

# **Capital Regional District**

625 Fisgard St., Victoria, BC V8W 1R7

# Notice of Meeting and Meeting Agenda Core Area Liquid Waste Management Committee

Wednesday, October 15, 2025

11:30 AM

6th Floor Boardroom 625 Fisgard Street Victoria, BC V8W 1R7

# **Special Meeting - Budget**

- C. Coleman (Chair), D. Kobayashi (Vice Chair), M. Alto, S. Brice, J. Brownoff, J. Caradonna,
- Z. de Vries, B. Desjardins, S. Goodmanson, K. Murdoch, D. Murdock, C. Plant, L. Szpak,
- D. Thompson, S. Tobias, C. McNeil-Smith (Board Chair, ex-officio)

The Capital Regional District strives to be a place where inclusion is paramount and all people are treated with dignity. We pledge to make our meetings a place where all feel welcome and respected.

# 1. Territorial Acknowledgement

# 2. Approval of Agenda

# 3. Presentations/Delegations

The public are welcome to attend CRD meetings in-person.

Delegations will have the option to participate electronically. Please complete the online application at www.crd.ca/address no later than 4:30 pm two days before the meeting and staff will respond with details.

Alternatively, you may email your comments on an agenda item to the CRD Board at crdboard@crd.bc.ca.

# 4. Special Meeting Matters

4.1.	25-1027	Core Area Wastewater Service 2026 Capital and Operating Budget

Recommendation: The Core Area Liquid Waste Management Committee recommends the Committee of

the Whole recommend that the Capital Regional District Board:

1. Approve the 2026 Core Area Wastewater Service operating and capital budgets as

presented;

2. Direct staff to balance the 2025 actual revenue and expenses on the transfer to the

operating reserve; and

3. Direct staff to update carry forward balances in the 2026 Capital Budget for changes

after year end.

<u>Attachments:</u> Staff Report: Core Area Wastewater Service 2026 Budget

Appendix A: Core Area Wastewater - Combined View

Appendix B: Debt - Core Area Wastewater Capital

Appendix C: Core Area Wastewater Operations

Presentation: Core Area Wastewater Service 2026 Budget Review

**4.2.** 25-1063 Biosolids Advanced Thermal Facility - Engagement Plan

**Recommendation:** There is no recommendation. This report is for information only.

Attachments: Staff Report: Biosolids Advanced Thermal Facility Engagement Plan

Appendix A: Engagement Highlights – Biosolids to Biochar

Presentation: Biosolids to Biochar by Tavola Strategy Group

# 5. Adjournment

The next meeting will be held in 2026.

To ensure quorum, please advise Jessica Dorman (jdorman@crd.bc.ca) if you or your alternate cannot attend.



# REPORT TO CORE AREA LIQUID WASTE MANAGEMENT COMMITTEE MEETING OF OCTOBER 15, 2025

# **SUBJECT** Core Area Wastewater Service 2026 Capital and Operating Budget

# **ISSUE SUMMARY**

To provide an overview of the draft 2026 Core Area Wastewater Service budget, highlighting the changes from the 2025 budget and the proposed 2026 budget. The report generally follows the information provided in the attached draft budget document (Appendix A).

# **BACKGROUND**

The 2026 Core Area Wastewater Service budget has been prepared for the Core Area Liquid Waste Management Committee's (Committee) consideration. The Core Area Wastewater Service Budget is comprised of two budgets: 3.798 Debt – Core Area Wastewater Capital (Appendix B) and 3.717 Core Area Wastewater Operations (Appendix C). These two budgets are aggregated into a combined view, which is presented in Appendix A. The combined view provides the overall service impacts.

The Committee will make budget recommendations to the Capital Regional District (CRD) Board through the Committee of the Whole in October. The draft 2026 budget has been prepared considering the CRD Board's 2026 service and financial planning guidelines, which include identifying opportunities to realign or reallocate resources and seek potential efficiencies between departments and services, reviewing of service levels and adjustments related to regulatory compliance, and undertaking infrastructure improvements to maintain service levels across the service area. The following sets out the key components of the budget.

# 2025 Year-End Financial Projections

A budget amendment of \$1.6 million (M) was approved on July 9, 2025, to address higher-than-expected biosolids disposal costs. The amendment was funded through a transfer from the Operating Reserve. Following this adjustment, the 2025 total operating budget increased to \$38.8M, with projected year end expenditure of \$38.16M, resulting in a \$0.635M surplus that will be transferred back to the operating reserve at year end. The table below summarizes the estimated variances.

Operating Budget Variance Drivers	Impact \$
Allocation - IWS Operations	\$125,486
Electricity & Utilities	\$220,795
Operating - Other	\$101,030
Allocation - EPRO, Engineer	-\$75,536
Repairs & Maintenance	-\$149,000
Supplies - Chemicals & Other	-\$805,395
RTF Operations and Biotreatment and Disposal	-\$53,150
Total Variance	-\$635,770
Transfer to Reserve Fund	\$635,770

Staff are projecting overage in Electricity & Utility cost because of higher spending on potable water after the repair and calibration of the potable water meter at the McLoughlin Point Wastewater Treatment Plant.

The most notable projected savings are related to chemical costs; these savings are a result of the first phase of a process optimization trial focusing on reducing the consumption of Ferric Chloride and PolyFloc while still achieving high quality effluent targets.

The Operating Reserve Fund is projected to have a balance of \$4.0M after the surplus transfer.

# **2026 Operating Budget**

# **Conveyance and Treatment Operations**

The 2026 conveyance and treatment operations budget is \$39.15M which represents a 3.02% increase over the 2025 budget of \$38.00M.

The most notable operating budget changes are as follows:

- Allocation Infrastructure and Water Services (IWS) Operations: Increase of \$0.532M, driven by higher labour charge-out rates increases in line with the projected collective agreement.
- Allocation Standard Overhead: Increase of \$0.232M.
- Allocation EPRO, Engineering: Net increase of \$0.252M, related to the establishment of the new Environmental Innovation division (\$0.081M), along with inflationary increases across Environmental Monitoring, Marine Protection, Infrastructure Engineering, and Facilities Management (\$0.171M). This allocation includes support related to engineering planning and capital delivery, as well as support for the following programs: Environmental Innovation, Marine Monitoring / Assessment Program and Inflow and Infiltration Enhancement Program.
- Residuals Treatment Facility (RTF) Operations and Biotreatment and Disposal: Increase of \$0.158M over the 2025 amended budget. The increase is to account for inflationary adjustments to the Hartland Resource Management Group (HRMG) contract.
- **Operating Other:** Net reduction of \$0.135M, including a \$0.25M decrease from one-time backwash tank cleaning in 2025, partially offset by inflationary increases for ongoing services.
- **Repairs and Maintenance:** Reduction of \$0.399M, reflecting lower cyclical maintenance needs, including inspections, repairs, and equipment replacements.
- **Electricity & Utilities:** Increase of \$0.346M, due to higher potable water use in alignment with 2025 actuals and inflationary costs.
- **Supplies Chemical and Other:** Increase of \$0.164M, reflecting inflationary pressures and uncertainty related to chemical contract renewal in 2026.

# **Service Realignment - Biosolids Thermal Process**

This five-year budget also includes the cost of constructing a new permanent Biosolids Advanced Thermal Plant. The project was originally considered as a demonstration/concept facility under the Service Liquid Waste Management Planning – Core and West Shore; however, since short-lived demonstration facilities are not eligible for debt financing, and the procurement process yielded a fully commercially operational facility with a 20-year service life, the CRD Board directed staff to proceed with a permanent asset. Accordingly, it is appropriate to move this project into the Core Area Wastewater Service operating and capital budgets.

There are no budget impacts to the Core Area Wastewater Service in 2026, with capital costs beginning in 2027 and operating costs commencing in 2029 and continuing thereafter. It is estimated that in 2029 there will be an added \$1.5M in operating cost, with a related \$2M reduction in Biosolids Disposal costs.

# **Environmental Services Programs Operations**

As part of the requirements to achieving CRD's regulatory commitments under the Core Area Liquid Waste Management Plan (LWMP), the CRD supports several programs.

The following two programs are included within the Core Area Wastewater Service budget and funded under the Allocation EPRO, Engineering line item:

- Marine Monitoring / Assessment Program: The program provides for the marine environment sampling and testing and regulatory reporting related to the effluent discharges from CRD wastewater facilities. The program budget is funded through the conveyance and treatment budget.
- Inflow and Infiltration Enhancement Program: The program is co-managed with IWS
  Engineering and provides for the CRD to engage with the participants to identify and
  reduce the amount of rain and ground water that enters the sanitary sewer systems. The
  program budget is funded through the conveyance and treatment budget.

In addition, many of the Core Area participants also participate in additional services related to our regulatory commitments under the Core Area LWMP. These additional services are requisitioned separately from the Core Area Wastewater Service but are listed here for information. The total requisition change for these services in 2026 is zero.

- Onsite Sewage System Management Program: The program manages septic system
  maintenance through bylaw compliance monitoring and educational materials to reduce
  the impacts of failing septic systems on human health and the environment. The District
  of North Saanich has been added to the service for 2025.
- Core Area Liquid Waste Management Plan Administration: The program manages the LWMP and oversees implementation of the commitments. The program also conducts all reporting and plan amendment preparation for the service.
- Harbours Studies Program The program provides for the CRD to work in partnership
  with other stakeholders, including communities, local governments, and senior
  governments, to protect and improve the environmental quality of Victoria and Esquimalt
  harbours.
- Regional Source Control Program: The program is aimed at reducing contaminants that industries, institutions, and households discharge into sanitary sewers. The program will be more important than ever in point-of-discharge contaminant reduction to protect the sewage collection and treatment systems, the quality of the treatment plant sludge and biosolids, the marine receiving environment, and public and worker health and safety.
- Core Area Stormwater Quality Management Program: Using an integrated watershed
  management approach, the program coordinates the management of stormwater quality,
  including investigations to assess shoreline discharges and contaminant sources, to
  protect the marine environment.
- **Septage Disposal Program:** This program is funded by service fees and provides oversight for the contract between the CRD and SPL Wastewater Recovery Ltd., which provides septage receiving and processing services for the CRD.

# 2026 Capital Budget

# Capital Plan

A five-year capital plan is presented for information (Appendix B). The plan includes projects that will replace infrastructure at end-of-service life to ensure the system continues to operate reliably without service interruptions or risk to property, public health or the environment. The plan also includes projects that add conveyance capacity 'just in time' to convey flows to 2045 and utilize the ultimate design capacity of existing conveyance facilities, such as pump stations, and the McLoughlin Point Wastewater Treatment Plant (MPWWTP).

The capital budget for 2026 is \$22.59M and the total 2026-2030 capital budget is \$100.05M. There are projects planned in each of the major asset categories including wastewater treatment plant upgrades, pump station upgrades, biosolids advanced thermal plant, gravity sewer and manhole upgrades and replacements, pressure pipe upgrades, replacements, system control and communications upgrades and outfall/overflow improvements.

The budget assumes capital financing will be required in 2026 depending on the progress of projects. Based on Capital Reserve Guidelines, debt will be required. The loan authorization approval process is planned to start in Q4, 2025, to authorize \$50.425 million to fund the 2026 to 2030 capital plan in part, including the \$9M required for the Biosolids Advanced Thermal Demonstration Plant.

# **Reserve Funding**

There are currently four reserve funds established for this service. Reserves serve several specified purposes, including stabilizing revenue requirements and funding capital renewal and replacement. The service has the following reserve funds (2025 estimated year-end balances):

- Operating Maintenance (O&M) Reserve (\$4.0M): Used to cover significant O&M expenses that do not occur on an annual basis, including the overages related to the biosolids disposal and cyclical maintenance cost. According to the CRD Operating Reserve Guidelines, the target balance for this reserve is \$4.5M—\$18M, and the fund is currently underfunded. As part of the Operating Budget Amendment for Biosolids Disposal that went to the Board on June 6, 2025, staff noted this reserve was under funded and proposed a \$600,000 increase to the annual contribution beginning in 2026 in order address the gap, staff recommend deferring this increase until 2027 to minimize the increase to requisition.
- Equipment Replacement Reserve (\$6M): Used to pay for 'minor' equipment replacement that typically has a service life of less than five years and/or a value of less than \$25,000. To reduce the impact on the 2026 requisition, the contribution will remain at \$100,000 (the same as in 2025), with the intent to increase to \$400,000 in 2027.
- Core Area Wastewater Treatment Plant (CAWWTP) Debt Retirement Reserve (\$25.4M): Used to accumulate funds sufficient to pay down the treatment program debt issuances, in full, as they reach their 10-year renewal option. The establishment of this fund aligns with the financing strategy approved by the CRD Board in 2019, which was designed to deliver the most cost-effective financing structure, with the lowest overall cost to the participants. The combined annual contribution to the Debt Retirement Reserve and the debt servicing costs for the CAWWTP financing totals \$12M. Contribution to the Debt Retirement Reserve will continue to increase as debt on the CAWWTP is paid down. This strategy is aimed at achieving full repayment of the CAWWTP project debts at their first renewal in 10 years. After repayment, capacity will be used to reach capital reserve targets

- for the capital long range plan.
- Capital Replacement Reserve (\$18.5M): Used to pay for 'major' equipment and infrastructure replacement that has a service life of five to 25 years or more. The replacement and funding of other components of the wastewater system that have a service life of up to 75 years, such as gravity trunk sewers and forcemains, large pumps, electrical distribution systems, concrete tanks and superstructures and major building components, will be part of the long-term capital plan and largely funded through a combination of reserves and long-term financing. To minimize the impact on requisition in 2025, reserve contributions were reduced by \$1M. In 2026, contributions will be reinstated to \$3.1M. The reserve will also fund \$2.3M of the 2026 capital plan, including \$0.08M in carry-forward projects from 2025.

# Requisition

The 2026 requisition is \$62.04M after incorporating the requisition for capital, which includes debt servicing of the new and existing conveyance and treatment system works, and system operations. The 2026 requisition represents a 6.7% increase over the 2025 requisition. This increase is due to the additional cost of chemical increases, cyclical maintenance, higher insurance premiums, increased labour charges, and issuance of new long-term debt.

# **ALTERNATIVES**

# Alternative 1

The Core Area Liquid Waste Management Committee recommends the Committee of the Whole recommend that the Capital Regional District Board:

- 1. Approve the 2026 Core Area Wastewater Service operating and capital budgets as presented;
- 2. Direct staff to balance the 2025 actual revenue and expenses on the transfer to the operating reserve; and
- 3. Direct staff to update carry forward balances in the 2026 Capital Budget for changes after year end.

# Alternative 2

The Core Area Liquid Waste Management Committee recommends the Committee of the Whole recommend that the Capital Regional District Board:

- 1. Approve the 2026 Core Area Wastewater Service operating and capital budgets as amended;
- Direct staff to balance the 2025 actual revenue and expenses on the transfer to the operating reserve; and
- 3. Direct staff to update carry forward balances in the 2026 Capital Budget for changes after year end.

# **IMPLICATIONS**

# Financial Implications

The operating budget reflects costs by type required to support the wastewater treatment service level. The capital budget includes a five-year infrastructure investment to maintain the current system and requires replacement of the aging conveyance lines. Together, with reserve contributions, the five-year plan sustains the service at the level required to ensure community

needs are met. If the proposed budget is amended, the implications could vary depending on how the budget is amended and the impact on specific programs and initiatives, on-going operations, or the capital work program. While in the past, reserves may have been used to ease the short-term burden on the requisition, given the current balance, this approach would create higher long-term costs and potential delays in critical infrastructure projects, which could compromise service reliability and increase future financial pressures.

