the *Municipal Act* to provide services for pleasure, recreation and other community use;
- B. The Regional Board of the Capital Regional District wishes to establish a local service for the purpose of purchasing, maintaining, equipping and operating the McPherson Playhouse in Victoria, British Columbia;
- C. The approval of the Inspector of Municipalities is required under Section 807 (1)(a) of the Municipal Act;
- D The Regional Board has obtained the consent of the Council of the City of Victoria as required under Sections 807(2)(a)(ii) and 810(1) and (2) of the Municipal Act;

NOW THEREFORE the Board of the Capital Regional District in open meeting assembled, ENACTS AS FOLLOWS:

# Local Service

1. The Capital Regional District hereby establishes a local service for pleasure, recreation and community use, and includes, without limitation, the McPherson Playhouse and all facilities and concessions associated with the McPherson Playhouse

#### **Boundaries**

2. The boundaries of the local Service Area shall be coterminous with the boundaries of the City of Victoria.

Ch. 1. 117

# Participating Area

3. Only the City of Victoria is a participating area for this Local Service.

# Cost Recovery

- 4. The annual costs for the local service, net of grants and other revenues shall be recovered by one or more of the following:
  - a) the requisition of money under section 822 of the *Municipal Act* to be collected by a property value tax to be levied and collected under section 824(1) of the *Municipal Act*,
  - b) the requisition of money under Section 822 of the *Municipal Act* to collected by the imposition of a parcel tax imposed under section 824(2) of the *Municipal Act*; and
  - c) the imposition of fees and other charges that may be fixed by separate bylaw

# Maximum Requisition

- 5. The maximum amount that may be requisitioned under section 816(1) of the *Municipal Act* for the annual cost of the local service will be:
  - a) for capital expenditures including but not limited to, the renovation, reconstruction or rebuilding of a performing arts theatre, machinery and equipment, reserve fund transfers and annual debt servicing payments. The maximum amount will be Four Hundred Thousand (400,000) Dollars.
  - b) for annual operating expenditures which may also include expenditures of a nature referred to in a) above, the maximum amount will be Three Hundred Fifty Thousand (350,000) Dollars.

# Apportionment

6. No apportionment of costs is necessary because there is only one participating area.

# Committee and Operation

The Board of the Regional District will establish a committee for the purpose of managing the administration and operation of the McPherson Playhouse under Sections 798(9) and 616 of the *Municipal Act*.

This bylaw may be cited as "McPherson Playhouse Local Service Area Establishment Bylaw No 1, 1999".

READ A FIRST TIME THIS	27th	day of	January	1999
READ A SECOND TIME THIS	27th	day of	January	1999
READ A THIRD TIME THIS	27th	day of	January	1999
APPROVED BY THE INSPECTOR OF MUNICIPALITIES THIS	5th	day of	March	1999
ADOPTED THIS	10th	day of	March	1999

SECRETARY

FILED WITH THE INSPECTOR OF MUNICIPALITIES THIS 15TH DAY OF MARCH 1999