

Meeting Minutes

Capital Regional District Board

Wednesday, March 11, 2026

12:10 PM

6th Floor Boardroom
625 Fisgard Street
Victoria, BC

PRESENT

DIRECTORS: C. McNeil-Smith (Chair), M. Little (Vice Chair), M. Alto, P. Brent, S. Brice, J. Brownoff (EP), J. Caradonna, C. Coleman, Z. de Vries, B. Desjardins, S. Goodmanson, G. Holman, D. Kobayashi (EP), K. Murdoch, D. Murdock, C. Plant, S. Riddell (for R. Windsor), S. Shrivastava (for P. Jones), L. Szpak, D. Thompson, S. Tobias (EP), A. Wickheim, K. Williams

STAFF: T. Robbins, Chief Administrative Officer; A. Fraser, General Manager, Infrastructure and Water Services; S. Henderson, General Manager, Electoral Area Services; L. Jones, General Manager, Parks, Recreation and Environmental Services; K. Lorette, General Manager, Housing, Planning and Protective Services; K. Morley, Corporate Officer/General Manager, Corporate Services; V. Somosan, Acting Chief Financial Officer/General Manager, Finance and Technology; M. Alsdorf, Senior Manager, SEAPARC Recreation (EP); D. Elliott, Senior Manager, Regional Housing; G. Harris, Senior Manager, Environmental Protection (EP); P. Klassen, Senior Manager, Regional Planning; M. MacIntyre, Senior Manager, Regional Parks; S. Mickle, Senior Manager, Panorama Recreation (EP); C. Neilson, Senior Manager, People, Safety and Culture; D. Ovington, Senior Manager, Salt Spring Island Administration; R. Smith, Senior Manager, Environmental Resource Management; R. Tooke, Senior Manager, Environmental Innovation; A. Linwood, Controller, Financial Services; C. Gilpin, Manager, Arts & Culture; B. Semmens, Manager, Financial Planning & Performance; L. Xu, Manager, Local Services and Corporate Grants; M. Lagoa, Deputy Corporate Officer/Senior Manager, Legislative Services; M. Micklea, Deputy Corporate Officer/Manager, Legislative Services; T. Pillipow, Senior Committee Clerk (Recorder)

EP - Electronic Participation

Regrets: Director(s) P. Jones, M. Tait, R. Windsor

The meeting was called to order at 12:35 pm.

1. TERRITORIAL ACKNOWLEDGEMENT

A Territorial Acknowledgement was provided in the preceding meeting.

2. APPROVAL OF THE AGENDA

MOVED by Director Coleman, **SECONDED** by Director Little,
That the agenda for the Capital Regional District Board meeting of March 11,
2026 be approved.
CARRIED

3. ADOPTION OF MINUTES

- 3.1. [26-0264](#) Minutes of the Capital Regional District Board meeting of February 11, 2026

**MOVED by Director Coleman, SECONDED by Director Little,
That the minutes of the Capital Regional District Board meeting of February 11,
2026 be adopted as circulated.
CARRIED**

4. REPORT OF THE CHAIR

Good afternoon, everyone. Before we begin today's agenda, I want to take a few minutes to highlight a few details related to the West Shore RCMP Detachment Expansion project and our role as a Board. Last November, this Board approved a Memorandum of Understanding (MOU) with Langford, Colwood and View Royal ahead of advancing two bylaws needed to establish a sub-regional service and secure borrowing for this project. All three participants have now provided consent, and the bylaws have been submitted to the Inspector of Municipalities for review and approval. Once that process is complete, likely in May, the bylaws will return to the CRD Board for adoption. The MOU we have in place further clarifies responsibilities and protects the CRD from any liabilities or additional expenses associated with the building. To summarize, the CRD would own the building and lease it to participants for use by the RCMP until the loan is repaid and title can be transferred to the municipalities. Let us now turn to our agenda business for today.

5. PRESENTATIONS/DELEGATIONS

There were no presentations or delegations.

6. CONSENT AGENDA

**MOVED by Director Coleman, SECONDED by Director Caradonna,
That consent agenda items 6.2. through 6.6., and 6.9. through 6.18. be approved.
CARRIED**

- 6.1. [26-0012](#) Beyond Hartland 2050 - Landfill Design Plan and Alternative Options

Item 6.1. was removed from the consent agenda to be considered under Reports of Committee as item 8.3.