# CONCLUSION

This 2026 Core Area Wastewater Service budget is presented for the Core Area Liquid Waste Management Committee's (Committee) consideration. The Committee will make budget recommendations to the Capital Regional District (CRD) Board through the Committee of the Whole in October. The 2026 budget reflects the operating costs of the Core Area Wastewater System, as well as the existing and new capital costs and reserve fund contributions. The operating budget will continue to be refined as operational efficiencies are realized. The financial implications of the 2026 operating and capital budget vary by participant, depending on the operating and capital cost apportionments associated with annual flow and allocated treatment capacity.

# **RECOMMENDATION**

The Core Area Liquid Waste Management Committee recommends the Committee of the Whole recommend that the Capital Regional District Board:

- 1. Approve the 2026 Core Area Wastewater Service operating and capital budgets as presented;
- 2. Direct staff to balance the 2025 actual revenue and expenses on the transfer to the operating reserve; and
- 3. Direct staff to update carry forward balances in the 2026 Capital Budget for changes after year end.

	Alicia Fraser, P. Eng., General Manager, Infrastructure and Water Services
Concurrence:	Luisa Jones, MBA, General Manager, Parks, Recreation & Environmental Services
Concurrence:	Nelson Chan, MBA, FCPA, FCMA, Chief Financial Officer & General Manager, Finance & Technology
Concurrence:	Ted Robbins, B. Sc., C. Tech., Chief Administrative Officer

# **ATTACHMENTS**

Appendix A: Core Area Wastewater - Combined View Appendix B: Debt – Core Area Wastewater Capital Appendix C: Core Area Wastewater Operations

Presentation: Core Area Wastewater Service 2026 Budget Review

# CAPITAL REGIONAL DISTRICT 2026 BUDGET

**Core Area Wastewater - Combined View** 

**CORE AREA LIQUID WASTE MANAGEMENT COMMITTEE** 

	n Budget 2025 to 2026 3.717 & 3.798C Core Area Wastewater	Total Expenditure	Comments
2025 Bud	lget	62,293,864	
Operation	n Changes:		
	Allocation - IWS Operations	532,166	Labour charge-out rate increased by an average of 6.1%, primarily due to salary benefits increases resulting from a collective agreement
	Allocation - Standard Overhead	232,360	Allocation based on the percentage of the prior year's budget and the budgeted cost for 2026
	Allocation -EPRO, Engineering	80,789 170,954	Establishment of a new division — <i>Environmental Innovation</i> Inflationary increases for Enviro Monitoring & Marine Protection, Infrastructure Engineering, Facilities Management
	RTF Operations and Biotreatment and Disposal	158,033	Inflationary increases on the HRMG contract and others, with the disposal budget aligned to 2025 actuals
	Operating - Other	(250,000) 114,330	Reduction in overall contract services due to a one-time backwash tank cleaning expense that occurred in 2025 Inflationary increases for equipment and other ongoing expenses
	Repairs & Maintenance	(399,400)	Decrease in cyclical maintenance costs following recent inspections, maintenance, and equipment replacement
	Electricity & Utilities	248,496 97,609	Increase in water charges is due to accurate meter readings and higher consumption Increase consumption and Inflationary cost adjustments
	Supplies - Chemical & Other	163,530	Inflation-driven cost increases for supplies and chemicals
	Total Other Changes	1,148,867	
Capital/ [	Debt Changes:		
	Transfer to Capital Reserve	1,000,000	Increasing annual capital reserve to restore to original plan
	CAWW Debt	(613,955)	No additional principal repayment is anticipated in 2026
	Other	69,181	Interest expense and debt reserve contribution increase
	Total Other Changes	455,226	
2026 Bud	lget	63,897,956	
	% expense increase from 2025: % Requisition increase from 2025 (if applicable):	2.6% 6.7%	Requisition funding is 97.1% of combined service revenue

Overall 2025 Budget Performance (expected variance to budget and surplus treatment)

3.717 - Core Area Wastewater Operations
"A surplus of \$635,000 is forecasted and will be transferred to the Operating Reserve.

3.798C - Debt - Core Area Wastewater Capital
There is a one-time favorable variance forecasted at \$1,500,000, primarily due to savings from delaying a portion of the loan. This amount will be split between the Capital Reserve Fund and Debt Reserve Fund, \$1,000,000 and \$500,000 allocated to each respectively.

				BUDGET I	REQUEST			FUTURE PR	OJECTIONS	
3.717 & 3.798C - Core Area Wastewater	202			20	26					
Combined Summary	BOARD BUDGET	ACTUAL	CORE BUDGET	ONGOING	ONE-TIME	TOTAL	2027	2028	2029	2030
3.717 - OPERATING COSTS: Allocation - IWS Operations Allocation - Overhead Allocation - EPRO, Engineering	7,917,767 2,679,370 5,096,658	8,043,253 2,679,370 5,021,122	8,449,933 2,911,730 5,348,401	-	-	8,449,933 2,911,730 5,348,401	8,742,168 2,964,141 5,491,132	8,921,040 3,023,424 5,638,203	9,101,274 3,083,893 5,788,924	9,285,156 3,145,570 5,943,804
RTF Operations and Biotreatment and Disposal Operating - Other Repairs & Maintenance Electricity & Utilities Supplies - Chemical & Other Thermal Process	9,079,767 3,307,970 1,704,000 3,373,895 4,837,200	9,026,617 3,409,000 1,555,000 3,594,690 4,031,805	9,237,800 3,172,300 1,304,600 3,720,000 5,000,730	- - - -	- - - -	9,237,800 3,172,300 1,304,600 3,720,000 5,000,730	9,116,600 3,261,915 1,594,690 3,794,400 5,100,750	9,298,800 3,354,620 1,360,070 3,870,326 5,307,358	7,209,300 3,450,534 1,970,790 3,947,712 5,413,510 1,500,000	7,353,500 4,149,852 2,571,790 4,026,683 5,521,760 1,530,000
TOTAL OPERATING COSTS	37,996,627	37,360,857	39,145,493	-		39,145,493	40,065,796	40,773,841	41,465,937	43,528,115
*Percentage Increase over prior year		-1.67%	3.02%	0.00%	0.00%	3.02%	2.35%	1.77%	1.70%	4.97%
3.717 - RESERVE: Transfer to Operating Reserve Transfer to Equipment Replacement Fund	700,000 100,000	1,335,770 100,000	700,000 100,000	-	-	700,000 100,000	1,300,000 400,000	1,400,000 600,000	1,400,000 600,000	1,500,000 600,000
3.798C - CAPITAL OBLIGATION Transfer to RTF Capital	5,529,745	5,529,745	5,529,745	-	-	5,529,745	5,529,745	5,529,745	5,529,745	5,529,745
3.798C - RESERVE: Transfer to Capital Replacement Reserve Transfer to WTP Debt Retirement Reserve	2,121,119 5,418,160	3,121,119 5,924,762	3,121,119 5,489,960	- -	- -	3,121,119 5,489,960	3,121,119 5,561,760	3,371,119 5,633,560	4,771,119 5,994,778	13,531,369
TOTAL CAPITAL / RESERVES	13,869,024	16,011,396	14,940,824	-	-	14,940,824	15,912,624	16,534,424	18,295,642	21,161,114
CAWTP Debt CAWW Debt	6,737,879 3,457,939	6,737,879 2,083,732	6,661,460 2,994,579	-	-	6,663,460 2,994,579	6,558,240 4,771,205	6,496,440 6,330,391	4,735,222 8,578,079	2,219,750 10,194,990
3.798C - Total Debt Expenditures	10,195,818	8,821,611	9,656,039	-	-	9,658,039	11,329,445	12,826,831	13,313,301	12,414,740
MFA Debt Reserve Debt Repayment TOTAL COSTS	232,395 <b>62,293,864</b>	100,000 <b>62,293,864</b>	153,600 <b>63,895,956</b>	-	-	153,600 <b>63,897,956</b>	163,710 <b>67,471,575</b>	252,110 10,283,553 <b>80,670,759</b>	185,760 41,134,212 <b>114,394,852</b>	136,760 <b>77,240,729</b>
*Percentage Increase over prior year		0.00%	2.57%	0.00%	0.00%	2.58%	5.59%	19.56%	41.80%	-32.48%
Internal Recoveries	(216,480)	(216,480)	(216,480)	-	-	(216,480)	(220,810)	(225,226)	(229,731)	(234,326)
TOTAL COSTS LESS INTERNAL RECOVERIES	62,077,384	62,077,384	63,679,476	-	-	63,681,476	67,250,765	80,445,533	114,165,121	77,006,403
*Percentage Increase over prior year		0.00%								
FUNDING SOURCES (REVENUE) Surplus Balance carry forward Transfer from Own funds Grants in Lieu of Taxes Transfer from Operating Reserve Revenue - Other	(1,454,245) (2,460,406) (20,870)	- (1,454,245) (2,460,406) (20,870)	- (1,454,245) (170,000) (20,870)	- - - -	- - - -	- (1,454,245) (170,000) (20,870)	(1,454,245) (395,000) (20,870)	(10,283,553) (1,454,245) (95,000) (20,870)	(41,134,212) (1,454,245) (640,000) (20,870)	- (1,454,245) (1,225,000) (20,870)
TOTAL REVENUE	(3,935,521)	(3,935,521)	(1,645,115)	-		(1,645,115)	(1,870,115)	(11,853,668)	(43,249,327)	(2,700,115)
REQUISITION	(58,141,863)	(58,141,863)	(62,034,361)			(62,036,361)	(65,380,650)	(68,591,865)	(70,915,794)	(74,306,288)
*Percentage increase over prior year		0.00%	6.69%	0.00%	0.00%	6.70%	5.39%	4.91%	3.39%	4.78%
PARTICIPANTS: Victoria, Oak Bay, Esquimalt, Saanich, View Royal, Colwood, Langford										

# CAPITAL REGIONAL DISTRICT 2026 BUDGET

**Debt - Core Area Wastewater Capital** 

**CORE AREA LIQUID WASTE MANAGEMENT COMMITTEE** 

Service: 3.798C Debt - Core Area Wastewater Capital Committee: Core Area Liquid Waste Management

# **DEFINITION:**

Infrastructure improvements and capital work to all wastewater functions of the Capital Regional District.

# PARTICIPATION:

Cost apportionment is based on capacity allocated to each participant.

# **MAXIMUM LEVY:**

N/A

# **MAXIMUM CAPITAL DEBT:**

Remaining:		\$ 722,000,000	\$ 105,470,000	\$ 616,530,000
	LA Bylaw 4375	34,300,000	-	34,300,000
	LA Diday 4075	24 200 000		24 200 000
	LA Bylaw 4374	22,700,000	10,470,000.00	12,230,000
	LA Bylaw 4204	665,000,000	95,000,000	570,000,000
Authorized:				
		Authorized	Borroweu	Remaining

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# CORE AREA WASTEWATER TREATMENT PLANT COST SHARING ALLOCATION-DESIGN CAPACITY BENEFIT:

Location	Allocation of Debt
Location	Servicing Costs
Colwood	4.24%
Esquimalt	6.54%
Langford	12.63%
Oak Bay	6.39%
Saanich	30.34%
Victoria	35.95%
View Royal	3.18%
Esquimalt Nation	0.60%
Songhees Nation	0.13%
Total	100.00%

Bylaw 4304

**FUNDING:** 

Requisition

	Budget 2025 to 2026 3.798C Debt-Core Area Wastewater Capital	Total Expenditure	Comments
2025 Budge	t	23,497,237	
Changes:			
-	Transfer to Capital Reserve	1,000,000	Increasing annual capital reserve to restore to original plan
(	CAWW Debt	(613,955)	No additional principal repayment is anticipated in 2026
(	Other	69,181	Interest expense and debt reserve contribution increase
-	Total Other Changes	455,226	
2026 Budge	t	23,952,463	
;	Summary of % Expense Increase		
	Capital Reserve Transfer	4.3%	
(	CAWW Debt	-2.6%	
(	Other	0.3%	
o,	% expense increase from 2024:	1.9%	
9	% Requisition increase from 2024 (if applicable):	1.99%	Requisition funding is 97.2% of service revenue

Note: A new loan authorization of approximately \$50,425,000 will be required in 2026 to support the 2026–2030 capital plan.

# Overall 2025 Budget Performance

(expected variance to budget and surplus treatment)

There is a one-time favorable variance forecasted at \$1,500,000, primarily due to savings from delaying a portion of the loan. This amount will be split between the Capital Reserve Fund and Debt Reserve Fund, \$1,000,000 and \$500,000 allocated to each respectively.

				BUDGE	T REQUEST			FUTURE PR	OJECTIONS	
3.798C - Debt - Core Area Wastewater Capital	BOARD BUDGET	25 ESTIMATED ACTUAL	CORE BUDGET		2026 ONE-TIME	TOTAL	2027	2028	2029	2030
CAPITAL / RESERVE Transfer to RTF Capital Transfer to Capital Replacement Reserve Transfer to WTP Debt Retirement Reserve TOTAL CAPITAL / RESERVES	5,529,745 2,121,119 5,418,160 13,069,024	5,529,745 3,121,119 5,924,762 <b>14,575,626</b>	5,529,745 3,121,119 5,489,960 <b>14,140,824</b>	-	:	5,529,745 3,121,119 5,489,960 <b>14,140,824</b>	5,529,745 3,121,119 5,561,760 14,212,624	5,529,745 3,371,119 5,633,560 <b>14,534,424</b>	5,529,745 4,771,119 5,994,778 <b>16,295,642</b>	5,529,745 13,531,369 - 19,061,114
CAWTP Debt CAWW Debt	6,737,879 3,457,939	6,737,879 2,083,732	6,663,460 2,994,579	-		6,663,460 2,994,579	6,538,715 4,771,205	6,476,915 6,330,391	4,715,697 8,578,079	2,200,225 10,194,990
Total Debt Expenditures	10,195,818	8,821,611	9,658,039	-	-	9,658,039	11,309,920	12,807,306	13,293,776	12,395,215
MFA Debt Reserve Debt Repayment TOTAL OPERATING COSTS	232,395 - <b>23,497,237</b>	100,000 - <b>23,497,237</b>	153,600 <b>23,952,463</b>	-	-	153,600 <b>23,952,463</b>	163,710 <b>25,686,254</b>	252,110 10,283,553 <b>37,877,393</b>	185,760 41,134,212 <b>70,909,390</b>	136,760 - <b>31,593,089</b>
*Percentage Increase over prior year			1.94%			1.94%	7.24%	47.46%	87.21%	-55.45%
FUNDING SOURCES (REVENUE)										
Surplus / (Deficit) Surplus Balance carry forward Transfer from Own funds Transfer from Reserve		-		-	- - -	-	-	- - (10,283,553)	- - (41,134,212)	- - -
Grants in Lieu of Taxes Revenue - Interest and Debt Reserve	(648,742) (20,870)	(648,742) (20,870)	(648,742) (20,870)	-	-	(648,742) (20,870)	(648,742) (20,870)	(648,742) (20,870)	(648,742) (20,870)	(648,742) (20,870)
TOTAL REVENUE	(669,612)	(669,612)	(669,612)	-	-	(669,612)	(669,612)	(10,953,165)	(41,803,824)	(669,612)
REQUISITION	(22,827,625)	(22,827,625)	(23,282,851)	-	-	(23,282,851)	(25,016,642)	(26,924,228)	(29,105,566)	(30,923,477)
*Percentage increase over prior year			1.99%			1.99%	7.45%	7.63%	8.10%	6.25%
PARTICIPANTS: Victoria, Oak Bay, Esquimalt, Saanich View Royal, Colwood, Langford										

