

**REPORT TO CAPITAL REGIONAL DISTRICT BOARD
MEETING OF WEDNESDAY, OCTOBER 7, 2026**

SUBJECT **Conclusion of the Participating Area Approval Process for Bylaw No. 4782, “Saanich Peninsula Recreation Services (DCS Recreation Facility) Loan Authorization Bylaw No. 2. 2026”**

ISSUE SUMMARY

To report back to the Regional Board on the participating area approval process for Bylaw No. 4782.

BACKGROUND

Bylaw No. 4782, the “Saanich Peninsula Recreation Services (DCS Recreation Facility) Loan Authorization Bylaw No. 2. 2026” proposed borrowing of up to \$9.114 million to support the development and construction of a new recreation facility within a proposed new municipal building located on Hovey Road in the District of Central Saanich. The proposed facility would be part of the sub-regional Saanich Peninsula Recreation Service, which has three participants: The District of Central Saanich; the Town of Sidney; and the District of North Saanich, all of whom are represented on the Peninsula Recreation Commission.

On the recommendation of the Peninsula Recreation Commission, the Regional Board provided three readings of Bylaw No. 4782 on July 8th, 2026, and directed that the bylaw be referred to the three municipal councils for participant consent. The June 25, 2026 staff report to the Peninsula Recreation Commission and Regional Board is attached as Appendix A.

This was the second referral to municipal participants for a loan authorization bylaw to support the development of a recreation facility on Hovey Road. In the Spring of 2026, the municipal participants considered a loan authorization bylaw for borrowing of up to \$14.2 million, which did not obtain unanimous consent of the participant councils. The current Bylaw No. 4782 was then proposed for a scaled-down version of the original facility plans, with a revised scope and lower borrowing amount.

IMPLICATIONS

On September 14th, 2026, the Town of Sidney Council passed a resolution of non-consent to adoption of Bylaw No. 4782. A copy of the letter informing the CRD of Sidney Council’s decision is attached as Appendix B. The Commission received a verbal update on this issue at their September 24th, 2026 meeting.

For this borrowing, the *Local Government Act* requires unanimous consent from the municipal councils of all participants. Currently, CRD has received notification from the District of Central Saanich with confirmation of Council consent and has had no response from the District of North Saanich. The Town of Sidney Council’s resolution of non-consent to Bylaw No. 4782 means unanimous consent will not be achieved. There is no further need for North Saanich Council to consider this matter.

As municipal council consent has not been obtained for Bylaw No. 4782 it cannot proceed to adoption, concluding any further consideration of this bylaw.

CONCLUSION

Bylaw No. 4782 proposed borrowing of up to \$9.114 million for the development and construction of a new recreation facility on Hovey Road in Central Saanich. The Regional Board directed that participant approval be obtained by way of municipal council consent on behalf of electors. The Town of Sidney did not consent to adoption of Bylaw 4782. Pursuant to the *Local Government Act*, unanimous approval is required for the bylaw to proceed. With the Town of Sidney’s resolution of non-consent, consideration of this bylaw is now concluded and the project will not proceed.

RECOMMENDATION

There is no recommendation. This report is for information only.

Submitted by:	Kristen Morley, J.D., Corporate Officer & General Manager, Corporate Services
Concurrence:	Glenn Harris, Acting General Manager, Parks, Recreation & Environmental Services
Concurrence:	Ted Robbins, B. Sc., C. Tech., Chief Administrative Officer

ATTACHMENT(S)

Appendix A: Staff Report: Bylaw No. 4782 Saanich Peninsula Recreation Services (DCS Recreation Facility) Loan Authorization Bylaw No. 2, 2026

Appendix B: Letter from the Town of Sidney dated Sept. 15, 2026