- 6.2. [26-0114](#) Regional Canada Goose Management Service - 2025 Updates
1. That staff be directed to extend the funding for the Goose Management Service with additional resources identified through the Initiative Business Case process as part of the 2027-2031 service planning period; and,
 2. That staff be directed to initiate an amendment to Bylaw No. 4522 Canada Goose Management Service Establishment Bylaw No. 1, 2022 in 2027 to increase the maximum allowable requisition and accommodate any increases based on Board direction.
 3. Whereas the CRD has a proven Canada Geese Management program that costs taxpayers of the CRD in requisition;
And whereas the provincial and federal governments have a responsibility for managing wildlife;
Be it resolved the CRD Board Chair write the appropriate provincial and federal ministers responsible for wildlife and request their financial, technical, and regulatory support in addressing non-migratory Canada Geese in the CRD, and that the local MLAs and MPs be copied.
 4. That the Board Chair write to the appropriate Federal Minister and local MPs advocating for streamlining the Federal Crop Protection Permit program, including allowing for multi-year permits.
 5. That the CRD invites local governments in the region with the Canada goose population impacting agriculture to work with the CRD and senior government partners to reduce barriers to the hunting of geese for crop protection.
- CARRIED**
- 6.3. [26-0115](#) Regional Invasive Species Program Update
- This report was received for information.**
- 6.4. [26-0113](#) Model Demolition Waste and Deconstruction Bylaw
1. That this model Demolition Waste and Deconstruction Bylaw be distributed to staff at municipalities in the capital region for consideration and independent review.
 2. That the CRD model bylaw regarding deconstruction be referred to the Electoral Areas Committee for information and discussion.
- CARRIED**
- 6.5. [26-0087](#) Capital Regional District External Grants Update
- This report was received for information.**
- 6.6. [26-0088](#) Capital Regional District Investment Portfolio Holdings and Performance Annual Update
- This report was received for information.**
- 6.7. [26-0245](#) 2026 Provincial Budget Highlights
- Item 6.7. was removed from the consent agenda to be considered under Reports of Committee as item 8.2.

- 6.8. [26-0230](#) Options for Immediate Actions to Advance Supportive Housing and Sheltering
Item 6.8. was removed from the consent agenda to be considered under Reports of Committee as item 8.4.
- 6.9. [26-0118](#) Regional Growth Strategy Indicators Report
This report was received for information.
- 6.10. [26-0119](#) Consideration of Regional Growth Strategy Consistency: Zoning Bylaw & Official Community Plan Amendment Application for Lot A, District Lot 87, Renfrew District, Plan VIP85195; PID: 027-547-680
**That proposed Bylaw No. 4705, “Shirley - Jordan River Official Community Plan Bylaw No. 5, 2018, Amendment Bylaw No. 3, 2025”; and proposed Bylaw No. 4706, “Juan de Fuca Land Use Bylaw, 1992, Amendment Bylaw No. 168, 2025” be considered in relation to the 2018 Regional Growth Strategy (Bylaw No. 4017) and be accepted in accordance with the requirements of section 445 of the Local Government Act.
CARRIED**
- 6.11. [26-0154](#) Regional Parks Trail Repair Program Update
This report was received for information.
- 6.12. [26-0200](#) Feasibility of Reconstructing the Marine Access Ramp at Island View Beach Regional Park
This report was received for information.
- 6.13. [26-0168](#) Motion with Notice: BC Active Transportation Infrastructure Grants Advocacy (B. Webster)
**That the Salt Spring Island Local Community Commission request that the Capital Regional District Board write to the Government of British Columbia requesting the resumption of the BC Active Transportation Infrastructure Grants Program in 2026.
CARRIED**
- 6.14. [26-0167](#) Motion with Notice: Ganges Speed Limit Advocacy (B. Webster)
That the Salt Spring Island Local Community Commission request that the Capital Regional District Board write to the Ministry of Transportation and Transit requesting that the ministry institute a 30 km/h speed limit throughout the Ganges core, including:
- Rainbow Road from Lower Ganges Road to the Rainbow Recreation Centre
- Jackson Avenue
- Hereford Avenue
- McPhillips Avenue
- Seaview Avenue
CARRIED

6.15. [26-0166](#) Islands Trust Draft Policy Statement

1. That the policy statement makes more explicit the essential role of draft policy 3.4.9. Existing Development Potential in reducing the potential for subdivision and development in more isolated and rural areas of the Islands, thereby enabling the redirection of future development away from those areas and towards existing/urban areas. We also recommend that this policy be made a directive policy.

2. Where appropriate, Island Trust should ensure Island Trust policies include “collaboration with other agencies required to achieve policy goals”. Eg. Waste water, roads, recreation, street lighting, active transportation.