# CAPITAL REGIONAL DISTRICT FIVE YEAR CAPITAL EXPENDITURE PLAN SUMMARY - 2026 to 2030

Service No.	3.798C	Carry						
	<b>Debt - Core Area Wastewater Treatr</b>	Forward	2026	2027	2028	2029	2030	TOTAL
		from 2025						
	EXPENDITURE							
	Buildings	\$0	\$0	\$0	\$0	\$0	\$0	\$0
	Equipment	\$50,000	\$50,000	\$250,000	\$1,000,000	\$1,000,000	\$0	\$2,300,000
	Land	\$0	\$0	\$0	\$0	\$0	\$0	\$0
	Engineered Structures	\$11,425,000	\$22,535,000	\$16,960,000	\$24,675,000	\$17,740,000	\$15,840,000	\$97,750,000
	Vehicles	\$0	\$0	\$0	\$0	\$0	\$0	\$0
	- -	\$11,475,000	\$22,585,000	\$17,210,000	\$25,675,000	\$18,740,000	\$15,840,000	\$100,050,000
	SOURCE OF FUNDS							
	Capital Funds on Hand	\$600,000	\$600,000	\$0	\$0	\$0	\$0	\$600,000
	Debenture Debt (New Debt Only)	\$10,445,000	\$18,930,000	\$14,735,000	\$23,575,000	\$16,940,000	\$12,040,000	\$86,220,000
	Equipment Replacement Fund	\$350,000	\$550,000	\$500,000	\$600,000	\$300,000	\$300,000	\$2,250,000
	Grants (Federal, Provincial)	\$0	\$200,000	\$75,000	\$0	\$0	\$0	\$275,000
	Donations / Third Party Funding	\$0	\$0	\$0	\$0	\$0	\$0	\$0
	Reserve Fund	\$80,000	\$2,305,000	\$1,900,000	\$1,500,000	\$1,500,000	\$3,500,000	\$10,705,000
	-	\$11,475,000	\$22,585,000	\$17,210,000	\$25,675,000	\$18,740,000	\$15,840,000	\$100,050,000

# Definitions for the 5-year Capital Plan

Asset Class	Asset class is used to classify assets for financial reporting in accordance with the Public Sector Accounting Board (PSAB) 3150.
	L - Land
	S - Engineering Structure
	<b>B</b> - Buildings
	V - Vehicles
	E - Equipment
Capital Expenditure Type	Capital expenditure type is used for reporting on asset investments and may be used to justify operational needs for a service.
	Study - Expenditure for feasibility and business case report.
	New - Expenditure for new asset only
	Renewal - Expenditure upgrades an existing asset and extends the service ability or enhances technology in delivering that service
	Replacement - Expenditure replaces an existing asset
Carryforward	Represents the carryforward amount from the prior year capital plan that is remaining to be spent. Forecast this spending over the next 5 years.
Funding Source	Debt - Debenture Debt (new debt only)
	ERF - Equipment Replacement Fund
	Grant - Grants (Federal, Provincial)
	Cap - Capital Funds on Hand
	Other - Donations / Third Party Funding
	Res - Reserve Fund
	<b>WU</b> - Water Utility
	If there is more than one funding source, additional rows are shown for the project.

# **CAPITAL REGIONAL DISTRICT**

# **5 YEAR CAPITAL PLAN**

2026 - 2030

Service #:	3.798C
Service Name:	Debt - Core Area Wastewater Treatment Program

			PROJECT DESCRIPTION						PROJECT BUD	GET & SCHEDULE			
Project Number	Capital Expenditure Type	Capital Project Title	Capital Project Description	Total Project Budget	Asset Class	Funding Source	Carryforward from 2025	2026	2027	2028	2029	2030	5 - Year Total
Project Numbe	ripital Expenditure Typ	Capital Project Title	Capital Project Description	Total Project Budget	Asset Class	Funding Source	Carryforward	Year 1	Year 2	Year 3	Year 4	Year 5	- Year Totalauto-populate
MCLOUGHL	IN WASTEWATER T	REATMENT PLANT											\$ -
25-01	New	Secondary Odour Collection System Upgrade - pre-filter	Replacement of existing pre-filter to further optimize odour treatment and extend the life of carbon treatment.	\$	S	Debt	\$ 170,000	\$ 170,000	\$ -	*	\$ -	\$ -	\$ 170,000
26-03	New	Electric Vehicle Charging	Electrical and civil work for electric vehicle charger infrastructure.	\$ 750,000,00	0 S	Debt Grant	\$ - !	\$ 715,000 \$ 200,000	•	\$ 25,000 \$ -	\$ 40,000 \$ -	,	\$ 1,170,000 \$ 200,000
26-04	New	McLoughlin Discharge Energy Reclamation	Feasibility study to look at the cost benefit of pursuing this.	\$ 75,00	0 S	Grant		5 -	\$ 75,000		\$ -	\$ -	\$ 75,000
PUMP STAT	IONS												\$ -
21-01	Renewal	Lang Cove Electrical and Building Upgrades Marigold Electrical and	Renewals based upon Delcan's condition assessment and EIC inspections. Work includes electrical (replace PLC, SCADA pack, communications), and building upgrades.  Renewals are based upon Delcan's condition assessment and EIC inspections. Work includes electrical	\$ 1,200,00	-	Res	\$ 50,000	\$ 150,000	\$ 400,000	\$ -	\$ -	\$ -	\$ 550,000
21-02	Renewal	Building Upgrades	(replace MCC, PLC, VFD's, 480v to 600v upgrade, etc), and building upgrades.	\$ 5,850,00	0 S	Debt	\$ 1,400,000	\$ 2,145,000	\$ 2,420,000	\$ -	\$ -	\$ -	\$ 4,565,000
21-03	Renewal		Renewals based upon Delcan's condition assessment and EIC inspections. Work includes electrical (replace VFDs, PLC, SCADA pack, communications), seismic upgrades and driveway repairs.	\$ 2,350,00	0 S	Debt	\$ 10,000	\$ 210,000	\$ 1,400,000	\$ -	\$ -	\$ -	\$ 1,610,000
21-05	Replacement	Harling PS - Complete Replacement	Based on Delcan's condition assessment and the age of this facility, replacement of Harling Point PS is required.	\$ 2,500,00	0 S	Debt	\$ 1,000,000	\$ 1,000,000	\$ -	\$ -	\$ -	\$ -	\$ 1,000,000
25-04	Renewal	Pump Station Renewal Program	Small to mid-scale upgrades to multiple pump stations based on previous condition assessments, EIC inspections and building structure improvements.	\$ 5,500,00	0 S	Debt	\$ 150,000	\$ 500,000	\$ 1,150,000	\$ 1,000,000	\$ 1,000,000	\$ 1,000,000	\$ 4,650,000
26-02	Study	Concrete Condition Assessments	Detailed concrete condition assessments for wet wells and other degraded conrete at pump stations in the core area. Project will evolve following initial assessments being completed.	\$ 650,00	0 S	Debt	\$ -	\$ 450,000	\$ 200,000	\$ -	\$ -	\$ -	\$ 650,000
26-05	Renewal	Concrete Improvements	Concrete Improvement works following Condition Assessments. This is a placeholder budget that will be updated following condition assessment work and remediation plan.	\$ 5,000,00	0 S	Debt			\$ 500,000	\$ 2,000,000	\$ 2,000,000	\$ 500,000	\$ 5,000,000
GRAVITY SE	WERS AND MANHO	OLES											
21-06		Shoreline Trunk Sewer Upgrade	The hydraulic model and capacity assessment of the system by KWL in 2018-19, has identified that the Shoreline Trunk must be twinned to prevent overflows into Portage Inlet during peak storm events.	\$ 4,000,00	0 S	Debt	\$ 2,400,000	\$ 2,400,000	\$ 1,040,000	\$ -	\$ -	\$ -	\$ 3,440,000
21-07	New		The hydraulic model and capacity assessment of the system by KWL in 2018-19, has identified that the Western Trunk Sewer must be twinned from Aldeane to Craigflower PS to prevent overflows upstream of Parson's siphon during peak storm events.	\$ 25,000,00	0 S	Debt	\$ 300,000	\$ 300,000	\$ 200,000	\$ 300,000	\$ -	\$ -	\$ 800,000
24-17	Renewal	Sewer Cleaning and Inspection	Core Area sewers should be cleaned and inspected on a 5-year cycle. This program will support that continued cycle.	\$ 1,025,00	0 S	Debt	\$ 25,000	\$ 150,000	\$ 150,000	\$ 150,000	\$ 150,000	\$ 150,000	\$ 750,000
21-11	Renewal	Manhole Repairs and Replacement	Based upon CCTV and staff inspections on manholes, there are a number of deteriorated MH's that require repair or replacement.	\$ 5,800,00	0 S	Debt	\$ 1,400,000	\$ 2,650,000	\$ -	\$ 300,000	\$ 1,000,000	\$ 500,000	\$ 4,450,000
23-01	Renewal	Cecelia Ravine Pipe Protection	Based on geotechnical review, a section of the exposed NWT in Cecelia Ravine should be covered & protected from falling rocks upslope from the pipe.	\$ 500,00	0 S	Debt	\$ 30,000	\$ 480,000	\$ -	\$ -	\$ -	\$ -	\$ 480,000
24-11	Renewal	Western Trunk Grit Chamber Repairs	The Western Trunk (Island Highway) Grit Chamber is badly corroded and requires repairs before extensive structural damage occurs.	\$ 3,000,00	0 S	Debt	\$ 1,100,000	\$ 1,100,000	\$ 1,750,000	\$ -	\$ -	\$ -	\$ 2,850,000
26-01	Renewal		A 5m long section of old concrete pipe downstream of Boundary Transition Chamber is badly corroded and needs to be replaced with new PVC pipe.	\$ 1,000,00	0 S	Debt	\$ - :	-	\$ 100,000	\$ 900,000	\$ -	\$ -	\$ 1,000,000
PRESSURE	PIPES AND APPUR												\$ -
21-13	New	Craigflower Forcemain Twinning	The hydraulic model and capacity assessment of the system by KWL in 2018-19, has identified that the Craigflower Forcemain must be twinned to prevent overflows into Portage Inlet during peak storm events.	\$ 20,800,00	0 S	Debt	\$ 10,000	\$ 210,000	\$ -	\$ 5,000,000	\$ 7,500,000	\$ 7,500,000	\$ 20,210,000
24-14	Renewal	Parsons Siphon/Bridge Connection Repairs	The siphon pipe support connections to the Parsons Brdige require repairs.	\$ 500,00	0 S	Res	\$ 30,000	\$ 480,000	\$ -	\$ -	\$ -	\$ 2,000,000	\$ 2,480,000
25-03	Renewal	Harriet Siphon Inlet Chamber Upgrade	Assess concrete corrosion and replace seized control gates.	\$ 3,000,00	0 S	Debt	\$ 970,000	\$ 2,970,000	\$ -	\$ -	\$ -		\$ 2,970,000
27-01	Study	Forcemain and Siphon Pipe Assessment Study	There are several forcemain pipes downstream from each pump station that have never been assessed. A study is proposed to investigate various technologies to evaluate the condition of the pipes.	\$ 2,250,00	0 S	Debt	\$ -	-	\$ 250,000	\$ 1,000,000	\$ 1,000,000	\$ -	\$ 2,250,000
FLOW METE	RS												\$ -
GENERAL 21-22	Study	Asset Management Plan Update	Previous condition assessment studies will be updated and incorporated into a long-term asset management plan to meet expected level-of-service requirements.	\$ 450,00	0 S	Debt	\$ 250,000	\$ 450,000	\$ -	\$ -	\$ -	\$ -	<b>\$</b> - <b>\$</b> 450,000
21-23	Study	DCC Program Development	With the completion of CAWTP and amendment of the Service Establishment Bylaw, it was noted that a DCC Program would be established to fund future wastewater projects related to growth. This project is to create the program, consult with stakeholders and prepare a new DCC bylaw.	\$ 300,00	0 S	Debt	\$ 140,000	-	\$ -	\$ 140,000	\$ -	\$ -	\$ 140,000

Service #:	3.798C
Service Name:	Debt - Core Area Wastewater Treatment Program

			PROJECT DESCRIPTION						PROJECT BUD	GET & SCHEDULE			
Project Number	Capital Expenditure Type	Capital Project Title	Capital Project Description	Total Project Bud	get Asset Class	Funding Source	Carryforward from 2025	2026	2027	2028	2029	2030	5 - Year Total
Project Numbe	ripital Expenditure Ty	Capital Project Title	Capital Project Description	Total Project Bud	get Asset Class	Funding Source	e Carryforward	Year 1	Year 2	Year 3	Year 4	Year 5	- Year Totalauto-populate
21-24	Renewal	Record Drawing and Wastewater Agreement Updates	The old as-built drawings, connection points and wastewater agreements with the contributing municipalities has not been updated in many years. Updates are required to reflect changes in the system, identify clear demarcation points, and reflect updates in the LWMP.	\$ 1,10	0,000 S	Debt	\$ 160,000	\$ 210,000	\$ 300,000	\$ -	\$ -	\$ -	\$ 510,000
21-25	Renewal	SCADA and Radio Assessment	Majority of the radio and SCADA equipment are nearing end of life, technological advances do not allow for straight replacements, funding is required for assessments of existing equipment and site requirements.	\$ 5,50	o,000 s	Debt	\$ 750,000	\$ 750,000	\$ 2,000,000	\$ 750,000	\$ 400,000	\$ -	\$ 3,900,000
22-03	Renewal	Acquisition of Outstanding Right-of-Ways	Some of the infrastructure is located on privately owned land that do not have rights-of-way. A plan is being developed to acquire SRW's for all infrastructure over time. Initial spending requires a study and plan prior to acquisition.	\$ 70	0,000 S	Debt	\$ 130,000	\$ 130,000	\$ 200,000	\$ 200,000	\$ 100,000	\$ -	\$ 630,000
22-04	New	Microwave Radio Upgrades	To provide a high bandwidth communications backbone to the CAWWT system, a microwave communications system will be installed.	\$ 65	0,000 S	ERF	\$ 150,000	\$ 250,000	\$ 100,000	\$ 100,000	\$ -	\$ -	\$ 450,000
23-07	New	Enterprise Data Historian Management System	A data historian is required to store large amounts of data that is required for compliance reporting to regulators, operational performance reports, cost allocation, and engineering analysis.	\$ 30	0,000 E	Debt	\$ 50,000	\$ 50,000	\$ 250,000	\$ -	\$ -	\$ -	\$ 300,000
28-01	Decommission	Marigold Surge Tank Deconstruction	The old Mariogld Surge Tank has been abandond for many years, is becoming a safety concern for youth, a needs to be removed.	\$ 1,66	0,000 S	Debt		\$ -	\$ -	\$ 160,000	\$ 1,500,000		\$ 1,660,000
24-15	Replacement	IT Core Infrastructure Replacement	Replacement of Core IT infrastructure such as servers, network switches, UPS, etc for equipment end of life	\$ 455	<sub>000</sub> s	ERF	\$ 200,000	\$ -	\$ 100,000	\$ 200,000	\$ -	\$ -	\$ 300,000
27-03	Study	Master Plan and Future Wastewater Treatment Plant Assessment	Create a current Master Plan for the future requirements of Core Area Wastewater System.	\$ 1,14	0,000 S	Debt	\$ -	\$ 240,000	\$ 500,000	\$ 400,000	\$ -	\$ -	\$ 1,140,000
26-07	Study	Wastewater Strategic Planning	Create a strategic plan for wastewater within the CRD to guide decision making and long-term planning	\$ 20	0,000 S	Debt	\$ -	\$ 200,000					\$ 200,000.00
26-06	New	Office Densification at McLoughlin Point WWTP	Budget to further densify and provide additional work stations at McLoughlin Point WWTP.	\$ 17	5,000 S	Res	\$ -	\$ 175,000	\$ -	\$ -	\$ -	\$ -	\$ 175,000.00
28-03	New	Enterprise Asset Management System	Development of EAM system, including software and process implementation, for services to maintain assets and report on asset performance.	\$ 4,60	0,000 E	Debt	\$ -	\$ -	\$ -	\$ 1,000,000	\$ 1,000,000.00	\$ -	\$ 2,000,000.00
ANNUAL PR	OVISIONAL												\$ -
21-26	Replacement	Annual Provisional Emergency Repairs	Unforeseen and unplanned emergency repairs can occur which require immediate attention.	\$ 7,50	0,000 S	Res		\$ 1,500,000	\$ 1,500,000	\$ 1,500,000	\$ 1,500,000	\$ 1,500,000	\$ 7,500,000
23-06	Replacement	Annual Provisional Equipment Replacement	Replacement of at end of service life, including valves, variable frequency drives, capacitors.	\$ 1,50	0,000 S	ERF		\$ 300,000	\$ 300,000	\$ 300,000	\$ 300,000	\$ 300,000	\$ 1,500,000
23-08	New	Process & Mechanical Upgrades	Upgrades to the Core Area Wastewater Treatment and Conveyance infrastructure in order to optimize operations	\$ 4,25	0,000 S	Debt		\$ 850,000	\$ 850,000	\$ 850,000	\$ 850,000	\$ 850,000	\$ 4,250,000
23-09	New	Safety & Security Upgrades	Upgrades to the Core Area Wastewater Treatment and Conveyance infrastructure to improve worker health and safety	\$ 2,40	0,000 S	Debt		\$ 600,000	\$ 400,000	\$ 400,000	\$ 400,000	\$ 400,000	\$ 2,200,000
OUTFALLS /	OVERFLOWS												\$ -
24-08	Renewal	Clover Point Outfall Retrofit	The existing Clover outfall is no longer operated on a regular basis since wastewater is now conveyed to McLoughlin WWTP, but it must be ready for operation during peak storm events. As a result, the existing outfall will need to be assessed for best operational and maintenance practices based on limited use.	\$ 50	0,000 S	Debt	\$ -	\$ -	\$ -	\$ 500,000	\$ -	\$ -	\$ 500,000
25-02	Renewal	Macaulay Point Outfall Retrofit	A section of coating on the emergency short outfall has failed and the pipe is corroding, and the long outfall needs to be modified to suit reduced usage. This project is to repair the coating, provide shoreline protection, and prepare a plan to maintain the deep outfall based on limited use.	\$ 75	0,000 S	Debt	\$ -	\$ -	\$ -	\$ 750,000	\$ -	\$ -	\$ 750,000
27-02	Renewal	Broom Overflow Pipe Rehabilitation	Overflow pipe is cracked and severed in multiple locations and H2S gases and odours are present.	\$ 57	5,000 S	Debt		\$ -	\$ 75,000	\$ 500,000	\$ -	\$ -	\$ 575,000
RESIDUAL S	OLIDS												\$ -
26-08	New	Biosolids Advanced Thermal Plant	Biosolids Advanced Thermal Plant. Integration of technology at the Residuals Treatment Facility to process biosolids into biochar. The project has been directed by the Board and a preferred proponent has been identified. The project is anticipated to reduce operating expenses following completion in 2030.	\$ 10,00	0,000 S	Сар	\$600,000	\$600,000	)				\$600,000
26-08	New	Biosolids Advanced Thermal Plant	Biosolids Advanced Thermal Plant. Integration of technology at the Residuals Treatment Facility to process biosolids into biochar. The project has been directed by the Board and a preferred proponent has been identified. The project is anticipated to reduce operating expenses following completion in 2030.		s	Debt			\$ 1,000,000	\$ 7,250,000	\$ -	\$ 750,000	\$9,000,000
DCC PROJE	CTS												\$ -
			Grand Total	\$ 136,82	5,000		\$ 11,475,000	\$ 22,585,000	17,210,000	25,675,000		\$ 15,840,000	\$ - \$ 100,050,000
_									-		18,740,000		

Service:	3.798C	Debt - Core Area Wastewater Treatn	nent Program		
Project Number	25-01	Capital Project Title	Secondary Odour Collection System Upgrade - pre-filter	Capital Project Description	Replacement of existing pre-filter to further optimize odour treatment and extend the life of carbon treatment.
Project Rationale	This work will progress the intent to f	urther optimize odour control for poitential	benefits to public impacts and life cycle costs	s.	
Project Number	26-03	Capital Project Title	Electric Vehicle Charging	Capital Project Description	Electrical and civil work for electric vehicle charger infrastructure.
Project Rationale	Renewals based upon Delcan's 2013 c	condition assessments and revised inspection	ns. Work includes electrical (replace PLC, SCA	NDA pack, communications), and build	ling upgrades.
Project Number	26-04	Capital Project Title	McLoughlin Discharge Energy Reclamation	Capital Project Description	Feasibility study to look at the cost benefit of pursuing this.
Project Rationale	ADD RATIONALE				
Project Number	21-01	Capital Project Title	Lang Cove Electrical and Building Upgrades	Capital Project Description	Renewals based upon Delcan's condition assessment and EIC inspections. Work includes electrical (replace PLC, SCADA pack, communications), and building upgrades.
Project Rationale	Renewals based upon Delcan's 2013 c	condition assessments and revised inspection	ns. Work includes electrical (replace PLC, SCA	NDA pack, communications), and build	ling upgrades.

e:	3.798C	Debt - Core Area Wastewater Treatr	ment Program		
Project Number	21-02	Capital Project Title	• Marigold Electrical and Building Upgrades	Capital Project Description	Renewals are based upon Delcan's condition assessment and EIC inspections. Work includes electrical (replace MCC, PLC, VFD's, 480v to 600v upgrade, etc), and building upgrades.
roject Rationale		2013 condition assessments and revised inspe Currie Major PS (21-03) works but the Marigo			
Project Number	21-03	Capital Project Title	Currie Major Electrical and Seismic Upgrades	Capital Project Description	Renewals based upon Delcan's condition assessment and EIC inspections. Work includes electrical (replace VFDs, PLC, SCADA pack, communications), seismic upgrades and driveway repairs.
oject Rationale	•	B condition assessments and revised inspection with Marigold PS (21-02) works but the Marigo		The state of the s	ismic upgrades and driveway repairs. A tender vith additional budget added for Marigold.
roject Rationale	•	•		The state of the s	
	was conducted in 2023, combined v	vith Marigold PS (21-02) works but the Marigo		-tendering will be conducted in 2024 w	
Project Number	was conducted in 2023, combined very serious conducted in 2023, combined very serious combined very serious conducted in 2023, combined very serious conducted very	vith Marigold PS (21-02) works but the Marigo	old component came in well over budget. Re Harling PS - Complete Replacement  The preliminary design was completed in 2	Capital Project Description	Based on Delcan's condition assessment and the age of this facility, replacement of Harling Point PS is required.
Project Number	was conducted in 2023, combined very serious conducted in 2023, combined very serious combined very serious conducted in 2023, combined very serious conducted very	vith Marigold PS (21-02) works but the Marigo Capital Project Title pased on Delcan's 2013 condition assessment.	old component came in well over budget. Re Harling PS - Complete Replacement  The preliminary design was completed in 2	Capital Project Description	Based on Delcan's condition assessment and the age of this facility, replacement of Harling Point PS is required.
Project Number roject Rationale	was conducted in 2023, combined very serious conducted in 2023, combined very serious combined very serious conducted in 2023, combined very serious conducted very	vith Marigold PS (21-02) works but the Marigo Capital Project Title pased on Delcan's 2013 condition assessment.	old component came in well over budget. Re Harling PS - Complete Replacement  The preliminary design was completed in 2	Capital Project Description  Capital Project Description  Contact Project Description  Contact Project Description  Contact Project Description	Based on Delcan's condition assessment and the age of this facility, replacement of Harling Point PS is required.  Ork for a Consultant to provide detailed  Small to mid-scale upgrades to multiple pump stations based on previous condition
Project Number oject Rationale	vas conducted in 2023, combined v 21-05  Replacement of Harling Point PS is t design and construction support ser	vith Marigold PS (21-02) works but the Marigo Capital Project Title pased on Delcan's 2013 condition assessment.	e Harling PS - Complete Replacement  The preliminary design was completed in 2 d initiated in 2024 with Construction expected	Capital Project Description  Capital Project Description  Contact Project Description  Contact Project Description  Contact Project Description	Based on Delcan's condition assessment and the age of this facility, replacement of Harling Point PS is required.  Ork for a Consultant to provide detailed  Small to mid-scale upgrades to multiple

Service:	3.798C	Debt - Core Area Wastewater Treatr	nent Program		
Project Number	26-02	Capital Project Title	Concrete Condition Assessments	Capital Project Description	Detailed concrete condition assessments for wet wells and other degraded conrete at pump stations in the core area. Project will
Project Rationale	It has been identified that the conditi	ion of the concrete in many of the wet wells	and pump stations throughout the Core Are		evolve following initial assessments being completed.  dition assessment studies need to take place to
	quantify the magnitude of damage. P	roject will evolve following initial assessmer	ts being completed.		
Project Number	26-05	Capital Project Title	Concrete Improvements	Capital Project Description	Concrete Improvement works following Condition Assessments. This is a placeholder budget that will be updated following condition assessment work and remediation plan.
Project Rationale	ADD RATIONALE				
Project Number	21-06	Capital Project Title	Shoreline Trunk Sewer Upgrade	Capital Project Description	The hydraulic model and capacity assessment of the system by KWL in 2018-19, has identified that the Shoreline Trunk must be twinned to prevent overflows into Portage Inlet during peak storm events.
Project Rationale	The hydraulic model and capacity ass	essment of the system by KWL in 2018-19, h	nas identified that the Shoreline Trunk must I	be twinned to prevent overflows into l	Portage Inlet.

ce:	3.798C	Debt - Core Area Wastewater Treatr	nent Program		
Project Number	21-07	Capital Project Title	Western Trunk Sewer Twinning	Capital Project Description	The hydraulic model and capacity assessment of the system by KWL in 2018-19, has identified that the Western Trunk Sewer must be twinned from Aldeane to Craigflower PS to prevent overflows upstream of Parson's siphon during peak storm events.
•			as identified that the Western Trunk Sewer n n of this main at the new Galloping Goose pe		gflower PS to prevent overflows upstream of the City of Colwood.
Project Number	24-17	Capital Project Title	Sewer Cleaning and Inspection	Capital Project Description	Core Area sewers should be cleaned and inspected on a 5-year cycle. This program will support that continued cycle.
Project Rationale	Core Area sewers should be cleaned	and inspected on a 5-year cycle. This progra	m will support that continued cycle.		
Project Number	21-11	Capital Project Title	Manhole Repairs and Replacement	Capital Project Description	Based upon CCTV and staff inspections on manholes, there are a number of deteriorated MH's that require repair or replacement.
Project Number		Capital Project Title ns on manholes, high priority repairs and rep		Capital Project Description	manholes, there are a number of deteriorated MH's that require repair or
Project Number Project Rationale			lacement of deteriorated MH's.  Cecelia Ravine Pipe Protection		manholes, there are a number of deteriorated MH's that require repair or

Service:	3.798C	Debt - Core Area Wastewater Treatm	nent Program		
Project Number	24-11	Capital Project Title	Western Trunk Grit Chamber Repairs	Capital Project Description	The Western Trunk (Island Highway) Grit Chamber is badly corroded and requires repairs before extensive structural damage occurs.
Project Rationale	Repairs to Western Trunk Grit Chamb	oer at Island Highway. Chamber is badly corro	ded and requires repair.		
Project Number	26-01	Capital Project Title	NWT Sewer Replacement at Alpha-Terrace	Capital Project Description	A 5m long section of old concrete pipe downstream of Boundary Transition Chamber is badly corroded and needs to be replaced with new PVC pipe.
Project Rationale	Pipe segment replacement required p	orior to failure.			
Project Number	21-13	Capital Project Title	Craigflower Forcemain Twinning	Capital Project Description	The hydraulic model and capacity assessment of the system by KWL in 2018-19, has identified that the Craigflower Forcemain must be twinned to prevent overflows into Portage Inlet during peak storm events.
Project Rationale	The hydraulic model and capacity ass	essment of the system by KWL in 2018-19, h	as identified that the Craigflower Forcemain	must be twinned to prevent overflow	s into Portage Inlet.
Project Number	24-14	Capital Project Title	Parsons Siphon/Bridge Connection Repairs	Capital Project Description	The siphon pipe support connections to the Parsons Brdige require repairs.
Project Rationale	The siphon pipe support connections	to the Parsons Brdige require repairs.			

Service:	3.798C	Debt - Core Area Wastewater Treatm	nent Program		
Project Number	25-03	Capital Project Title	Harriet Siphon Inlet Chamber Upgrade		Assess concrete corrosion and replace seized control gates.
Project Rationale	The concrete chamber is badly corror	ded and the control gates are seized on this c	:hamber and they need to be replaced so th	at the individual siphons can be isolate	d or activated.
Project Number	27-01		Forcemain and Siphon Pipe Assessment Study	Capital Project Description	There are several forcemain pipes downstream from each pump station that have never been assessed. A study is proposed to investigate various technologies to evaluate the condition of the pipes.
Project Rationale	Repairs to Western Trunk Grit Chamb	ber at Island Highway. Chamber is badly corro	oded and requires repair.		
Project Number	21-22	Capital Project Title	Asset Management Plan Update		Previous condition assessment studies will be updated and incorporated into a long-term asset management plan to meet expected level-of-service requirements.
Project Rationale	Previous condition assessment studie	es will be updated and incorporated into a lor	ng-term asset management plan to meet ex	pected level-of-service requirements.	
Project Number	21-23	Capital Project Title	DCC Program Development	Capital Project Description	With the completion of CAWTP and amendment of the Service Establishment Bylaw, it was noted that a DCC Program would be established to fund future wastewater projects related to growth. This project is to create the program, consult with stakeholders and prepare a new DCC bylaw.
		amendment of the Service Establishment Byla stakeholders and prepare a new DCC bylaw.	aw, it was noted that a DCC Program would	be established to fund future wastewa	ater projects related to growth. This project is