3. Regarding policy 2.3.4. add “and policies” at the end of the statement.

4. Regarding policy 3.4.11. add the words “including affordable housing” to the end of the statement.

5. In the glossary, define affordable and attainable housing.

6. That draft policy 3.5.11. Protection of Agricultural Lands be revised to read: “Identify and protect lands within the agricultural land reserve and other agricultural lands as defined by the BC ministry of Agriculture for current and future use for agriculture.

CARRIED

6.16. [26-0213](#) Vesuvius Bay Terminal Expansion

That the Salt Spring Island Local Community Commission request that the Capital Regional District Board write to BC Ferries regarding their plans for the Vesuvius ferry terminal and reminding them of the importance of accommodating trails, including the Margaret Community Trail and plans for the Regional Salish Sea Trail.

CARRIED

6.17. [26-0279](#) City of Victoria Municipal and Regional District Tax (MRDT) Renewal

That the CRD Board support the five-year renewal of the Provincial Municipal and Regional District Tax (MRDT) Program in Victoria and the continuation of Destination Greater Victoria as the City of Victoria’s designated recipient for the purpose of the MRDT Program for 2027-2031.

CARRIED

6.18. [26-0318](#) Minutes of the Parcel Tax Roll Review Panel meeting of March 12, 2025

That the minutes of the Parcel Tax Roll Review Panel meeting of March 12, 2025 be adopted as circulated.

CARRIED

7. ADMINISTRATION REPORTS

- 7.1. [26-0139](#) Bylaw No. 4751: 2026 to 2030 Financial Plan Bylaw, 2026
- T. Robbins spoke to Item 7.1.
- MOVED by Director Murdoch, SECONDED by Director Little,**
1. That Bylaw No. 4751, "2026 to 2030 Financial Plan Bylaw, 2026", be introduced and read a first, second and third time;
CARRIED
- MOVED by Director Murdoch, SECONDED by Director Little,**
2. That Bylaw No. 4751 be adopted; and
CARRIED
- MOVED by Director Murdoch, SECONDED by Director Little,**
3. That the Staff Establishment Chart as attached in Appendix F be approved.
CARRIED
- 7.2. [26-0081](#) Bylaw Nos. 4699 and 4750: Core Area Wastewater Loan Authorizations
- V. Somosan spoke to Item 7.2.
- MOVED by Director Coleman, SECONDED by Director Brice,**
1. That Bylaw No. 4699, "Core Area Wastewater Treatment Plant Loan Authorization Bylaw No. 1, 2026", be introduced and read a first, second and third time;
CARRIED
- MOVED by Director Coleman, SECONDED by Director Brice,**
2. That participating area approval for Bylaw No. 4699 be obtained by way of alternative approval process for the entire service area; and
CARRIED
- MOVED by Director Coleman, SECONDED by Director Brice,**
3. That Bylaw No. 4699 be referred to the Inspector of Municipalities.
CARRIED
- MOVED by Director Coleman, SECONDED by Director Brice,**
4. That Bylaw No. 4750, "Core Area Wastewater Treatment Plant Loan Authorization Bylaw No. 2, 2026", be introduced and read a first, second and third time; and
CARRIED
- MOVED by Director Coleman, SECONDED by Director Brice,**
5. That Bylaw No. 4750 be referred to the Inspector of Municipalities for approval.
CARRIED
- 7.3. [26-0249](#) Biosolids Beneficial Use Management - February Update
- L. Jones presented Item 7.3. for information.
- This report was received for information.**

7.4. [26-0274](#) Regional Grant-in-Aid: Support for the Reconciliation Corridor Initiative

K. Lorette spoke to Item 7.4.

Discussion ensued regarding:

- role of the CRD in this process
- key differences between Alternatives 1 and 2 in the staff report
- confirmation that funds will go toward those rail portions within this region
- letter from Chief Thomas

MOVED by Director Desjardins, **SECONDED** by Director Tobias,

That the Capital Regional District Board resolves:

- 1. That the Reconciliation Corridor Initiative is deemed eligible for funding under the Regional Grant-in-Aid Service; and**
- 2. That up to \$1.7 million be conditionally approved as a regional grant-in-aid to the Island Corridor Foundation to support the Reconciliation Corridor Initiative, subject to establishment of a new grant agreement setting out the appropriate terms and conditions, including reporting and payment provisions; and**
- 3. That the Chief Administrative Officer and the Board Chair be authorized to finalize and execute the grant agreement on behalf of the Capital Regional District, consistent with this resolution.**

CARRIED

Motion Arising:

MOVED by Director Caradonna, **SECONDED** by Director Alto,

That the Governance and First Nations Relations Committee review the Capital Regional District Board's Regional Grants-In-Aid policy.