:e:	3.798C	Debt - Core Area Wastewater Treatm	nent Program		
Project Number	21-24	Capital Project Title	Record Drawing and Wastewater Agreement Updates	Capital Project Description	The old as-built drawings, connection points and wastewater agreements with the contributing municipalities has not been updated in many years. Updates are required to reflect changes in the system, identify clear demarcation points, and reflect updates in the LWMP.
roject Rationale	The old as-built drawings, connection identify clear demarcation points, are	•	e contributing municipalities has not been up	dated in many years. Updates are red	quired to reflect changes in the system,
Project Number	21-25	Capital Project Title	SCADA and Radio Assessment	Capital Project Description	Majority of the radio and SCADA equipment are nearing end of life, technological advances do not allow for straight replacements, funding is required for assessments of existing equipment and site requirements.
Project Rationale	Majority of the radio and SCADA equrequirements.	uipment are nearing end of life, technological	advances do not allow for straight replacement	ents, funding is required for assessme	nts of existing equipment and site
Project Number	22-03	Capital Project Title	Acquisition of Outstanding Right-of-Ways	Capital Project Description	Some of the infrastructure is located on privately owned land that do not have rights-of-way. A plan is being developed to acquire SRW's for all infrastructure over time. Initial spending requires a study and plan prior to acquisition.
Project Rationale	Some of the infrastructure is located plan prior to acquisition.	d on privately owned land that do not have rig	ght-of-ways. A plan is being developed to acq	uire SRW's for all infrastructure over	time. Initial spending requires a study and

ice:	3.798C	Debt - Core Area Wastewater Treatr	ment Program		
Project Number	22-04	Capital Project Title	Microwave Radio Upgrades	Capital Project Description	To provide a high bandwidth communications backbone to the CAWWT system, a microwave communications system will be installed.
Project Rationale		RD RWS system require additional bandwidth at will be able to be leveraged by multiple CRI			
Project Number	23-07	Capital Project Title	Enterprise Data Historian Management System	Capital Project Description	A data historian is required to store large amounts of data that is required for compliance reporting to regulators, operational performance reports, cost allocation, and engineering analysis.
Project Rationale	e A data historian is required to store	e large amounts of data that is required for co	mpliance reporting to regulators, operationa	Il performance reports, cost allocation	n, and engineering analysis.
Project Rationale Project Number	28-01	e large amounts of data that is required for co	Marigold Surge Tank Deconstruction		The old Mariogld Surge Tank has been abandond for many years, is becoming a safety concern for youth, a needs to be removed.
Project Number	28-01	Capital Project Title	Marigold Surge Tank Deconstruction		The old Mariogld Surge Tank has been abandond for many years, is becoming a a safety concern for youth, a needs to be
Project Number	28-01  Future assessment and decommiss  24-15	Capital Project Title	Marigold Surge Tank Deconstruction  IT Core Infrastructure Replacement		The old Mariogld Surge Tank has been abandond for many years, is becoming a nafety concern for youth, a needs to be removed.  Replacement of Core IT infrastructure such as servers, network switches, LIPS, etc for

e:	3.798C	Debt - Core Area Wastewater Treatr	nent Program		
Project Number	27-03	Capital Project Title	Master Plan and Future Wastewater Treatment Plant Assessment	Capital Project Description	Create a current Master Plan for the future requirements of Core Area Wastewater System.
Project Rationale	Capacity needs, technology review	w, siting requirements, conceptual layout, Enviro	onmental Impact Assessment and other plan	ning efforts.	
Project Number	26-06	Capital Project Title	Office Densification at McLoughlin Point WWTP	Capital Project Description	Budget to further densify and provide additional work stations at McLoughlin Point WWTP.
Project Rationale	ADD RATIONALE				
Project Number	28-03	Capital Project Title	Enterprise Asset Management System	Capital Project Description	Development of EAM system, including software and process implementation, for services to maintain assets and report on asset performance.
Project Rationale	To advance action 3.8 in Corporat	te Asset Management Strategy to implement an	EAM system and approved as part of the 20.	25 IBC 13b.2-1 for Enterprise Asset Ma	anagement System
Project Number	21-26	Capital Project Title	Annual Provisional Emergency Repairs	Capital Project Description	Unforeseen and unplanned emergency repairs can occur which require immediate attention.
Project Rationale	Funds are required for unforeseer	n and unplanned emergency repairs can occur w	vhich require immediate attention.		
	23-06	Capital Project Title	Annual Provisional Equipment Replacement	Capital Project Description	Replacement of at end of service life, including valves, variable frequency drives, capacitors.
Project Number					

Service:	3.798C	Debt - Core Area Wastewater Treatn	nent Program					
Project Number	23-08	Capital Project Title	Process & Mechanical Upgrades		Upgrades to the Core Area Wastewater Treatment and Conveyance infrastructure in order to optimize operations			
		des to the Core Area Wastewater Treatment iency, and reduce risk of pre-mature equipm		optimize operations in order to improv	e compliance with regulatory requirements,			
Project Number	23-09	Capital Project Title	Safety & Security Upgrades		Upgrades to the Core Area Wastewater Treatment and Conveyance infrastructure to improve worker health and safety			
Project Rationale Annual Provisional Account for upgrades to the Core Area Wastewater Treatment and Conveyance infrastructure to improve worker health and safety. This includes constructing safe access platforms to complete maintenance at equipment that present a fall from heights risk and other items that are flagged as health and safety concerns.								
Project Number	24-08	Capital Project Title	Clover Point Outfall Retrofit	Capital Project Description	The existing Clover outfall is no longer operated on a regular basis since wastewater is now conveyed to McLoughlin WWTP, but it must be ready for operation during peak storm events. As a result, the existing outfall will need to be assessed for best operational and maintenance practices based on limited			
•	_	ant reduction in usage once the Clover Point sessed for best operational and maintenance	·	iter flows up to 3 times ADWF are redii	use. ected to the McLoughlin WWTP. As a result,			

Service:	3.798C	Debt - Core Area Wastewater Treatm	nent Program		
Project Number	25-02	Capital Project Title	Macaulay Point Outfall Retrofit	Capital Project Description	A section of coating on the emergency short outfall has failed and the pipe is corroding, and the long outfall needs to be modified to suit reduced usage. This project is to repair the coating, provide shoreline protection, and prepare a plan to maintain the deep outfall based on limited use.
	A section of coating the emergency si protection, and modify the deep outf		and the long outfall needs to be assessed/m	nodified to suit reduced usage. This pr	oject is to repair the coating, provide shoreline
Project Number	27-02	Capital Project Title	Broom Overflow Pipe Rehabilitation	Capital Project Description	Overflow pipe is cracked and severed in multiple locations and H2S gases and odours are present.
-	A section of coating the emergency si protection, and modify the deep outf	• •	ing, and the long outfall needs to be modifier	d to suit reduced usage. This project i	s to repair the coating, provide shoreline
	26-08		Biosolids Advanced Thermal Plant		Biosolids Advanced Thermal Plant.
Project Number		Capital Project Title		Capital Project Description	Integration of technology at the Residuals Treatment Facility to process biosolids into biochar. The project has been directed by the Board and a preferred proponent has been
			stration plant to beneficially utilize biosoli ary design, permitting and detail design to		eatement Facility (RTF). Early phases of quent phase will involve construction of a
Project Number	26-07	Capital Project Title	Wastewater Strategic Planning	Capital Project Description	Create a strategic plan for wastewater within the CRD to guide decision making and long-term planning
Project Rationale	High level framework of strategic p CRD Wastewater Master Plan.	oriorities and commitments for liquid was	te within the CRD. The strategic plan will	guide decision making and long ter	rm planning required for executing the

# 3.798C Debt - Core Area Wastewater Capital Asset and Reserve Summary Summary Schedule 2025 - 2029 Financial Plan

# **Reserve Schedule Summary**

# **Core Area Wastewater**

The Wastewater Treatment Project (WTP) provides tertiary treatment for wastewater from the core area municipalities of Victoria, Esquimalt, Saanich, Oak Bay, View Royal, Langford and Colwood, and the Esquimalt and Songhees Nations. The WTP is built to meet the provincial and federal regulations for treatment at December 31, 2020. The Project consists of three main elements: McLoughlin Point Wastewater Treatment Plant, Residuals Treatment Facility, and the Conveyance System

# **Reserve/Fund Summary**

	Estimate	Budget					
	2025	2026	2027	2028	2029	2030	
Capital Reserve Fund	18,521,494	19,417,613	20,638,732	22,509,851	25,780,970	35,812,339	
Capital Reserve Fund-Western Community	2,000,000	2,000,000	2,000,000	2,000,000	2,000,000	2,000,000	
Debt Reserve Fund	25,370,911	31,621,998	38,132,418	34,626,398	179,492	179,492	
Total	45,892,405	53,039,611	60,771,150	59,136,249	27,960,462	37,991,831	

See attached reserve schedules for projected annual cash flows.

# **Capital Reserve Fund Schedule Core Area Wastewater**

Bylaw 4378 - The capital reserve fund was established to provide funding for capital expenditures in respect of capital projects including but not limited to, land, machinery or equipment necessary for the replacement, extension or renewal of existing capital works and related debt servicing payments

Capital Reserve Schedule							
Capital Reserve Fund							
Fund: 1092	Estimate			Budget			
Fund Centre: 102227	2025	2026	2027	2028	2029	2030	
Beginning Balance	18,780,375	18,521,494	19,417,613	20,638,732	22,509,851	25,780,970	
Planned Purchase (Based on Capital Plan)	(4,180,000)	(2,225,000)	(1,900,000)	(1,500,000)	(1,500,000)	(3,500,000)	
Transfer IN (from Ops Budget) Transfer IN (North East Trunk CRF)	2,121,119	3,121,119	3,121,119	3,371,119	4,771,119	13,531,369	
Surplus/Deficit	1,000,000						
Interest Income*	800,000						
Ending Balance \$	18,521,494	19,417,613	20,638,732	22,509,851	25,780,970	35,812,339	

# Assumptions/Background:

The funding strategy for the capital reserve fund is based upon the 25 year replacement plan as by Stantec during the construction of the Core Area Wastewater Treatment Project

<sup>\*</sup> The planned purchase amount may differ from the five-year capital plan summary due to carryover from the previous year.

<sup>\*</sup> Interest should be included in determining the estimated ending balance for the current year. Interest in planning years nets against inflation which is not included.

Bylaw 4378 - The capital reserve fund was established to serve both the Core Area and Western Communities. The reserve schedule below is committed to advancing studies for a wastewater treatment proposal in Colwood.

	Colwood T	reatment Project -Cap	pital Reserve Schedul	e			
Capital Reserve Fund							
Fund: 1092	Estimate	Budget					
Fund Centre: 102277	2025	2026	2027	2028	2029	2030	
Beginning Balance	2,000,000	2,000,000	2,000,000	2,000,000	2,000,000	2,000,000	
Interest Income*							
Ending Balance \$	2,000,000	2,000,000	2,000,000	2,000,000	2,000,000	2,000,000	

# Assumptions/Background:

Based on the Colwood news release, on December 15, 2016, CAWTP project board approved the transfer of \$2 millions once the project is closed. The funds are to be set aside in a separate reserve fund center.

<sup>\*</sup> Interest should be included in determining the estimated ending balance for the current year. Interest in planning years nets against inflation which is not included. which is not included.

# **Debt Reserve Fund Schedule Core Area Wastewater**

Bylaw 4377 - The debt reserve fund was established for the specified purpose of funding future debt servicing payments or debt retirements. Monies in the debt repayment reserve will fund debt servicing and early repayment of debts issued to fund the Core Area Wastewater Treatment Project

		Debt Reserve Sc	hedule			
Debt Reserve Fund	<u> </u>					
Fund: 1093	Estimate	Budget				
Fund Center: 102228	2025	2026	2027	2028	2029	2030
Beginning Balance	18,702,751	25,370,911	31,621,998	38,132,418	34,626,398	179,492
Debt Payment		-	-	(10,283,553)	(41,134,212)	
Transfer from Ops Budget Surplus/Deficit	5,418,160 500,000	5,489,960	5,561,760	5,633,560	5,994,778	-
Interest Income*	750,000	761,127	948,660	1,143,973	692,528	
Ending Balance \$	25,370,911	31,621,998	38,132,418	34,626,398	179,492	179,492

# Assumptions/Background:

The funding strategy for the debt reserve fund is based upon the project's financing plan as approved during the construction of the Core Area Wastewater Treatment Project. Repayment anticipated by 2031.

<sup>\*</sup> Interest should be included in determining the estimated ending balance for the current year. Interest in planning years nets against inflation which is not included.

# CAPITAL REGIONAL DISTRICT 2026 BUDGET

**Core Area Wastewater Operations** 

**CORE AREA LIQUID WASTE MANAGEMENT COMMITTEE** 

Service: 3.717 Core Area Wastewater Operations Committee: Core Area Liquid Waste Management

# **DEFINITION:**

Provision of sewage treatment and disposal through treatment plant facilities and outfalls for member participants.

# **SERVICE DESCRIPTION:**

This program is for the provision of sub-regional wastewater collection and treatment in the Core Area and Western Communities. Although the largest component of the program budget is for the operation and maintenance of the McLoughlin Point Wastewater Treatment and Residuals Treatment Plants and conveyance systems, many other key programs are funded through and support these budgets including engineering (capital projects), odour control, and marine monitoring and protection.

# PARTICIPATION:

Operating costs to be recovered by requisition to all participating members based on measured flow from previous year.

### MAXIMUM LEVY:

N/A

# **MAXIMUM CAPITAL DEBT:**

See Debt Budget 3.798C

# **FUNDING:**

Requisition

# **RESERVE FUND:**

Operating Reserve Fund Equipment Replacement Reserve Fund

#### **COST SHARING ALLOCATION - ANNUAL WASTEWATER FLOWS**

	2021	2022	2023	2024	2025
Colwood	3.72%	3.38%	3.30%	3.74%	3.65%
Esquimalt	6.64%	6.75%	6.71%	6.36%	6.47%
Langford	8.65%	9.61%	10.10%	11.63%	12.02%
Oak Bay	9.24%	8.83%	9.91%	8.30%	8.48%
Saanich	29.11%	29.57%	28.06%	28.62%	28.19%
Victoria	38.88%	38.39%	38.40%	37.50%	37.43%
View Royal	2.61%	2.36%	2.30%	2.61%	2.55%
Songhees Nation	0.67%	0.70%	0.74%	0.74%	0.71%
Esquimalt Nation	0.08%	0.08%	0.08%	0.08%	0.08%
D.N.D.	0.40%	0.33%	0.40%	0.42%	0.40%
	100%	100%	100%	100%	100%

	in Budget 2025 to 2026 3.717 Core Area Wastewater Operations	Total Expenditure	Comments
2025 Bud	dget	38,796,627	
Operatin	g Changes:		
	Allocation - IWS Operations	532,166	Labour charge-out rate increased by an average of 6.1%, primarily due to salary benefits increases resulting from a collective agreement
	Allocation - Standard Overhead	232,360	Allocation based on the percentage of the prior year's budget and the budgeted cost for 2026
	Allocation - EPRO, Engineering	80,789 170,954	Establishment of a new division — Environmental Innovation Inflationary increases for Enviro Monitoring & Marine Protection, Infrastructure Engineering, Facilities Management
	RTF Operations and Biotreatment and Disposal	158,033	Inflationary increases on the HRMG contract and others, with the disposal budget aligned to 2025 actuals
	Operating - Other	(250,000) 114,330	Reduction in overall contract services due to a one-time backwash tank cleaning expense that occurred in 2025 Inflationary increases for equipment and other ongoing expenses
	Repairs & Maintenance	(399,400)	Decrease in cyclical maintenance costs following recent inspections, maintenance, and equipment replacement
	Electricity & Utilities	248,496 97,609	Increase in water charges is due to accurate meter readings and higher consumption Increase consumption and Inflationary cost adjustments
	Supplies - Chemical & Other	163,530	Inflation-driven cost increases for supplies and chemicals
	Total Other Changes	1,148,867	
2026 Bud	dget	39,945,493	
	Summary of % Expense Increase		
	2026 IBC Expense	0.2%	
	Increase reserve transfers	0.0%	
	Support services	0.6%	
	Operational expense	1.9%	
	Balance of increase	0.0%	
	% expense increase from 2026:	3.0%	

Requisition funding is 97% of service revenue

Overall 2025 Budget Performance (expected variance to budget and surplus treatment)

% Requisition increase from 2026 (if applicable):

A surplus of \$635,000 is forecasted and will be transferred to the Operating Reserve.

				BUDGE	T REQUEST			FUTURE PRO	JECTIONS	
3.717 - Core Area Wastewater Operations	2025			2	2026					
on in a solic Alca Wastewater Operations	BOARD	ESTIMATED	CORE	•	.020					
	BUDGET	ACTUAL	BUDGET	ONGOING	ONE-TIME	TOTAL	2027	2028	2029	2030
OPERATING COSTS:										
Allocation - IWS Operations	7,917,767	8,043,253	8,449,933	-	-	8,449,933	8,742,168	8,921,040	9,101,274	9,285,156
Allocation - Standard Overhead	2,679,370	2,679,370	2,911,730	-	-	2,911,730	2,964,141	3,023,424	3,083,893	3,145,570
Allocation - EPRO, Engineering	5,096,658	5,021,122	5,348,401	-	-	5,348,401	5,491,132	5,638,203	5,788,924	5,943,804
RTF Operations and Biotreatment and Disposal	9,079,767	9,026,617	9,237,800	-	-	9,237,800	9,116,600	9,298,800	7,209,300	7,353,500
Operating - Other	3,307,970	3,409,000	3,172,300	-	-	3,172,300	3,261,915	3,354,620	3,450,534	4,149,852
Repairs & Maintenance	1,704,000	1,555,000	1,304,600	-	-	1,304,600	1,594,690	1,360,070	1,970,790	2,571,790
Electricity & Utilities	3,373,895	3,594,690	3,720,000	-	-	3,720,000	3,794,400	3,870,326	3,947,712	4,026,683
Supplies - Chemical & Other Thermal Process	4,837,200	4,031,805	5,000,730	-	-	5,000,730	5,100,750	5,307,358	5,413,510 1,500,000	5,521,760 1,530,000
TOTAL OPERATING COSTS	37,996,627	37,360,857	39,145,493	-	-	39,145,493	40,065,796	40,773,841	41,465,937	43,528,115
*Percentage Increase over prior year		-1.67%	3.02%	0.00%	0.00%	3.02%	2.35%	1.77%	1.70%	4.97%
RESERVE:	700 000	4 225 770	700,000			700,000	4 200 200	4 400 000	4 400 000	4 500 000
Transfer to Operating Reserve	700,000	1,335,770	700,000	-	-	700,000	1,300,000	1,400,000	1,400,000	1,500,000
Transfer to Equipment Replacement Fund	100,000	100,000	100,000	-	-	100,000	400,000	600,000	600,000	600,000
TOTAL RESERVES	800,000	1,435,770	800,000	-	-	800,000	1,700,000	2,000,000	2,000,000	2,100,000
TOTAL COSTS	38,796,627	38,796,627	39,945,493	-	-	39,945,493	41,765,796	42,773,841	43,465,937	45,628,115
*Percentage Increase over prior year		0.00%	2.96%	0.00%	0.00%	2.96%	4.56%	2.41%	1.62%	4.97%
Internal Recoveries	(216,480)	(216,480)	(216,480)	-	-	(216,480)	(220,810)	(225,226)	(229,731)	(234,326)
OPERATING COSTS LESS INTERNAL RECOVERIES	38,580,147	38,580,147	39,729,013	-	-	39,729,013	41,544,986	42,548,615	43,236,206	45,393,789
*Percentage Increase over prior year		0.00%	2.98%	0.00%	0.00%	2.98%	4.57%	2.42%	1.62%	4.99%
REVENUE;										
Balance C/F from 2023 to 2024	-	-	-	-	-	-	-	-	-	-
Estimated Balance C/F from 2024 to 2025	(0)	0	0	-	-	0	0	-	0	(0)
Grants in Lieu of Taxes	(805,503)	(805,503)	(805,503)	-	-	(805,503)	(805,503)	(805,503)	(805,503)	(805,503)
Transfer from Operating Reserve	(2,460,406)	(2,460,406)	(170,000)	-	-	(170,000)	(395,000)	(95,000)	(640,000)	(1,225,000)
TOTAL REVENUE	(3,265,909)	(3,265,909)	(975,503)	-	-	(975,503)	(1,200,503)	(900,503)	(1,445,503)	(2,030,503)
REQUISITION	(35,314,237)	(35,314,238)	(38,753,510)		-	(38,753,510)	(40,344,483)	(41,648,112)	(41,790,703)	(43,363,286)
*Percentage increase over prior year		0.00%	9.74%	0.00%	0.00%	9.74%	4.11%	3.23%	0.34%	3.76%
PARTICIPANTS: Victoria, Oak Bay, Esquimalt, Saanich, View Royal, Colwood, Langford										

#### 3.717 Core Area Wastewater Operations Asset and Reserve Summary **Summary Schedule**

2026 - 2030 Financial Plan

#### **Asset Profile**

#### **Core Area Wastewater Operations**

Construction of the Core Area Wastewater Treatment Plant, Residuals Treatment Plant, pump stations and conveyance systems will be completed in 2021. The treatment plants, pump stations and conveyance systems provide tertiary wastewater treatment to the Core Area and Westshore Communities.

#### Estimate Budget

CAWW Reserve/Fund Summary	Estimate			Budget		
Projected year end balance	2025	2026	2027	2028	2029	2030
Core Area Operating Reserve Fund	3,961,559	4,561,559	5,536,559	6,911,559	7,741,559	8,086,559
RTF & EPRO Operating Reserve Fund	6,086,353	6,115,430	6,144,507	6,173,583	6,202,660	6,231,737
Host Community Impact Fee till 2045 - Closing CAWTP project	1,393,175	1,323,175	1,253,175	1,183,175	1,113,175	1,043,175
Equipment Replacement Fund	6,043,483	5,743,483	5,250,483	4,940,483	4,828,483	4,750,483
Total	17,484,570	17,743,646	18,184,723	19,208,800	19,885,877	20,111,954

Summary

See attached reserve schedules for projected annual cash flows.

#### **Profile**

#### **Core Area Wastewater Operations**

Bylaw 4144 - Starting in 2021, the operating reserve account is established for operating and maintenance activities that typically do not occur annually. These maintenance activities are large expenses and to avoid large swings in the operating budget, funds are set aside annually to undertake this maintenance.

#### **Operating Reserve Schedule**

Operating Reserve Schedule	Estimate			Budget		
Fund: 1500 Fund Center: 105543	2025	2026	2027	2028	2029	2030
Core Area Beginning Balance	4,866,965	3,961,559	4,561,559	5,536,559	6,911,559	7,741,559
Planned Purchase	(2,390,406)	(100,000)	(325,000)	(25,000)	(570,000)	(1,155,000)
Transfer from Ops Budget	700,000	700,000	1,300,000	1,400,000	1,400,000	1,500,000
Interest Income	150,000					
Deficit/surplus YE	635,000					
Year End Balance	3,961,559	4,561,559	5,536,559	6,911,559	7,741,559	8,086,559
To forth 10 and 11 and 12 and	4 202 475	4 222 475	4 252 475	4 402 475	4 442 475	4 0 4 2 4 7 5
Transfer of Host Community Impact Fee until Decommissioning	1,393,175	1,323,175	1,253,175	1,183,175	1,113,175	1,043,175
RTF & EPRO Beginning Balance	5,886,353	6,086,353	6,115,430	6,144,507	6,173,583	6,202,660
Planned Purchase	-	-	-	-	-	-
Interest Income	200,000	29,077	29,077	29,077	29,077	29,077
Year End Balance	6,086,353	6,115,430	6,144,507	6,173,583	6,202,660	6,231,737
Total projected year end balance	11,441,087	12,000,163	12,934,240	14,268,317	15,057,394	15,361,471

#### Assumptions/Background:

Cyclical maintenance reserve account with funding for Outfall Inspection, Heat Recovery Exchange System Cleaning, other major non-annual maintenance expenditures. The Operating Reserve fund also includes contributions from Environmental Services and the Residual Treatment Facility

<sup>\*</sup> Interest should be included in determining the estimated ending balance for the current year. Interest in planning years nets against inflation which is not included.

#### **ERF Reserve Fund Schedule**

#### **ERF: CAWW Fund for Equipment Replacement**

In 2021, all remaining funds from old legacy trunk budgets were transferred into the amalgamated Core Area Wastewater service equipment reserve fund.

Equipment Replacement Fund	Estimate			Budget		
Fund: 1022 Fund Center: 102229	2025	2026	2027	2028	2029	2030
Beginning Balance	6,413,483	6,043,483	5,743,483	5,250,483	4,940,483	4,828,483
Planned Purchase (Based on Capital Plan)	(500,000)	(400,000)	(893,000)	(910,000)	(712,000)	(678,000)
Transfer IN (from Ops Budget)	100,000	100,000	400,000	600,000	600,000	600,000
Interest Income*	30,000					
Ending Balance \$	6,043,483	5,743,483	5,250,483	4,940,483	4,828,483	4,750,483

#### Assumptions/Background:

ERF Reserve to fund replacement of equipment that lasts less than 15 years in the CAWW System. Example motors, pumps etc.

<sup>\*</sup> The planned purchase amount may differ from the five-year capital plan summary due to carryover from the previous year.

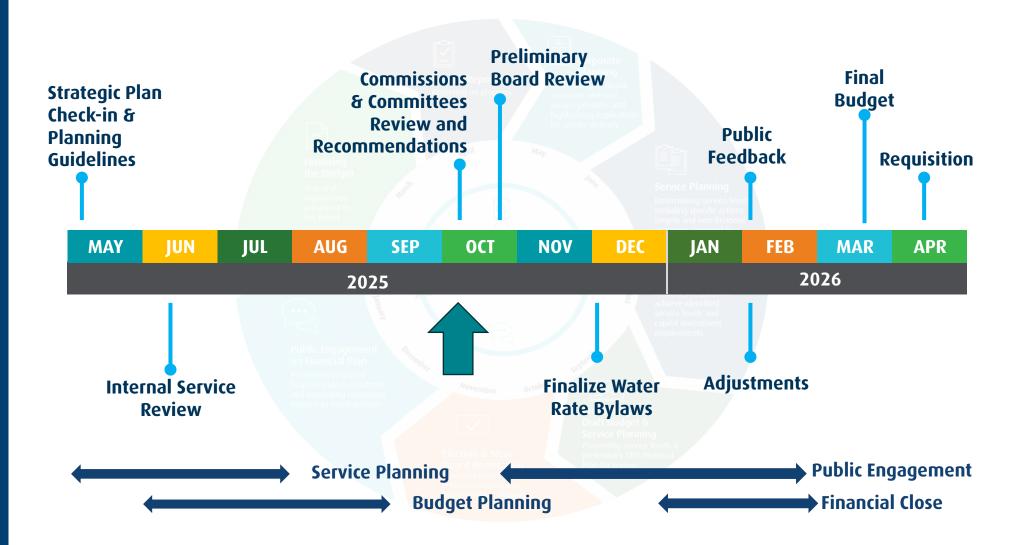
<sup>\*</sup> Interest in planning years nets against inflation which is not included.

# Core Area Wastewater Service 2026 Budget Overview

Core Area Liquid Waste Management Committee October 15, 2025



## Budget Process Overview





## Current System Overview

Wastewater
Treatment
Conveyance
and Biosolids
Management

McLoughlin Treatment Plant

92 km Conveyance System

18 Pumping Stations



**LWMP Programs** 

Residual Treatment Facility

Arbutus Attenuation Tank





## **2026 Budget Considerations**

- 2025 Budget year end budget projections
- Community Needs Summary
- Existing Asset Condition, Infrastructure Growth and Resiliency Needs
- Operating budget adjustments
- Capital funding & debt servicing
- Biosolids disposal alternatives and Board direction



## 2025 Year End Projections

Budget Item	Variance (\$)
Allocation - IWS Operations	\$125,486
Electricity & Utilities	\$220,795
Operating - Other	\$101,030
Allocation - EPRO, Engineer	-\$75,536
Repairs & Maintenance	-\$149,000
Supplies - Chemicals & Other	-\$805,395
RTF Operations and Biotreatment and Disposal	-\$53,150
TOTAL OPERATING EXPENDITURES	-\$635,770
TOTAL REVENUE	\$0
TRANSFER TO RESERVE FUND	\$635,770

<sup>\*</sup>The surplus noted above, following the budget amendment that transferred \$1.6M from the Operating Reserve Fund to cover additional landfill tipping fees for biosolids, will be returned to the Operating Reserve Fund at the end of 2025.



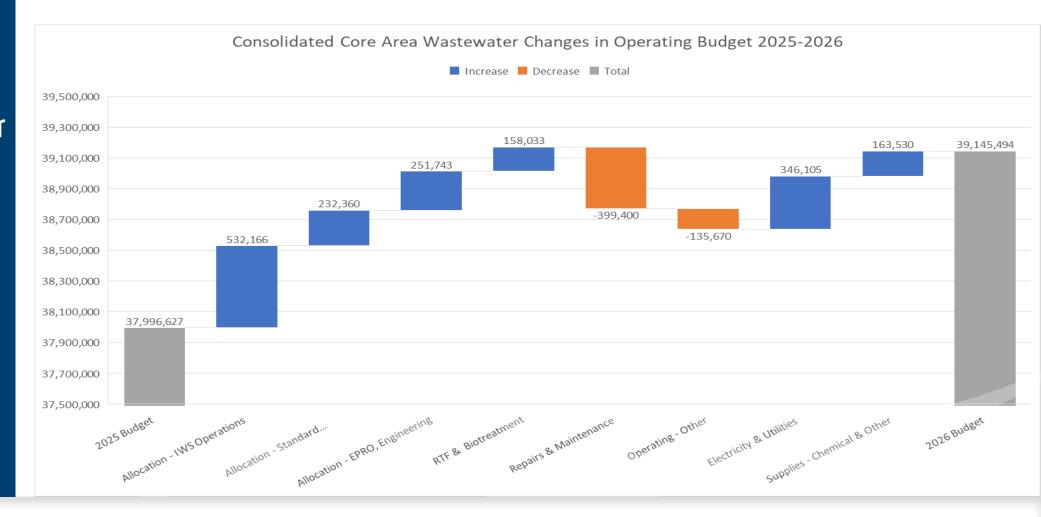
# 2026 Budget Overview – Conveyance & Treatment Operating Costs

#### Overview:

Operations Costs: \$39,145,493 (+3.02%)

#### Highlights:

- Inflationary pressures on existing operations
- Cyclical maintenance costs are expected to decrease in 2026 following inspections, maintenance, and equipment replacement.





# 2026 Budget Overview Capital Budget

Overview	Core Capital (millions)
Projects in Progress	\$15.24
2026 Capital Budget	\$22.59
5-Year Capital Budget	\$100.05

#### 2026 Key Projects:

- Secondary Odour Collection System Upgrade
- Marigold/Currie/Lang Cove Pump Stations Electrical Upgrades
- Harling Pump Station Replacement
- On-going Manhole Repairs and Replacement
- Optimization of Residual Treatment Facility Operations
- Shoreline Trunk Sewer Upgrade
- Harriet Siphon Inlet Chamber Upgrade
- Regional Liquid Waste Management Strategic Plan (Growth)

#### **Future Years**

- Western Trunk Sewer Twinning and Craigflower Forcemain (Growth)
- SCADA and Radio Assessment
- Biosolids Thermal Processing Plant

## CAWTP 2026 TOTAL \$22,585,000 Growth Resilience 6% Regulatory 0% **State of Good Repair**

■ Growth ■ State of Good Repair ■ Regulatory ■ Resilience



# 2026 Budget Overview RTF Capital and Reserve Funding

#### Overview:

Capital & Reserve: \$14,940,824 (+7.7%) RTF Capital: \$5,529,745 (0%, contractual obligation)

Transfer to Reserves: \$9,411,079

#### Highlights:

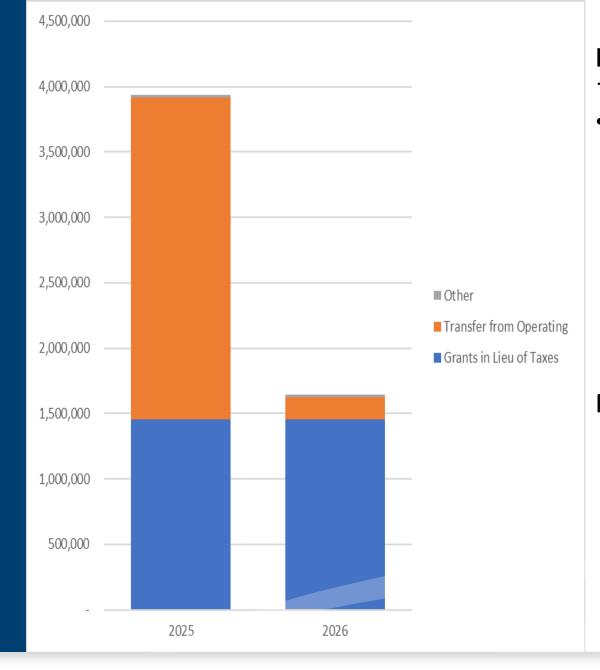
- The Operating Maintenance Reserve is underfunded after the 2025 draw, and efforts to keep requisition increases low make it challenging to rebuild.
- Contributions to the Capital Replacement Reserve will return to their original level after a temporary reduction to manage cost escalations and requisition impacts.