CARRIED

8. REPORTS OF COMMITTEES**Juan de Fuca Land Use Committee**

- 8.1. [26-0125](#) Zoning Bylaw & Official Community Plan Amendment Application for Lot A, District Lot 87, Renfrew District, Plan VIP85195; PID: 027-547-680

Directors Caradonna, Murdoch and Szpak left the meeting at 1:42 pm.

MOVED by Director Wickheim, SECONDED by Director Little,

1. That the referral of proposed Bylaw No. 4705, "Shirley - Jordan River Official Community Plan Bylaw No. 5, 2018, Amendment Bylaw No. 3, 2025"; and proposed Bylaw No. 4706, "Juan de Fuca Land Use Bylaw, 1992, Amendment Bylaw No. 168, 2025"; to the Shirley-Jordan River Advisory Planning Commission; paa?ciid?atx? (Pacheedaht) First Nation; T'Sou-ke First Nation; CRD departments; BC Hydro; BC Parks; District of Sooke; Island Health; Ministry of Forests - Archaeology Branch; Ministry of Forests - Water Protection Section; Ministry of Land, Water and Resource Stewardship; Ministry of Transportation & Transit; RCMP; and Sooke School District # 62 be approved and comments be received;

CARRIED

MOVED by Director Wickheim, SECONDED by Director Little,

2. That proposed Bylaw No. 4705, "Shirley - Jordan River Official Community Plan Bylaw No. 5, 2018, Amendment Bylaw No. 3, 2025" be read a first and second time;

CARRIED

MOVED by Director Wickheim, SECONDED by Director Little,

3. That proposed Bylaw No. 4706, "Juan de Fuca Land Use Bylaw, 1992, Amendment Bylaw No. 168, 2025" be read a first and second time;

CARRIED

MOVED by Director Wickheim, SECONDED by Director Little,

4. That in accordance with the provisions of Section 469 of the Local Government Act, the Director of the Juan de Fuca Electoral Area, or Alternate Director, be delegated authority to hold a Public Hearing with respect to Bylaw No. 4705 and Bylaw No. 4706;

CARRIED

MOVED by Director Wickheim, SECONDED by Director Little,

5. That prior to the adoption of proposed Bylaw No. 4706, the landowner provides an amenity contribution in the form of a statutory right-of-way adjacent to West Coast Road in favour of the Capital Regional District for the purpose of establishing a public trail; and that staff be directed to ensure that all conditions are satisfied towards completion and registration.

CARRIED

8.2. [26-0245](#) 2026 Provincial Budget Highlights

This report was received for information.

Directors Caradonna and Szpak rejoined the meeting in person at 1:45 pm.
Director Murdoch rejoined the meeting in person at 1:46 pm.

Motion Arising:

MOVED by Director de Vries, **SECONDED** by Director Caradonna,
That the Capital Regional District Board direct the Chair to write to the Premier, the Minister of Finance, and each MLA within the CRD, regarding the impacts of the 2026 Provincial Budget on the region's priorities and to advocate for the continued provincial support for local government priorities including housing (including but not limited to reinstating the Community Housing Fund), transportation, climate action, and infrastructure.

Amending Motion:

MOVED by Director Plant, **SECONDED** by Director de Vries,
That the motion arising be amended to insert the wording "and ask to meet", after the wording "direct the Chair to write to".
CARRIED

The question was called on the motion arising as amended.

That the Capital Regional District Board direct the Chair to write to and ask to meet the Premier, the Minister of Finance, and each MLA within the CRD, regarding the impacts of the 2026 Provincial Budget on the region's priorities and to advocate for the continued provincial support for local government priorities including housing (including but not limited to reinstating the Community Housing Fund), transportation, climate action, and infrastructure.
CARRIED

8.3. [26-0012](#) Beyond Hartland 2050 - Landfill Design Plan and Alternative Options

MOVED by Director Holman, **SECONDED** by Director Murdoch,

- 1. That staff commission a conceptual design plan to build out Phase 3 of Hartland Landfill in alignment with Strategy 15 of the 2021 Solid Waste Management Plan;**
- 2. That staff develop a comprehensive options analysis that outlines and evaluates a broad set of future waste disposal alternatives to landfilling at the Hartland site;**
- 3. That staff include timely information on these planning activities in the scope of ongoing government-to-government conversations with First Nations who have identified solid waste management as a topic of interest; and**
- 4. That staff present the results of the above activities to the Board in 2027, including a shortlist of options to inform early development of the CRD's 2030 Solid Waste Management Plan.**

CARRIED

Opposed: Caradonna, Wickheim

Motion Arising:

MOVED by Director Holman, **SECONDED** by Director Murdoch,

That a significantly enhanced recycling program be considered as one of the landfill options.