Reserve	2025 Estimated Year-End Balance	2026 Contribution	2026 Draw	Projected 2026 Year End
Operating Maintenance*	\$3.96M**	\$0.70M	(\$0.10M)	\$4.56M
Equipment Replacement	\$6.04M	\$0.10M	(\$0.40M)	\$5.74M
CAWTP Debt Retirement	\$25.37M	\$12.00M	(\$5.75M)	\$31.62M
Capital Replacement	\$18.52M	\$3.12M	(\$2.23M)	\$19.42M

<sup>\*\*</sup> Based on the CRD Operating Reserve Guidelines target minimum fund level is \$4.5M



## 2026 Budget Overview Revenue

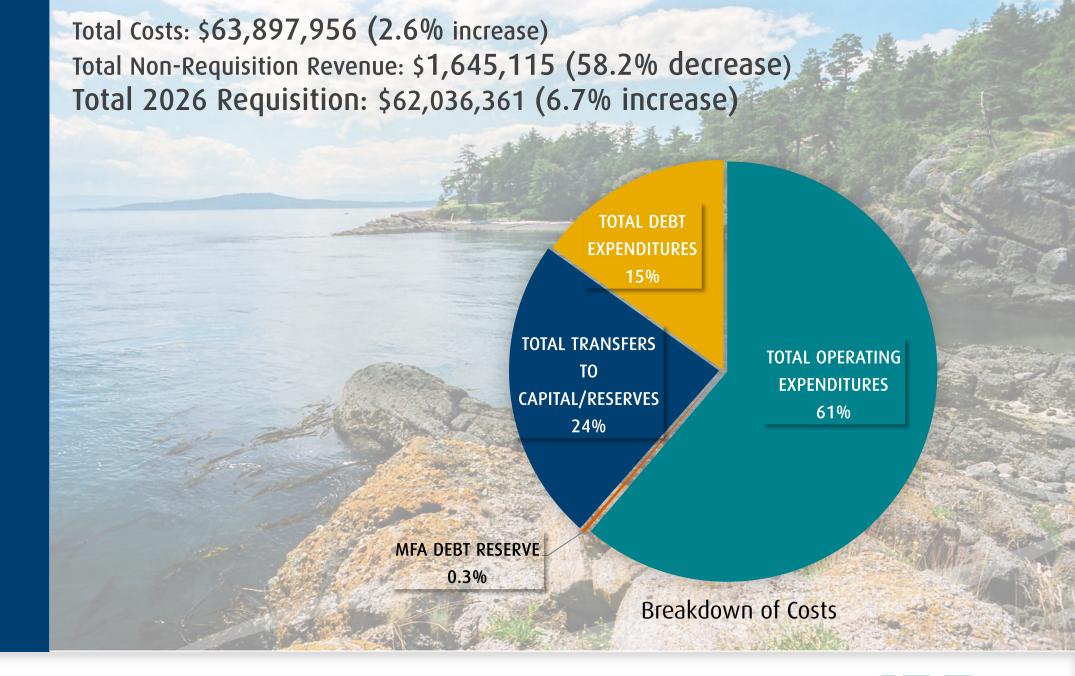


## Non-Requisition Revenue: 1,645,115 (-58.20%)

required to fund overspending on biosolids disposal, cyclical repairs and maintenance, clean backwash tank, and cover the annual host community impact. In 2026, there will be a reduced draw from reserves.

Requisition: \$62,036,361 (6.70%)



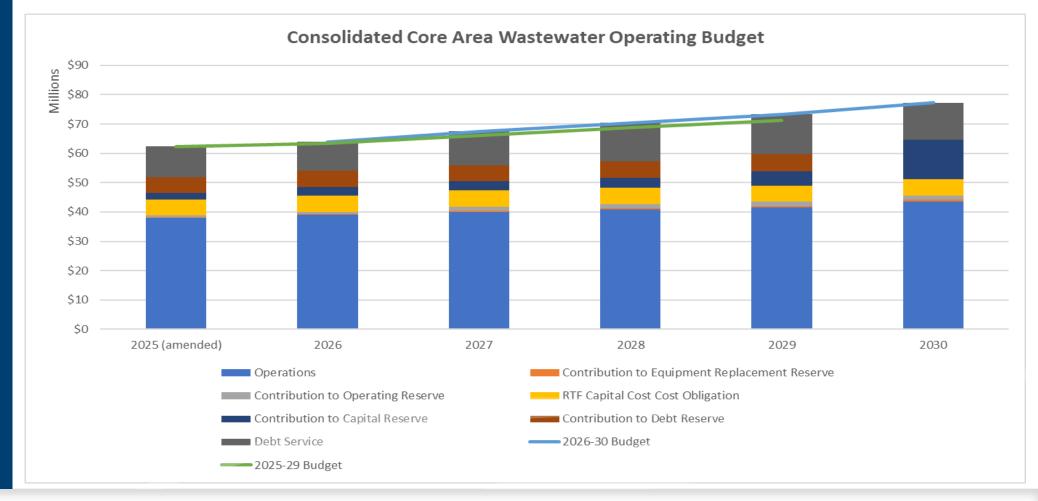




## 5 Year Budget Projection

#### Highlights:

- Average annual increase of 4.4%, ranging from 2.58% to 5.59%.
- Look to mitigate future year projection by improving resiliency of biosolids disposal and optimizing chemical usage and potable water consumption.
- The Operating Maintenance Reserve is expected to meet minimum guideline levels by the end of 2026, assuming expenditures that would require funds to be drawn in 2026.

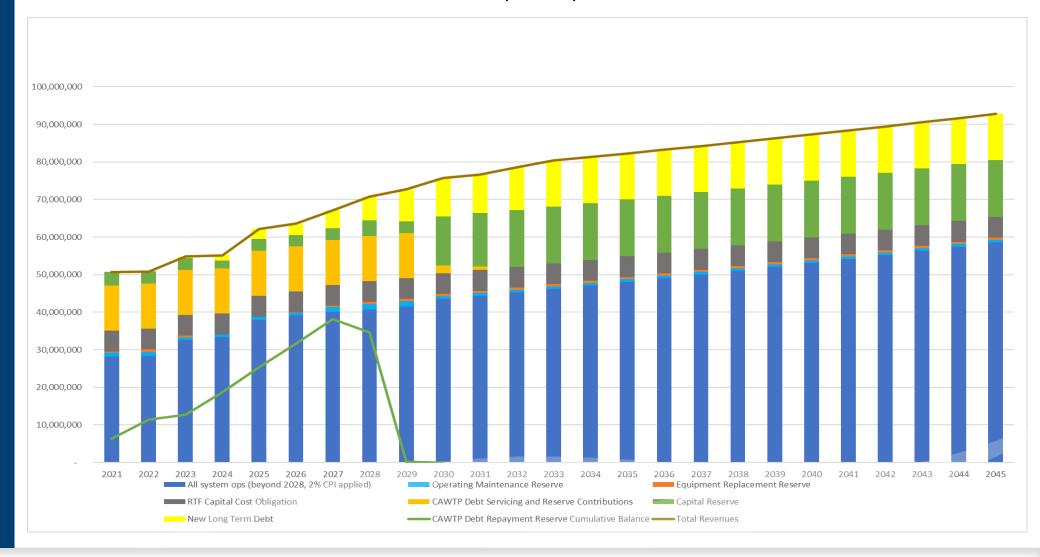




### Long Term Budget Overview

#### Highlights:

- CAWTP Debt will be repaid in 2031
- In 2030 contributions will be diverted to the Capital Replacement Reserve





# Budget Recommendations



- 1. Review and approve the 2026 Core Area Liquid Waste Management Service operating and capital budgets as presented; and
- 2. Direct staff to balance the 2025 actual revenue and expenses on the transfer to the operating, equipment, and capital replacement reserves; and
- 3. Direct staff to update carry forward balances in the 2026 Capital Budget for changes after year end.





## Thank You

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### REPORT TO CORE AREA LIQUID WASTE MANAGEMENT COMMITTEE MEETING OF WEDNESDAY, OCTOBER 15, 2025

#### **SUBJECT** Biosolids Advanced Thermal Facility – Engagement Plan

#### **ISSUE SUMMARY**

To provide an overview of the public engagement process planned for the proposed Biosolids Advanced Thermal Facility.

#### **BACKGROUND**

On June 12, 2024, the Capital Regional District (CRD) Board approved the Long-Term Biosolids Management Strategy which was endorsed by the Ministry of Environment and Parks (ENV) in March 2025. This strategy identifies advanced thermal processing (gasification or pyrolysis) as the preferred option for the long-term beneficial use of CRD biosolids, recognizing its potential to destroy contaminants of emerging concern such as polyfluoroalkyl substances (PFAS). The development of the long-term strategy was informed by an extensive public and stakeholder engagement process that gathered input from residents, First Nations and municipalities to help shape the CRD's approach to biosolids management.

At the April 12, 2023 CRD Board meeting, staff were directed to initiate a process to procure a Biosolids Beneficial Use Demonstration Facility. The process was designed to determine whether the market could provide suitable technology options capable of meeting the CRD's biosolids management needs. A Request for Expressions of Interest (RFEOI) resulted in 10 submissions followed by an invitational Request for Proposals (RFP) to six of the 10 RFEOI proponents that culminated in three submitted proposals. Through this robust and competitive procurement process, staff and independent consultants confirmed that the leading technologies proposed were capable of processing all CRD biosolids at full scale with a 20-year service life. Because financing a short-term demonstration plant was not feasible and the infrastructure met the criteria for a long-term asset, the Board then directed staff to treat the project as a permanent facility. In June 2025, the CRD announced the selection of Australian company Pyrocal PTY Ltd. as the preferred proponent. The Board subsequently referred the matter back to staff with instructions to explore local and provincial permitting requirements and to develop a proposed community engagement plan, as required for provincial authorization of the project. Staff have submitted a preliminary application and ENV has confirmed the information requirements to submit the final application for authorization.

CRD staff have developed an engagement plan with the support of an independent consultant to guide the next phase of outreach on the project that will meet or exceed requirements for public notification under the *Environmental Management Act*. A summary of the engagement plan is included as Appendix A to this report. The engagement plan has been designed to inform residents about:

- what biosolids are, how they are created and how they are managed for beneficial use in alignment with the CRD's Long-Term Biosolids Management Strategy
- current biosolids management practices and their limitations, as well as previous engagement results about top-of-mind interests and concerns

- an overview of the selected technology benefits including environmental and climate change benefits, and the potential for the technology to destroy contaminants of emerging concern found in CRD-produced biosolids
- project details including facility location, proponent, regulatory requirements and funding requirements
- environmental monitoring and reporting
- operational considerations and neighbourhood integration
- potential uses of biochar

In addition to public engagement, the CRD will undertake a referral process with municipalities and other agencies to seek comments and recommendations on the project. In early 2026, referral packages will be sent to the following municipalities: Victoria, Esquimalt, Saanich, Oak Bay, View Royal, Langford, Colwood, North Saanich, Central Saanich, Sidney and the Highlands, as well as Island Health. In support of the referral process, staff will be available to present to municipalities and other agencies upon request. This process will ensure early awareness among key governments and agencies, and provide elected officials, staff and stakeholders an opportunity to comment before the final application to ENV is submitted.

Engagement with First Nations will occur through a separate but parallel process with support from an independent consultant. Early outreach is planned for Fall 2025, with timelines and approaches tailored to the interests and decision-making processes of each Nation. CRD staff will ensure coordination between public and First Nations engagement while maintaining distinct processes.

#### **Engagement Timeline: Advanced Thermal Processing Facility**

Timeline	Phase	Status
2023-2024	Public Consultation, First Nations Engagement and Technical Advisory Committee review of Long-Term Biosolids Management Plan	Complete
June 2024	CRD Board approval of Long-Term Biosolids Management Plan	Complete
March 2025	ENV endorsement of Long-Term Biosolids Management Plan	Complete
June 2025	Announcement of Pyrocal PTY Ltd. as the Preferred Proponent for development of Advanced Thermal Biosolids Processing Facility	Complete
Fall 2025	Preparation of consultation materials, early outreach to neighbours and interest groups	In Development
January-February 2026	Active engagement (open houses, tours, survey, media and advertising campaign)	In Development
March 2026	What We Heard summary report presented publicly and to the Board	In Development
Fall 2026	Engagement on Funding Sources and Debt Financing Strategy	Future Phase

#### **RECOMMENDATION**

There is no recommendation. This report is for information only.

Submitted by:	Rory Tooke, PhD, Senior Manager, Environmental Innovation
Concurrence:	Andy Orr, Senior Manager, Corporate Communications & Engagement
Concurrence:	Luisa Jones, MBA, General Manager, Parks, Recreation & Environmental Services
Concurrence:	Alicia Fraser, P. Eng., General Manager, Integrated Water Services
Concurrence:	Ted Robbins, B. Sc., C. Tech., Chief Administrative Officer

#### **ATTACHMENTS**

Appendix A: Engagement Highlights: Implementation of Advanced Thermal Technology -

Biosolids to Biochar (October 2025)

Presentation: Prepared by Katie Hamilton, Tavola Strategy Group (October 2025)

## **Engagement Highlights**



Implementation of Advanced Thermal Technology - Biosolids to Biochar

Capital Regional District | October 2025

#### **Engagement Goal**

To guide the current stage of consultation on the proposed advanced thermal processing facility for the conversion of biosolids to biochar, including meeting provincial waste discharge notification requirements.

#### **Objectives**

- 1. Inform capital region residents about the new technology being pursued to responsibly manage biosolids.
- 2. Create opportunities for those neighbouring the Residuals Treatment Facility at Hartland Landfill and interest holders to understand what is planned for biosolids management at the site, operational considerations and mitigation measures.
- 3. Understand top of mind considerations related to operations and potential end uses for biochar.
- 4. Build trust and confidence in the Capital Regional District's (CRD) approach to biosolids management through proactive, two-way communication and a transparent decision-making process.
- 5. Meet or exceed provincial regulatory requirements for Waste [Air emissions] Discharge notification.

Note: Engagement with First Nations will occur through a separate but parallel process, supported by an independent contractor. Early outreach is planned for Fall 2025, with timelines and approaches tailored to the interests and decision-making processes of each Nation. CRD staff will ensure coordination between public and First Nations engagement while maintaining distinct processes.

#### Key Topics and Level of Engagement

Engagement will occur at the International Association of Public Participation (IAP2) spectrum level of "Inform – Consult". For the level "Consult", the promise to the public is: "We will keep you informed, listen to and acknowledge concerns and aspirations, and provide feedback on how public input influenced the decision."

TOPICS	IAP2 LEVEL OF ENGAGEMENT
What biosolids are, how they are created and how they are managed for beneficial use (Long-Term Biosolids Management Strategy)	Inform
Current biosolids management practices and their limitations, as well as previous engagement results about top-of-mind interests and concerns.	Inform
Overview of the selected technology benefits including environmental and climate change benefits, and the potential for the technology to destroy emerging contaminants of concern within CRD biosolids.	Inform
Overview of the new technology, location, proponent, regulatory requirements and funding requirements, and climate mitigation.	Inform
Environmental monitoring and reporting (e.g. air discharge)	Consult
Operational considerations and neighbourhood integration. (e.g. traffic, noise, etc.)	Consult
Potential uses of biochar	Consult

#### **Timelines**

#### Phase 0 Long-Term Biosolids Strategy Consultation (COMPLETE)

 Engaged the public, 19 First Nations, and technical/community advisors through online open houses, surveys, media outreach, and committee meetings to gather feedback and identify considerations for development of the Long-Term Biosolids Management Strategy.

#### Phase 1 Planning Public Communication - September - December 2025

 Develop consultation process and materials in preparation for active engagement in early 2026, in parallel to technical air modelling assessment being completed. Present engagement process to Committee (October 2025) and Board(November 2025). Early outreach to neighbouring groups and interest holders about engagement opportunities in early 2026.

#### Phase 2 Active Engagement on Implementation of Technology – January - February 2026

• Communicate implementation of new technology, operational considerations, air modelling assessment results, opportunities for beneficial use of biochar, and seek feedback through open houses, tours and online survey.

#### Phase 3 Closing the Loop – March 2026

• Produce *What We Heard Summary* report for presentation to the public, Core Area Committee and Board of Directors.

#### Phase 4 Financing Strategy (FUTURE - TBD)

 Further communications and consultation may be required on funding sources and debt financing strategy.

#### **Tools and Techniques**

#### Inform

- Email invitations and updates to neighbours and community groups
- Get Involved website and digital content (e.g. maps, images, infographics, FAQs)\*
- Project subscriber email updates [Get Involved]
- Video
- Social media\*
- Agency referral letters\*
- Print advertising\*
- Digital advertising
- Printed materials (e.g. flyers, brochures, posters)
- Media outreach (e.g. media release[s], interviews, tours)
- Updates for CRD Board, Saanich Leadership and Council
- Signage on-site\*
- What We Heard summary report\*

#### Consult

- Online survey [Get Involved]
- Site tours/open house at the Residuals Treatment Facility
- Presentations at meetings
- Interactive displays at in-person events

Note: Tools marked with an asterisk (\*) indicate Ministry of Environment and Parks (ENV) requirements for applicants pursuing authorization to discharge under the *Environmental Management Act*.

### Engagement and Communication Methods – Phases 1-3

AUDIENCE	ACTIVITY	COMMUNICATION	TIMING
Capital Region Residents	Inform capital region residents about the new technology being implemented to responsibly manage biosolids in the region and future beneficial uses of biochar.	<ul> <li>Media release, paid ads, social media, website and subscriber project updates</li> <li>Survey</li> <li>Open house/tour of RTF</li> <li>What We Heard Summary Report</li> </ul>	January - March 2026
Area Residents & Interest holders (e.g. streamkeepers, community associations)	Create opportunities for area residents to understand what is planned for biosolids management at site, operational considerations and mitigations, and seek to understand top of mind considerations associated with operations and beneficial use of biochar.	<ul> <li>Letters</li> <li>Media release, paid ads, social media, website and subscriber project updates</li> <li>Get Involved Survey</li> <li>Open House/tour of RTF</li> <li>Signage</li> <li>Presentations</li> </ul>	December 2025 - March 2026
Agency Referrals	Letters to 11 CRD municipalities (Victoria, Esquimalt, Saanich, Oak Bay, View Royal, Langford, Colwood, North Saanich, Central Saanich, Sidney, Highlands)  Island Health, Ministry of Water, Land and Resource Stewardship, community airshed groups, local environmental groups, interest groups.	<ul> <li>Letters and invitation to attend open houses/tours</li> <li>Presentations (if requested)</li> </ul>	January - March 2026
Capital Region Residents, Participants Decision-makers	Close the loop by updating the public and participants on the consultation process, highlighting key feedback received, and showing how notification requirements were met.	<ul> <li>Project subscriber updates</li> <li>Website</li> <li>What We Heard Summary Report</li> <li>CRD Board meeting</li> </ul>	March 2026



CAPITAL REGIONAL DISTRICT
Implementation of Advanced
Thermal Technology Biosolids to Biochar

**Public Engagement Plan** 

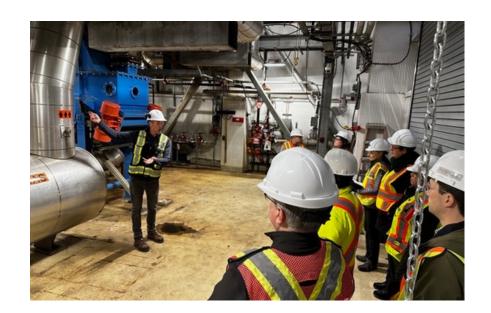
October 2025



# Today's Presentation

01

**Engagement Process** 





# **Engagement Process**



# IAP2 Informed Consultation Plan

Establish consultation objectives and methods.





### **Active Engagement**

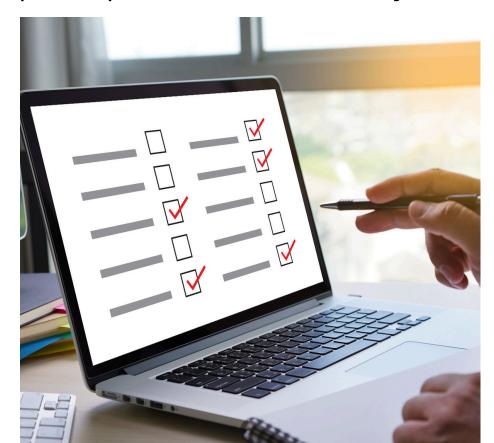
Awareness-raising and consultation activities to capture input.





# Reporting and Closing the Loop

What We Heard report and communicating results to participants and community.



# **Timeline**



## Phase 1 Planning - September - December 2025

Develop a consultation process and materials for active engagement in early 2026, in parallel with the completion of the technical air modelling assessment. Present engagement process to Committee [October 2025] and Board [November 2025].



## Phase 2 Active Engagement – January - February 2026

Communicate implementation of new technology, operational considerations, air modelling assessment results, opportunities for beneficial use of biochar, and seek feedback through open houses, tours and online survey.



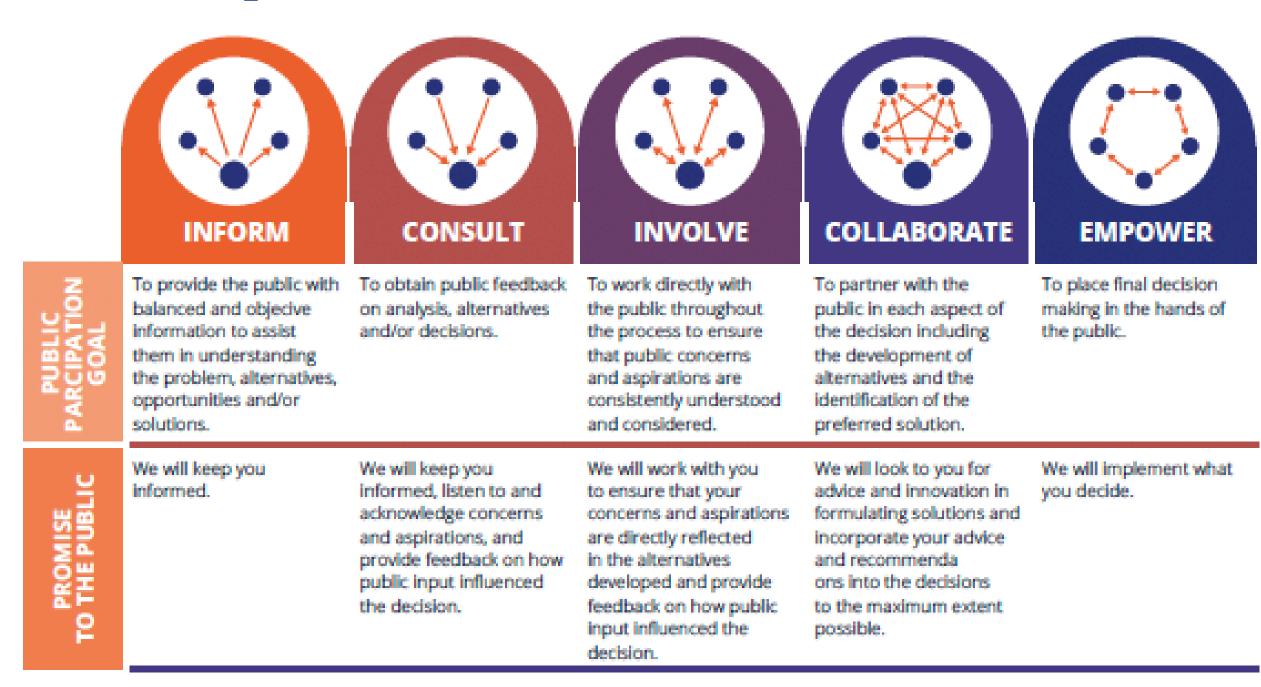
## Phase 3 Closing the Loop – March 2026

Produce *What We Heard* Summary report for presentation to the public, Core Area Committee and CRD Board.

# **Engagement Objectives**

- 1. Inform capital region residents about the new technology being pursued to responsibly manage biosolids.
- 2. Create opportunities for those neighbouring the Residuals Treatment Facility at Hartland Landfill and interest holders to understand what is planned for biosolids management at the site, operational considerations and mitigation measures.
- 3. Understand top of mind considerations related to operations and potential end uses for biochar.
- 4. Build trust and confidence in the Capital Regional District's (CRD) approach to biosolids management through proactive, two-way communication and a transparent decision-making process.
- 5. Meet or exceed provincial regulatory requirements for Waste [Air emissions] Discharge notification.

# IAP2 Spectrum



# Audiences

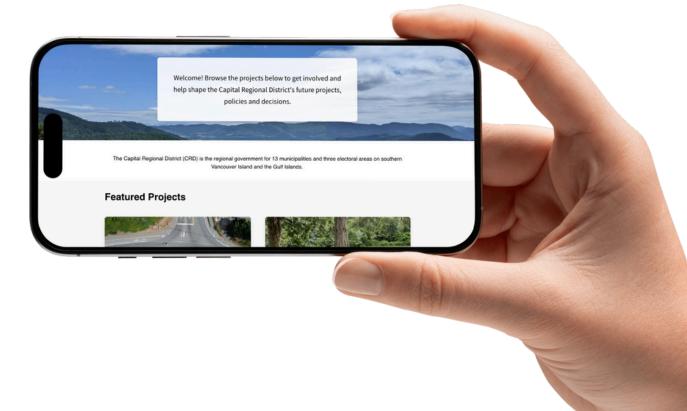
AUDIENCE	ACTIVITY
Capital Region Residents	Inform capital region residents about the new technology being implemented to responsibly manage biosolids in the region and future beneficial uses of biochar.
Area Residents & Interest holders (e.g. stream keepers, community associations)	Create opportunities for area residents to understand what is planned for biosolids management at site, operational considerations and mitigations, and seek to understand top of mind considerations associated with operations and beneficial use of biochar.
Agency Referrals	Letters to 11 CRD municipalities (Victoria, Esquimalt, Saanich, Oak Bay, View Royal, Langford, Colwood, North Saanich, Central Saanich, Sidney, Highlands)  Island Health, Ministry of Water, Land and Resource Stewardship, community airshed groups, local environmental groups, interest groups.
Capital Region Residents, Participants  Decision-makers	Close the loop by updating the public and participants on the consultation process, highlighting key feedback received, and showing how notification requirements were met.

# **Key Topics**

TOPICS	IAP2 LEVEL OF ENGAGEMENT
What biosolids are, how they are created and how they are managed for	Inform
beneficial use. [Long term Biosolids Management Strategy]	
Current biosolids management practices and their limitations, as well as	Inform
previous engagement results about top-of-mind interests and concerns.	
Overview of the selected technology benefits including environmental and	Inform
climate change benefits, and the potential for the technology to destroy	
emerging contaminants of concern within CRD biosolids.	
Overview of the new technology, location, proponent, regulatory and funding	Inform
requirements, and climate mitigation.	
Environmental monitoring and reporting [e.g. air discharge]	Consult
Operational considerations and	Consult
neighbourhood integration. [e.g. traffic, noise, etc.]	
Potential uses of biochar	Consult

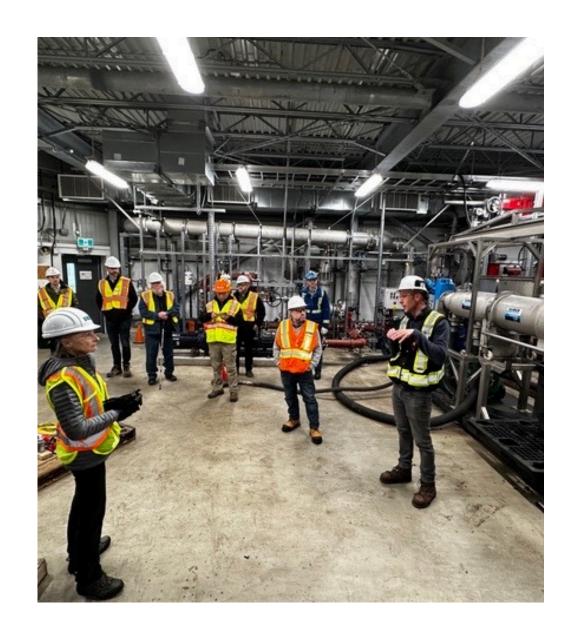
## Communications

- Email invitations and updates
- CRD Get Involved Website (e.g. maps, images, infographics, FAQs) \*
- Project subscriber email updates
- Video
- Social media\*
- Print advertising\*
- Digital advertising
- Agency referral letters\*
- Printed materials [e.g. flyers, brochures, posters]
- Media outreach [e.g. media release, interviews, tours]
- Updates for CRD Board, Saanich Leadership and Council
- Signage on-site\*
- What We Heard summary report\*

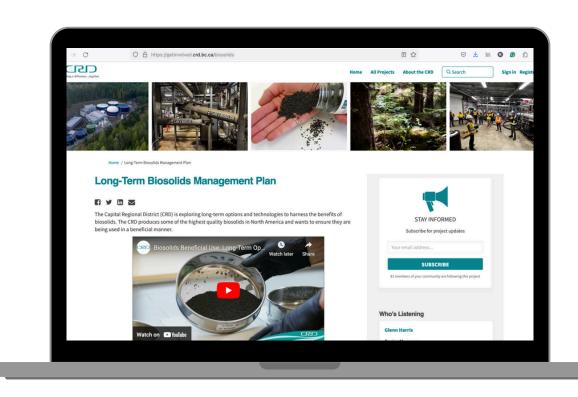


Note: Tools marked with an \* indicate Ministry of Environment and Climate Change Strategy notification requirements for applicants pursuing authorization to discharge under the Environmental Management Act.

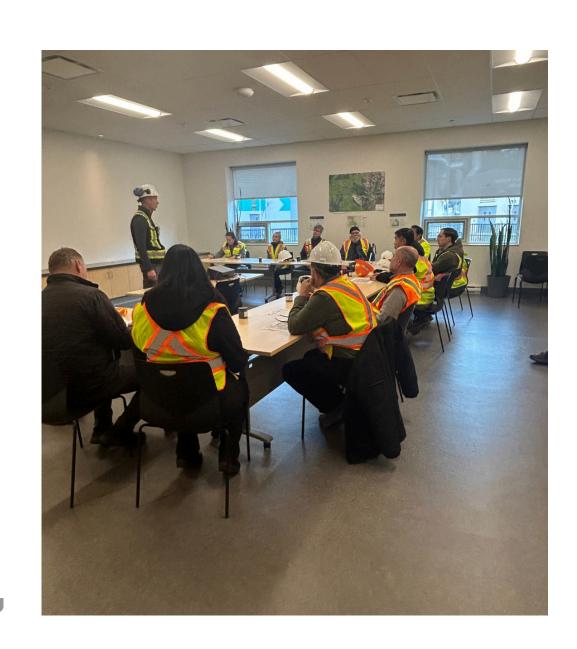
# **Consultation Activities**



Residual Treatment Facility Open House and Site Tours



CRD Online Survey
3 weeks



Meetings and Presentations

# Reporting and Closing the Loop

A What We Heard report will be developed and presented to the Committee and Board in Spring 2026 and shared with participants and the broader community.



# Questions?

We are here to help.

www.tavolagroup.com