Discussion ensued on the existing Solid Waste Management Plan.

Postponement Motion:

MOVED by Director Plant, **SECONDED** by Director Brent,

That this motion arising be postponed indefinitely.

CARRIED

8.4. [26-0230](#) Options for Immediate Actions to Advance Supportive Housing and Sheltering

MOVED by Director Szpak, **SECONDED** by Director Goodmanson,

- 1. That the CRD Chair, on behalf of the CRD Board, sends a letter to member municipalities (Appendix A) requesting that they identify potential sites for supportive housing and sheltering and report this information to the Province; and**
- 2. That the CRD Chair, on behalf of the CRD Board, sends a letter to the Minister of Housing (Appendix B) requesting continued provincial support and direction to advance the Mount Tolmie Project, including clarification of next steps and timelines.**

CARRIED

9. BYLAWS

There were no bylaws for consideration.

10. NOTICE(S) OF MOTION

10.1. [26-0272](#) Motion with Notice: Town of View Royal's Participation in CRD Arts and Culture Service (Director Tobias)

Discussion ensued regarding:

- financial implications for remaining participants and to the 2027 budget
- next steps

MOVED by Director Tobias, **SECONDED** by Director Desjardins,
That the Capital Regional District Board amend CRD Bylaw No. 2884, "Arts and Culture Support Service Establishment Bylaw No. 1, 2001", to authorize the Town of View Royal to transition from Tier 1 participation to Tier 2 participation in the CRD Arts Service, effective upon adoption of the amendment bylaw.

Director Brent left the meeting at 2:29 pm.

Referral Motion:

MOVED by Director Caradonna, **SECONDED** by Director Brent,
That this motion with notice be referred to staff to report back on the impact of the Town of View Royal transitioning from Tier 1 to Tier 2 participation in the CRD Arts Service, and report back through the Arts Commission.

CARRIED

Opposed: Kobayashi, Tobias

11. NEW BUSINESS

There was no new business.

12. MOTION TO CLOSE THE MEETING

12.1. [26-0265](#) Motion to Close the Meeting

Director Caradonna left the meeting at 2:35 pm.

Directors Alto, Goodmanson, Holman, Little, and Williams left the meeting at 2:36 pm.

MOVED by Director Coleman, **SECONDED** by Director Murdoch,

1. That the meeting be closed for appointments and personal information in accordance with Section 90(1)(a) of the Community Charter. [1 item]
2. That the meeting be closed for labour relations in accordance with Section 90(1)(c) of the Community Charter. [1 item]
3. That the meeting be closed for land acquisition/expropriation in accordance with Section 90(1)(e) of the Community Charter. [2 items]
4. That such disclosures could reasonably be expected to harm the interests of the Regional District. [2 items]
5. That the meeting be closed for Provincial Government negotiations in accordance with Section 90(2)(b)(i) of the Community Charter. [1 item]
6. That the meeting be closed for first nations or indigenous entity negotiations in accordance with Section 90(2)(b)(iii) of the Community Charter. [1 item]

CARRIED

The Capital Regional District Board moved to the closed session at 2:37 pm.

13. RISE AND REPORT

The Capital Regional District Board rose from the closed session at 3:20 pm, and reported on the following:

In accordance with Bylaw No. 1875, that the following be appointed to the Lyall Harbour/Boot Cove Water Local Service Committee for a term expiring December 31, 2027: Jeanne Crerar

In accordance with Bylaw No. 3133, that the following be appointed to the Skana Water Service Committee for a term expiring December 31, 2027: Robert Anthony

In accordance with Bylaw No. 3131, that the following be appointed to the Surfside Park Estates Water Committee for a term expiring December 31, 2026: David Simard

In accordance with Bylaw No. 3654, that the following be appointed to the Willis Point Fire Protection and Recreation Facilities Commission for a term expiring December 31, 2027: Gary Howell

That the Core Area Liquid Waste Management Committee be permitted to meet in closed session on March 25, 2026 for intergovernmental negotiations with first nations in accordance with Section 90(2)(b)(iii) of the Community Charter. [1 Item]

That the Governance and First Nations Relations Committee be permitted to meet in closed session on April 1, 2026 for intergovernmental negotiations with the provincial government in accordance with Section 90(2)(b)(i) of the Community Charter. [1 Item]

14. ADJOURNMENT

MOVED by Director Little, SECONDED by Director Caradonna,
That the Capital Regional District Board meeting of March 11, 2026 be adjourned at 3:20 pm.
CARRIED

CHAIR

CERTIFIED CORRECT:

CORPORATE OFFICER